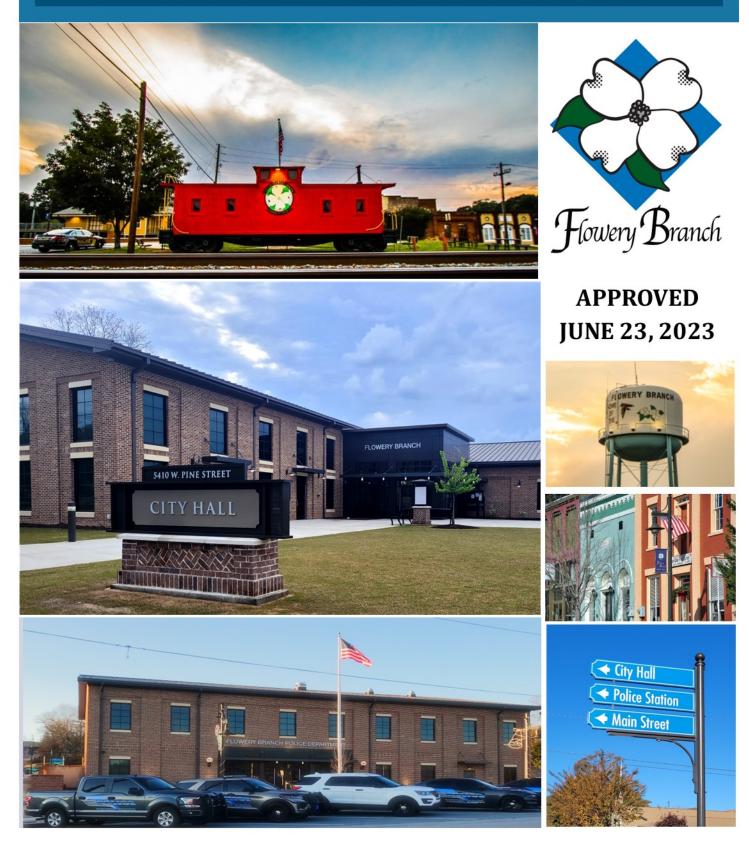
# **CITY OF FLOWERY BRANCH**

## FY2023 APPROVED ANNUAL OPERATING AND CAPITAL BUDGET





# City of Flowery Branch FY2023 Annual Operating and Capital Budget



## Adopted Version - 7/21/2022 Last updated 08/30/22

City of Flowery Branch | Budget Book 2023



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# INTRODUCTION



## FY2023 Budget Transmittal Letter

Tonya Duncan Parrish, City Manager

The Adopted Budget Document for FY2023 provides annual funding levels and explains the relationship of the requested funding to the values, goals, and vision of the City. Our mission for the City is to provide the best possible service to the residents of the City of Flowery Branch at the least cost to the taxpayers.

As the budget was developed, consideration was given to accomplishing the Strategic Goals for FY2023 discussed by the Mayor and Council in March 2022 during our annual Council Retreat. The Comprehensive Plan was reviewed to assure progress has continued toward the vision for the future of our City. Council and City management provided information on their recommended needs and priorities for City funding. Finally, Department Heads consider service needs and regulatory implications associated with their operations.

Although this budget establishes short-term funding (1 year), each annual budget has long-term implications for maintaining the fiscal and physical condition of the City. Therefore, forecasting of revenue is based upon a look back at historical trends for each specific source, and a forward projection which is informed by current economic activity and adjusted by potential future impacts. Similarly, planned expenditures are based upon both historical trends, and analyses of current and emerging cost implications. In the budget preparation, City staff considers and recommends revenues and expenditures that will maintain and enhance the City's future condition.

The Budget is comprised of an Operating Budget that includes costs which can be expected to recur every year, such as regular maintenance, office supplies, fuel and personnel costs, and a Capital Improvement Plan that includes larger one-time expenditures such as new facilities, infrastructure or major equipment.

The Capital Improvement Plan was presented to the Council in April, with public comment in May. This plan includes a six-year horizon (to coincide with SPLOST VIII term) so large expenditures may be planned and funded appropriately. Funding for capital projects proposed in the first year of the Six-Year Capital Improvement Plan is included in the adopted Budget.

The City Operations Budget is comprised of two major funds, the General Fund, and the Water & Wastewater Fund. In addition, the SPLOST (Special Purpose Local Option Sales Tax), Local Resources Fund and Water/Wastewater Capital Projects Fund provide funding for Capital Projects.

The City Budget process allows for Administration and Department Directors' input and work sessions to enable the Mayor and Council to delve into the details of the proposed budget and identify amendments that will better conform the recommended budget to the priorities and goals of the governing body. An overview of the Operating Budget for FY2023 was presented at the May 26<sup>th</sup> and June 2<sup>nd</sup> Public Hearings and Regular Council Meeting. The Operating Budget has been available online and in hard copy since May 17, 2022, and was the focus of evaluation, two work sessions, and two public hearings as the Mayor and Council considered the city-wide budget.

The Adopted Operating Budget for FY2023 reflects a detailed and transparent consideration process. In accordance with the direction of the Mayor and City Council, the following amendments were made to the recommended Budget through the process:

- 1. The recommended millage rate advertised and adopted at the scheduled public hearings was 3.264 mills. That is the same millage rate in effect from FY2016-FY2022.
- 2. Six new positions were recommended and approved in the FY2023 General Fund Operating Budget.
- 3. The proposed allocation of SPLOST VIII funds, for the proposed FY2021-FY2026 SPLOST continuation, has been finalized as follows:
  - Roads, streets, bridges, sidewalks, and related improvements \$5,718,230

- Public works facilities, land, vehicles, and equipment \$383,384
- Parks and leisure facilities, land, and equipment \$415,000
- Public safety vehicles and equipment \$276,000

Changes and initiatives in the Adopted Operating Budget for FY2023 are highlighted below. No significant changes are noted other than the items noted above.

#### **General Fund**

**Police Services and Municipal Court** account for 34% of all the general fund expenditures. These services are highly valued by the community and serve to create a safe and secure environment. Community engagement and interaction is a priority of the Police Department and is a signature of its operations culture. To continue this initiative, a new Community Relations Officer position has been added. The city public safety staff are professional, well trained, and engaged with the community. A Certification Officer position has been added to assist and lead the department in becoming state accredited. Programs such as the Shop with a Cop, K9 program, traffic safety events, and establishing and maintaining Neighborhood Watch Programs reinforce these connections which serve to make our community safer. This is a level of service highly valued by the community. Another new position that has been added to the police department is a Federal Task Force Officer. This officer will work with federal agents and assist in solving cases. This opportunity will strengthen our relationships with other agencies while continuing to bring information and training back to our city to continue our mission in protecting our citizens and visitors.

**Public Works** services account for approximately 13% of the general fund expenditures. This work includes street maintenance, mowing, and cemetery and property maintenance. Weekly collection of brush and leaves or grass clippings is provided by this staff. This budget funds these services at their current level. The staff continues to improve the operational efficiency of these services with scheduling and route management. Significant increases in street paving were achieved in the current year by saving three years of Local Maintenance Improvement Grant (LMIG) funding and the 30% match plus the annual SPLOST VIII paving allocation.

**Parks** account for approximately 0.3% of the general fund expenditures. The budget maintains the current maintenance levels plus additional funding for demolition of a new park site located in the downtown area. This is expected to begin around the fall of 2022.

**Administration and Financial Services** account for approximately 21% of the general fund expenditures. There is an additional position added for a Grants Administrator. A Grants Administrator will be focused on applying for, managing, and tracking grant applications for additional funding for the City.

**Planning and Community Development** services comprise the balance of the general fund at 15%. There are two additional positions added in this area: a level 1 Planner and one additional Building Inspector. Each of these positions are needed to assist in the recent and future growth within the City.

**Tourism** services comprise the balance of the general fund at 4%. This area was new in FY2022 and will continue planning and hosting events and activities in our downtown area. Those events include the Farmer's Market, Block Parties, and other celebrations to bring additional people to our downtown.

#### **Tax Allocation District Fund**

Much work has been done in planning and addressing the new development and growth within the City. In March 2020, the City of Flowery Branch entered into a contract with the Gainesville and Hall County Development Authority to issue tax-exempt revenue bonds, Series 2020, in the amount of \$4,995,000. This bond will be used for Old Town redevelopment projects within our Tax Allocation District. The projects include the following:

- 1. Downtown streetscaping
- 2. A farmer's market pavilion with additional parking
- 3. A one-half acre park featuring an amphitheater
- 4. Development of an Old Town bike-pedestrian path, connecting surrounding communities to the downtown area.

The interest and principal payments will be paid with tax allocation district funds. The projects began June 2021 and are expected to be completed by September 2022, with the exception of the Old Towne bike pedestrian path. This project's estimated start date is the fall of 2022.

### Hotel Motel Fund

The City's Hotel Motel Fund shows an increase of 36.36% in the FY2023 budget. This increase is the result of events and activities returning to normal after the COVID-19 pandemic. This fund contributes resources to the Lake Lanier Convention Visitors Bureau to help promote events within our City and provide planning services for our downtown events.

#### **Capital Projects Funds**

The City of Flowery Branch currently has three Capital Project Funds. The Local Resources Capital Projects Fund is for general capital needs within our City and is funded through our General Operating Fund. For FY2023, the Local Resources Fund will provide road paving and maintenance, upgrades to the City website, IT equipment upgrades annually, and generators for the City buildings. The SPLOST VIII Capital Projects Fund began a six-year term on July 1, 2020 and the project categories are noted above. The Water/Wastewater Capital Project Fund accumulates system development charges for water and wastewater, which in turn is used on water/wastewater infrastructure within our city. This fund will contribute to the wastewater plant expansion and water system improvement projects which began in the Fall of 2021 and will continue through 2022. The water/wastewater system improvements coincide with all the new residential developments currently in progress over the next three years. These improvements are necessary to provide quality utility services for our residents.

#### Water and Sewer Fund

Much work has been done in planning and addressing the infrastructure challenges of the city. System evaluation and analysis of the city's water and wastewater systems were completed. A detailed plan of water and wastewater projects was developed and prioritized to address current service issues as well as future service issues, and provide for the growth anticipated in the Comprehensive Plan. A financial plan was developed to identify how to make these investments in the City infrastructure with a minimum impact on utility rates. Investment of \$6m per year in infrastructure projects for 4 years is planned to achieve the condition, sustainability, and service levels needed to support the community and the long-term planned economic growth. The budget anticipates annual GEFA loans at less than 2% with a 25-year period to spread the cost of these improvements over current and future customers. Many of these projects will result in operational cost savings in future years.

#### **Rates and Fees**

The **General Fund** revenues are projected to increase 17.87%. Current projections for Property Tax revenue from the County Assessor's office indicate a 13.77% increase in the Tax Digest due to growth and reassessments. The City tax rate will remain at the current rate, 3.264 mils. The Water and Sewer Fund revenues are projected to be stable from the current year, and without significant increase. A water rate increase of 3% and a wastewater rate increase of 3% for FY 2023 is projected and is necessary to fund the debt service for the recommended \$6m per year investment in water and sewer system improvements in FY2023. Water and sewer rates were last increased in FY2022.

## Conclusion

The adopted operating budget maintains current programs, maintains the current level of responsiveness and effectiveness of City services, and continues to improve the cost efficiency of how services are provided. This budget was compiled jointly with the effort of the Department Directors, Budget Manager, Krystle Hightower, and finance staff. With the Mayor and Council's guidance, we present to you the FY2023 Budget.

Tonya Parrish City Manager Government Finance Officers Association Distinguished Budget Award



GOVERNMENT FINANCE OFFICERS ASSOCIATION

# Distinguished Budget Presentation Award

PRESENTED TO

City of Flowery Branch Georgia

For the Fiscal Year Beginning

July 01, 2021

Christophen P. Morrill

Executive Director

The Government Finance Officers Association of the United States and Canada (GFOA) presented a Distinguished Budget Presentation Award to City of Flowery Branch, Georgia for its annual budget for the fiscal year beginning July 1, 2021.

In order to receive this award, a governmental unit must publish a budget document that meets program criteria as a policy document, as an operations guide, as a financial plan, and as a communications device. This award is valid for a period of one year only. We believe our current budget continues to conform to program requirements, and we are submitting it to GFOA to determine its eligibility for another award.

## **Form of Government**

The City of Flowery Branch's government structure consists of a Mayor and five (5) Council Members. The City Council shall exercise the legislative functions of the City, and may pass any ordinance or resolution they deem best for the government of the City in the manner set forth in this Chapter; provided, that same is not in conflict with the Charter of the City, the Constitution or laws of the State of Georgia, or the Constitution or laws of the United States. They are charged with adopting an annual budget, setting rates for taxes and fees, appointing city officials (City Manager, City Attorney, and City Clerk), establishing committees when needed, entering into debt service agreements, setting general policies for the city government and enacting regulations, resolutions and ordinances, consistent with the authority granted by the Constitution and general laws of the state.

The Mayor shall be the chief elected officer of the city and as such shall have the following powers and duties:

- To preside at all meetings of the city council and be recognized as the official head and spokesperson of the city for service of process and ceremonial purposes;
- To vote on matters before the city council only in case of a tie, or if his or her vote is necessary to constitute a sufficient number to transact business;
- To sign, for and on behalf of the city, all contracts, ordinances, instruments, and other documents authorized by the city council and which are required to be in writing, unless otherwise directed or authorized by the city council; and
- To fulfill such other duties as authorized by the city council.

The City Manager is responsible for directing the day to day activities of the City. It is our mission to provide the best possible service to the residents within the City of Flowery Branch at the least possible cost to the taxpayers. The City Manager oversees all departments, staff, and operations. His responsibilities include:

- Submitting Flowery Branch's Annual Operating & Capital Budget;
- Keeping the Council apprised of the City's Financial and Operational Status;
- Providing Reports and Recommendations to the City Council;
- Ensuring all City Ordinances, Policies and Resolutions are Implemented and Enforced; and
- Hiring Department Directors.

# **City Officials**

Our governing authority is made up of a Mayor and five (5) Council Members.



# Mayor - Ed Asbridge

First Elected: June 2019 Mayor: 2021 - Present Term Expires: 2025

"Joining a talented team on the City Council, I will work to help manage a "common sense" approach to the growth coming to our City and make all residents of Flowery Branch proud to call it home."



## **Post 1 - Chris Mundy**

First Elected: June 2015 Term Expires: 2023

"My goal is to ensure that our government remains fiscally responsible to the people it serves and transparent in its actions. I want to make sure our community has the services and resources it needs to continue to grow and prosper and our citizens have the quality of life they deserve."



## Post 2 - Joseph Mezzanotte

## First Elected: March 2022 Term Expires: 2023

"I am very excited about the downtown expansion and beautification and am looking forward to being a part of that. I am also committed to working hard to analyze new growth projects with a focus on impacts to our services, traffic, residents, and schools. My goal is to help balance our growth so that Flowery Branch continues to be a place we love to live."



## Post 3 - William McDaniel

First Elected: November 2021 Term Expires: 2025

"I plan to see where I can make the biggest impact while continuing to enjoy this great community we live in. I carry the values of hard work, integrity, and a great attitude to everything I do."



## Post 4 - Joe Anglin

First Elected: November 2010 Mayor Pro-Tem: 2021 Term Expires: 2025

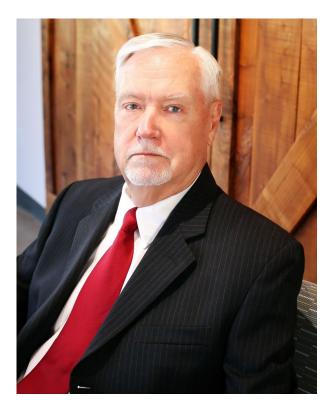
Councilman Anglin's mission is to keep our government accountable and transparent while it provides efficient and quality services. He believes copious taxation and the Devil share the same address.



## Post 5 - Oliver McClellan

First Elected: November 2021 Term Expires: 2025

"One of my goals is to focus on the explosive growth coming to South Hall County and Flowery Branch. I am particularly concerned with the city infrastructure and its ability to accommodate rapid growth. We can't stop growth, but we can work to make sure the decisions we make will take into consideration all aspects of residential and commercial development, and how that development impacts current residents."



## **History of City**



Flowery Branch was established in 1874, one year after the Richmond and Danville Air-Line Railroad Railway System built a rail line through the city connecting Charlotte to Atlanta. Farmers raising stock had been living in the area since at least the early 19th century, when the town was known as Anaguluskee, meaning "flowers on the branch." Located on Lake Lanier and just over forty miles from Atlanta, Flowery Branch has maintained a picturesque historic downtown. Recent investment, including streetscape improvements and a revitalized train depot, is beginning to revitalize the downtown area, known as "Old Town." Many of the original buildings in the historic central business district still exist and have been rehabilitated and repurposed. While Old Town needs more economic activity and a denser downtown population to fully thrive, it is already a charming quintessential Main Street.

Old Town's location on the lake is unique. Flowery Branch's is one of the only (if not the only) Georgia historic downtowns on a lake. It is very close to several marinas, including Aqualand, the largest inland marina in the United States. This waterfront access and its location within the Northeast Georgia Mountain region are a large potential draw for outdoor recreational enthusiasts. Regionally speaking, Old Town's proximity—12 miles— to downtown Gainesville's top medical facilities make it a very attractive location for residences. Its location 45 minutes from Atlanta make it an option for people employed downtown. This location, combined with a walkable downtown of small blocks, make Old Town ideal both for young families and for people interested in aging in place. With the city's recent purchase of key parcels, Flowery Branch is well positioned to become a regional destination with a pedestrian-friendly town center that integrates exciting new development in a historic framework.

This plan lays out a path by which the city can act to lead and spur development in Old Town to ensure that it thrives as an economically stable district with a healthy mix of uses, increased density at a comfortable scale, high quality buildings that enhance the urban public realm, and a community of residents and visitors that can enjoy both downtown and Lake Lanier.

## **Distance from Major Locations**

Aqualand	3.5 miles
The University of Georgia	43 miles
Chateau Elan Winery & Resort	11 miles
Stone Mountain Park	37 miles
Georgia World Congress Center	44 miles
Dahlonega Wineries	33 miles
Hartsfield-Jackson Atlanta International Airport	54 miles

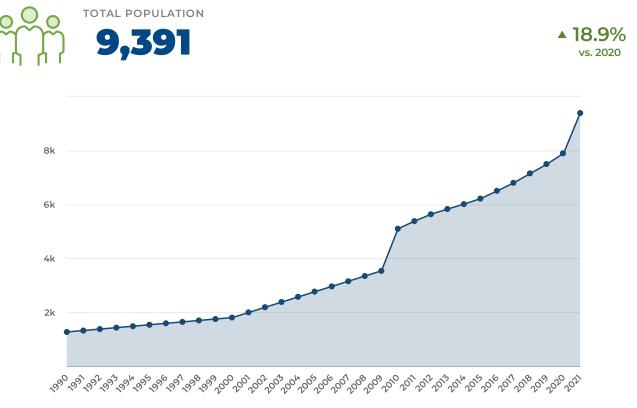
## **Top 10 Employers**

SKF USA, Inc	291
Atlanta Falcons Football Club	216
Publix Super Market	119
The Home Depot	104
Target Store	98
Kohls Department Store	62
Contract Lumber, Inc.	61
Chick-fil-A	52
Chili's	43
Vulcan Materials	35

\*Data derived from the following sources:

- City of Flowery Branch: https://www.flowerybranchga.org/community/page/history-flowery-branch (https://www.flowerybranchga.org/community/page/history-flowery-branch)
- Flowery Branch, Georgia Wikipedia: https://en.wikipedia.org/wiki/Flowery\_Branch,\_Georgia (https://en.wikipedia.org/wiki/Flowery\_Branch%2C\_Georgia)

## **Population Overview**

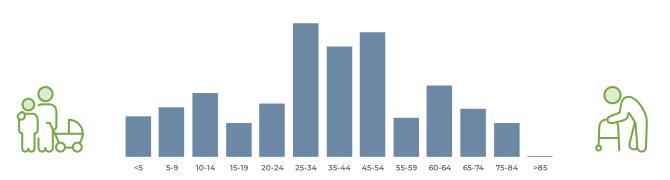


\* Data Source: Client entered data for year 2021



Daytime population represents the effect of persons coming into or leaving a community for work, entertainment, shopping, etc. during the typical workday. An increased daytime population puts greater demand on host community services which directly impacts operational costs.

\* Data Source: American Community Survey 5-year estimates



POPULATION BY AGE GROUP

Aging affects the needs and lifestyle choices of residents. Municipalities must adjust and plan services accordingly.

\* Data Source: American Community Survey 5-year estimates

## **Household Analysis**





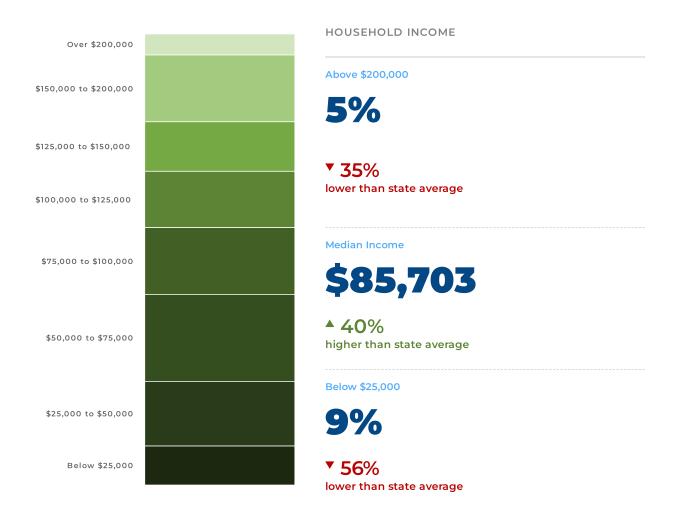
Municipalities must consider the dynamics of household types to plan for and provide services effectively. Household type also has a general correlation to income levels which affect the municipal tax base.



\* Data Source: American Community Survey 5-year estimates

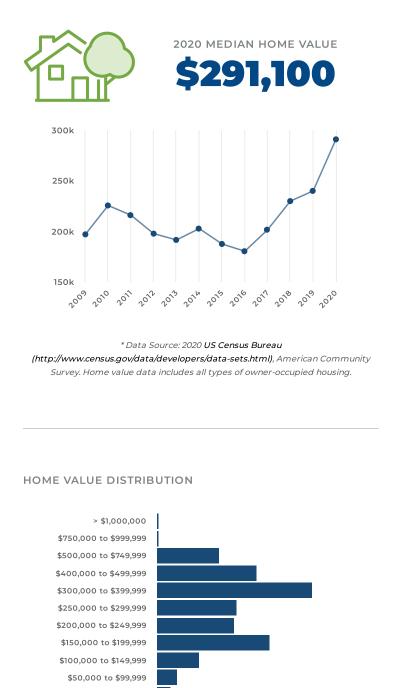
## **Economic Analysis**

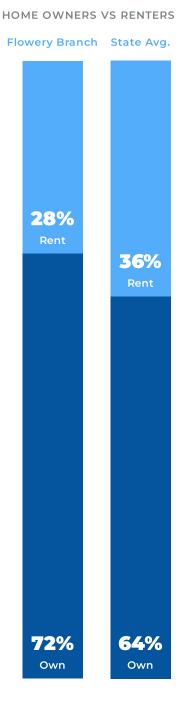
Household income is a key data point in evaluating a community's wealth and spending power. Pay levels and earnings typically vary by geographic regions and should be looked at in context of the overall cost of living.



\* Data Source: American Community Survey 5-year estimates

## **Housing Overview**



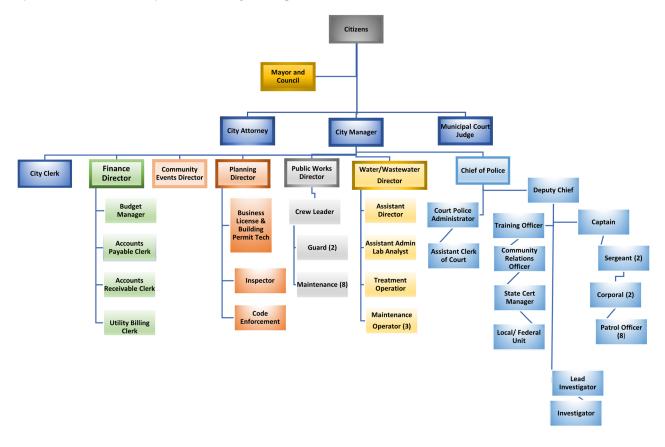


\* Data Source: 2020 US Census Bureau (http://www.census.gov/data/developers/data-sets.html), American Community Survey. Home value data includes all types of owner-occupied housing. \* Data Source: 2020 US Census Bureau (http://www.census.gov/data/developers/datasets.html), American Community Survey. Home value data includes all types of owner-occupied housing.

< \$49,999

## **City of Flowery Branch Organizational Chart**

The City of Flowery Branch's organizational chart begins with the citizens of our community. Each department is compiled of individuals all working to meet the needs of the community. After the citizens, are the Mayor and Council, who represent the voices of the citizens and ensure the city is operating efficiently. The City Manager, City Attorney, and Municipal Court Judge report directly to the Mayor and Council. All other Department Directors report to the City Manager.



## **Fund Structure**

### **Financial Accounting Structure:**

The accounting policies of the city shall conform to the generally accepted accounting principles ("GAAP") as applicable to local governments.

The diverse nature of governmental operations and the necessity of assuring legal compliance preclude recording and summarizing all governmental financial transactions and balances in a single entity. From an accounting and financial management viewpoint, a governmental unit is a combination of several distinctly different fiscal and accounting entities, each having a separate set of accounts and functioning independently of each other.

Each accounting entity is accounted for in a separate "fund". A fund is defined as a fiscal accounting entity with a self-balancing set of accounts recording cash and other financial resources together with related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulations, restrictions, or limitations.

The city's account records for governmental funds are maintained on a modified accrual basis with the revenues being recorded when available and measurable and expenditures being recorded when the services or goods are received, and the liabilities are incurred. Accounting records for the city's proprietary funds are maintained on an accrual basis.

### **Fund Classification:**

The city's accounting system is organized and operated on a "fund" basis and each fund is classified in one of two categories:

CLASSIFICATION:	FUND TYPE:
Governmental Funds	General Fund
	Special Revenue Funds
	Capital Projects Fund
Proprietary Funds	Enterprise Fund
	Enterprise Capital Projects Fund

#### **Governmental Funds:**

These funds are accounting segregation of financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used; current liabilities are assigned to the fund from which they are to be paid; and the difference between governmental fund assets and liabilities is referred to as "Fund Balance". The primary measurement focus is "flow of current financial resources". In other words, are there more or less resources than can be spent soon as a result of transactions of the period? Increases in resources are reported in the operating statement as revenues or other financing sources, and decreases are reported as expenditures or other financing uses.

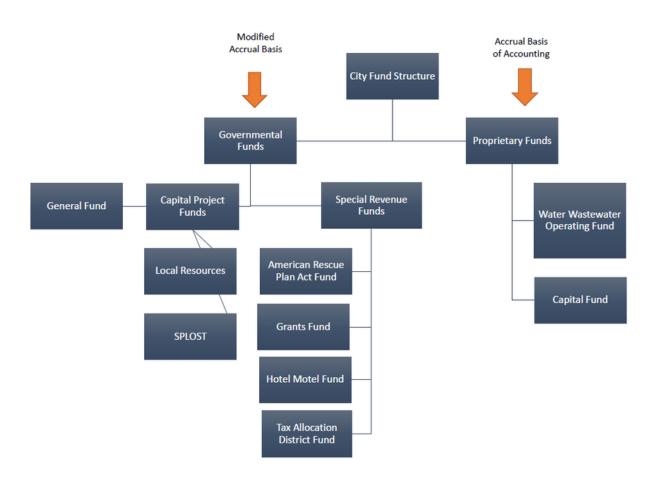
## **Proprietary Funds:**

These funds are sometimes referred to as "income determination," or "non-expendable", or "commercial type" funds and are used to account for a government's on-going organizations and activities which are like those often found in the private sector. All assets, liabilities, equities, revenues, expenses, and transfers relating to the government's business and quasi-business activities, where net income and capital maintenance are measured, are accounted for through the proprietary funds. The generally accepted accounting principles are those applicable to similar businesses in the private sector, and the measurement focus is the economic condition of the fund as a result of the events and transactions of the period. Events and transactions that

improve the economic position of a proprietary fund are reported as revenues or gains in the operating statement. Those events and transactions that diminish the economic position are reported as expenses or losses.

## **Fund Structure:**

The city uses 7 governmental funds and 2 proprietary funds as detailed below:



# **Fund Descriptions**

### **General Fund:**

The General Fund is a governmental fund. It is established to account for all resources obtained and used for those services commonly provided by cities which are not accounted for in any other fund. These services include among other items: General Government, consisting of Legislative; Executive; Administration; Buildings and Plant; Risk Management; Public Information; Records Management; Judicial; Public Safety; Public Works; Culture and Recreation; and Planning and Development.

#### **Capital Projects Fund:**

Capital Projects Funds are governmental funds and established to account for capital projects. The projects included in the capital projects budget are intended to improve or expand the city infrastructure, provide for significant maintenance requirements, or provide for the acquisition of large pieces of equipment.

- **SPLOST VIII Fund -** This fund is used to account for the special local option sales tax revenue.
- Local Resources Fund This fund accounts for capital projects financed from other unrestricted local funds.

### **Special Revenue Fund:**

Special Revenue Funds are used to account for specific revenue sources that can be legally spent for designated purposes only. All Special Revenue Funds use the modified accrual basis of accounting and budgeting.

- American Rescue Plan Act Fund (ARPA) This fund accounts for the Coronovirus State and Local Fiscal Recovery Funds activity.
- Grant Fund This fund accounts for any grant activity and match requirements awarded to the City.
- Hotel/Motel Tax Fund This fund accounts for the levy and collection of taxes upon hotels and motels.
- Tax Allocation District (TAD) Fund This fund accounts for taxes collected by a special taxing district.

#### **Proprietary Fund:**

Proprietary funds are used to account for operations that are financed in a manner similar to private business.

**Water/Sewer Fund -** This fund is used to account for the operation of the City's water and sewer utility service. This fund also accounts for the accumulation of resources for, and the payment of, long-term debt principal and interest due throughout the year. All costs are financed through charges made to utility customers.

**Water/Sewer Capital Projects Fund** - This fund accounts for capital projects for infrastructure improvements/expansion of the system as our community continues to grow. Capital projects are funded by development capacity charges to connect to our system plus Georgia Environmental Finance Authority (GEFA) debt as needed.

# **Basis of Budgeting**

### **Basis of Budgeting**

- Government-wide and Proprietary Fund financial statements are adopted on the accrual basis of accounting.
- Governmental Fund financial statements are adopted on the modified accrual basis of accounting.

#### **Budgetary Control**

- The Flowery Branch Budget shall be adopted in accordance with all state statutes and mandates.
- Department management is responsible for administering their respective programs within the financial constraints described by the budget as adopted.
- The City Manager along with the Finance Director shall provide updates on the City's financial position by regularly reporting to City Council the status of actual expenditures, expenses, and revenues compared to the adopted budget. Further, the City Manager and the Finance Director will ensure that department management has access to timely and accurate financial data.

#### **Balanced Budget**

- The City shall endeavor to adopt a structurally balanced budget. Generally, this means that recurring revenues should fund recurring expenditures and non- recurring revenues should fund non-recurring expenditures. On occasion, the recurring revenues may cover the non-recurring expenditures when these revenues experience an unusual increase. [See Structurally Balanced Budget Policy]
- Minimum levels of reserves must be maintained unless reserves are being used in accordance with the purposes permitted by the City's policy. [See General Fund Reserves policy and Enterprise Fund Reserves policy]

#### **Budget Structure**

- The budget shall be constructed around City Council and City Administration's long- term goals for the distribution of City services and the associated desired culture and environment. When appropriate, a needs assessment of constituents' priorities, challenges, and opportunities shall be integrated into the visioning process to assist with the establishment of both short-term and long-term goals.
- The City's departments shall create plans that describe their operational needs. These plans shall address
  the appropriate level of funding required to meet constituents' needs based on the established longterm and short-term goals for the City. These funding requests are to be distinguished from CIP Requests
  [see Capital Improvements Policy] in that they shall provide an overview of the entire department rather
  than just one project. These plans should contain the identification of opportunities and challenges
  associated with implementing the department's priorities and vision.
- The budget shall be based on programs in order to provide insight into the costs of the types of services that the City provides. Deliverables and specific actions shall be detailed at the programmatic level, which support the goals outlined in both City and department plans.
- The budget shall be prepared in a manner that reflects the full cost of providing services.
- The budget shall display estimated beginning fund balances and net position, estimated revenue and receipts, appropriations, and the estimated year-end fund balances and net position.

\*\*See the Budget Policies (in the Financial Policies Section) for more details.

# **Financial Policies**

### **OPERATING BUDGET POLICY**

The purpose of this Operating Budget Policy is to guide a comprehensive plan to deliver efficient and effective services to residents and stakeholders of the City. The formulation of the operating and capital budget is one of the most important financial activities that Flowery Branch undertakes each year. This budget policy is intended to provide guidelines to assist in the formulation and consideration of broader implications of financial discussions and decisions.

Basis of Budgeting

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Budgetary Control

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Balanced Budget

- The City shall endeavor to adopt a structurally balanced budget. Generally, this means that recurring revenues should fund recurring expenditures and non-recurring revenues should fund non-recurring expenditures. On occasion, the recurring revenues may cover the non-recurring expenditures when these revenues experience an unusual increase. [See Structurally Balanced Budget Policy]
- Minimum levels of reserves must be maintained unless reserves are being used in accordance with the purposes permitted by the City's policy. [See General Fund Reserves policy and Enterprise Fund Reserves policy]

Budget Structure

- The budget shall be constructed around City Council and City Administration's long- term goals for the distribution of City services and the associated desired culture and environment. When appropriate, a needs assessment of constituents'priorities, challenges, and opportunities shall be integrated into the visioning process to assist with the establishment of both short-term and longterm goals.
- The City's departments shall create plans that describe their operational needs. These plans shall address the appropriate level of funding required to meet constituents' needs based on the established long-term and short-term goals for the City. These funding requests are to be distinguished from CIP Requests [see Capital Improvements Policy] in that they shall provide an overview of the entire department rather than just one project. These plans should contain the identification of opportunities and challenges associated with implementing the department's priorities and vision.
- The budget shall be based on programs in order to provide insight into the costs of the types of services that the City provides. Deliverables and specific actions shall be detailed at the programmatic level, which support the goals outlined in both City and department plans.
- The budget shall be prepared in a manner that reflects the full cost of providing services.
- The budget shall display estimated beginning fund balances and net position, estimated revenue and receipts, appropriations, and the estimated year-end fund balances and net position.

Estimates of Revenue, Expenditures, and Expenses

- The City shall take an objective and analytical approach to forecasting revenues, expenditures, and expenses as accurately as possible. Though the City will use the best information available to estimate revenues, including millage rates and tax revenues accurately, absolute certainty is impossible. Should revenues be overestimated, the spending plans and priorities established during the budget process shall be used to propose appropriations and spending as required to bring the budget into balance.
- The Finance Department shall monitor revenue incomes and expenditure/expense outflows to assess the implications of the annual budget in order to provide timely updates on actual financial performance.
- The Finance Department shall develop and maintain long-term financial forecasts, at least five years into the future, in order to help the City assess its long-term financial sustainability.

Stakeholder Participation

• The City shall provide meaningful opportunities for the stakeholders (constituents) to provide input into the financial planning and budget process before a budget is adopted.

Address Long-Term Liabilities

• The City shall fully find current portions of long-term liabilities in order to maintain the trust of creditors and avoid accumulating excessive liabilities over the long- term.

Responsibilities and Calendar

- The City's fiscal year runs from July 1 to June 30. Each department shall submit their budget plans no later than February, after which the Finance Department Director and the City Manager shall review them. By May, the proposed budget shall be reviewed with the Mayor and City Council. In June, a public hearing and budget discussion shall be held to facilitate stakeholder participation, and the budget is adopted by City Council by the end of the year.
- All budget procedures shall be conducted in accordance with City ordinance and state law.

**Budget Amendments** 

• Amendments shall be considered or adopted by City Council during formal Council meetings.

Priorities for Funding

- It is the City's policy to first spend restricted expenditures, which are defined as "when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments."
- It is the City's policy to subsequently spend unrestricted expenditures in the following order:
  - Committed expenditures, which are defined as "when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. The City Council also may modify or rescind the commitment."
  - Assigned expenditures, which are defined as "when amounts are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. Through resolution, the City Council has authorized the City manager to assign fund balances.
  - Unassigned expenditures, which are defined as "the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balances only in the General Fund. Negative unassigned fund balances may be reported in all funds."
- See the City of Flowery Branch Expenditures Policy for more information on spending.

## BALANCED BUDGET POLICY

The City shall endeavor to adopt a structurally balanced budget. Generally, this means that recurring revenues should fund recurring expenditures and that non-recurring revenues should fund non-recurring expenditures. On occasion, the recurring revenues may cover the non-recurring expenditures when these revenues increase due to property values or state funding.

The City's Finance Department, as a component of their annual budget presentation, shall report the City's progress in achieving a structurally balanced budget.

While it is the City's intent to provide City Council with flexibility on how to pursue and achieve a structurally balanced budget, there are some points which the City should observe very closely when developing a budget.

Employee compensation, pension liability, and other recurring expenditures

• Except in extreme circumstances, non-recurring revenues, and especially reserves, should not be used to fund employee compensation. Even one such circumstance, it should only be done in the context of a plan to return to structure balance and replenish any reserves that have been used.

### Operation and maintenance costs of capital assets purchased with non-recurring revenues

• While capital assets are often appropriate to fund with non-recurring revenues, the City shall be observant of the long-term operating and maintenance costs of such purposes, lest it create new recurring expenditures that the City cannot maintain.

### Replacement of short-lived assets and non-recurring revenues

• The City shall give preference to using non-recurring revenues to replace assets that have outlived their useful lives over purchasing entirely new assets, where the replacement of the obsolete or expired assets is critical to the maintenance of the City's core priorities and programs. A replacement schedule for such assets is a good indicator of when to budget for these items.

### ONE-TIME REVENUES POLICY

This One-Time Revenues policy is intended to guide the City of Flowery Branch to spend within its means and stay financially healthy by specifying uses for one-time revenues.

One-Time Revenues

• When the City of Flowery Branch receives a one-time revenue, generally, it shall be used for one-time expenses. These expenses should not create an affordable obligation in future years. Examples include paying debts, refurbishing a capital asset, and building up reserves.

Undependable Revenues

• When the City of Flowery Branch receives revenues, which vary from one year to the next, it shall be treated as a one-time revenue. This is because these revenues are unstable and unreliable, so we can't assume that the same revenue will be available in future years.

#### **EXPENDITURES POLICY**

The purpose of this Expenditures Policy is to guide an efficient and effective expenditure system that guarantees the spending of public resources to match generated revenues to the greatest extent possible.

The Budget Process

- The City begins its budget process in December and, after thorough analysis, adopts the budget in June.
- One-time expenditures are generally to be funded by one-time revenues, and recurring expenditures are generally to be funded by recurring revenues [See Structurally Balanced Budget Policy]
- It is the City's policy to first spend restricted expenditures, which are defined as "when there are limitations imposed on their use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments."
- It is the City's policy to subsequently spend unrestricted expenditures in the following order:

- Committed expenditures, which are defined as "when they can be used only for specific purposes pursuant to constraints imposed by formal action of the City Council through the adoption of a resolution. The City Council also may modify or rescind the commitment."
- Assigned expenditures, which are defined as "when amounts are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed. Through resolution, the City Council has authorized the City Manager to assign fund balances."
- Unassigned expenditures, which are defined as "the residual amount when the balances do not meet any of the above criterion. The City reports positive unassigned fund balances only in the General Fund. Negative unassigned fund balances may be reported in all funds."

### Personnel Spending

• Salaries and benefits for City administrators and City Council are accounted for under "General Government" in the audited financial statements and in the budget. Funding for these personnel, therefore, largely comes from the General Fund. Personnel in other departments, such as Water/Sewer, is recorded as "personal services and employee benefits" in the audited financial statements and may come out of other funds, such as the Water/Sewer fund.

### Privatization of Government Services

• The City shall contract out government services to private companies, known as privatization, through an open and competitive bidding process. The company selected to provide the service shall be required to submit a comprehensive plan for their service, including, but not limited to, costs, timeline, community effects, an other evaluation standards determined by City administration, depending on the service.

### Long-term Liabilities

• The City shall, to the best of its ability, fund long-term liabilities using long-term, recurring revenues, as stated in the Structurally Balanced Budget policy. The City shall not take on any long-term liabilities without careful consideration and impact evaluation.

#### CAPITAL POLICY

Capital assets have a major impact on the ability of the City to deliver services along with the economic vitality and overall quality of life for Flowery Branch stakeholders. The purpose of this policy is to provide guidelines to complete a comprehensive process that allocates limited resources into capital investment and management decisions.

Capital Project Selection

- An objective set of criteria will be used to assess and evaluate project proposals. Although specific criteria may be updated from time to time, the following concepts are the core principles to be considered in the development of such criteria:
  - Long-Term Forecasts: Long-term forecasts should be prepared to better understand resources available for capital spending and to assess operational impacts and eventual maintenance replacement costs.
  - Impact on Other Projects: Projects should not be considered in isolation. One project's impact on others should be recognized and costs shared between projects where appropriate.
  - Allow for Funding of Preliminary Activities: For some projects, it may be wise to fund only
    preliminary engineering/planning before committing to funding the whole project. However,
    even these expenditures can be considerable. They should, therefore, be evaluated, analyzed,
    and prioritized appropriately.
  - Full Lifecycle Costing: Cost analysis of a proposed project should encompass the entire life of the asset, from planning and acquisition to disposal.
  - Predictable Project Timing and Scope: Schedule and scope estimates should be practical and achievable within the requested resources, including financial and human.

#### Capital Asset Classification

- The City's Capital Asset classifications are defined in three principles.
  - All depreciable assets will be at the cost of \$5,000 or higher.

• Any assets less than \$5,000 may be maintained on the asset schedule for inventory purposes only (at the discretion of the Finance Director). For example, police car equipment, computers, IT equipment, etc.

Balanced Capital Improvement Plan

• The adopted Capital Improvement Plan is a balanced six-year plan. This means that for the entire sixyear period, revenues will be equal to project expenditures in the Capital Improvement Plan. It is possible that the plan will have more expenditures than revenues in a single year, but this imbalance will be corrected through the use of interim financing as needed. However, over the life of the sixyear plan, all expenditures will be provided for with identified revenues.

Capital Improvement Funding Policy

- The City provides financial resources for the Capital Improvement Plan through the following sources:
  - (Fund 100) Unrestricted general operating funds as deemed necessary.
  - Council will vote annually during the budget process on an amount of the millage and LOST collections to contribute to the capital projects fund, based on the current economic conditions.
  - (Fund 320) SPLOST VIII, which is a sales tax of one percent that must be used to fund capital projects.
  - (Fund 350) Local Maintenance Improvements Grant, which is based in the City's total centerline road miles and the total population as compared to the state's total centerline road miles and population.
  - (Fund 308) Water/Wastewater Development Charges, which is used to fund capital projects that improve the quality of the water and wastewater system and services to citizens.
  - (Fund 505) Unrestricted water/wastewater operating reserves as deemed necessary.
  - Debt may be utilized if deemed necessary only if no other funding sources are available.

#### Capital Budget

• Each year, the City's Finance Department will develop a Capital Budget which will contain the spending plan for Capital Projects. The first year of the adopted Capital Improvement Plan will be the Capital Budget for the fiscal year.

Capital Budget Management

- Management of Capital Projects is essential to create the best value for City taxpayers through capital spending. The following policies shall be observed in order to help insure the best project management possible.
  - Each department is responsible for their Capital Improvement Projects as follows: preparing the project proposal, developing a project budget and cash flow forecast prior to project commencement, ensuring that required phases are completed on schedule, authorizing all project expenditures, monitoring project cash flows, ensuring that all regulations and laws are observed, and periodically reporting project status. Each department must actively manage their projects and major departments may provide quarterly reports on the status of each project.
  - Capital Project amendments during a year shall not exceed the annually adopted budget and funding levels. Each department must manage its capital program within certain time and cost constraints.

#### Asset Condition Assessment

• The City's Finance Department may conduct a comprehensive asset inventory that projects replacement and maintenance needs for the next six years and will update this projection each year. The asset inventory will describe the current condition of the City's assets, establish standards for asset condition, account for the complete cost to maintain assets up to standard over their lifecycle, and account for the risks associated with assets that are below condition standards. City departments shall have the responsibility for inventorying and assessing the assets within their purview and ensuring that it reconciles with the Finance Department's capital asset records.

• The life of the assets is noted in the audited financial statements and in the following table:

Assets	Governmental Activities	Business-type Activities
Buildings and improvements	20-50 years	20-50 years
Public domain infrastructure	14-40 years	14-40 years
Machinery and Equipment	5-20 years	5-20 years
Vehicles	5 years	5 years

Prioritization of Asset Maintenance and Replacement

• It is the City's intent to maintain its existing assets at a level that protects the initial capital investment and minimizes future maintenance and replacement costs. Based on an asset inventory and risk assessment, recommendation for asset maintenance shall be included in the Capital Improvement Plan

Funding of Asset Maintenance

• The City will ensure that adequate resources are allocated to preserve the City's existing infrastructure to the best of its ability before allocating resources to other Capital Projects.

### **INVESTMENT POLICY**

The primary goals of the City of Flowery Branch's Investment Policy shall be:

- 1. Ensure the safety of all funds entrusted to the City;
- 2. Maintenance of sufficient liquidity to meet all necessary obligations to the City;
- 3. Public trust from prudent investment activities; and
- 4. Provide optimization of interest earnings on the portfolio

The investment policy of the City of Flowery Branch shall govern the investments of all financial assets of the City. These funds are accounted for in the City's Annual Audit Report and include:

- General Fund
- Enterprise Funds
- Special Revenue Funds
- Capital Project Funds
- Debt Service Funds, including reserves and sinking funds, to the extent not required by law or existing contract to be kept segregated and managed separately
- Other funds established from time to time

Except for cash in certain restricted and special funds, the City may consolidate cash and investment balances to ease cash management operations and maximize investment earnings. Investment income will be allocated to the various funds based on their respective participation and in accordance with generally accepted accounting principles. This Investment Policy shall apply to all transactions involving the financial assets and related activity for all the forgoing funds. However, this policy does not apply to the assets administered for the benefit of the City by outside agencies under deferred compensation programs or other post-employment benefits (OPEB) trust funds.

The primary objectives of investment activities shall be safety, liquidity, public trust and optimization of interest earnings. The safety of the principal invested always remains the primary objective. All investments shall be designed and managed in a manner responsive to the public trust and consistent with State and Local Law.

#### **GENERAL FUND RESERVES POLICY**

General Fund Reserves exist to support the City during unexpected revenue shortage or unplanned, necessary expenditures. This policy is intended to specify targets for the inflows and outflows of the General Fund Reserves, including the quantity of resources to be held in reserves and conditions under

which reserves may be used.

Reserve Levels

• The City shall maintain a General Fund Reserves balance of 4.5 months of the General Fund Expenditures.

Cash Balance

• Although the exact amount of 4.5 months' worth of General Fund Expenditures is bound to fluctuate as expenditures themselves do, the cash balance of General Fund Reserves shall remain approximately \$1,965,913, or whatever 4.5 months' worth happens to amount to from the subsequent years' budget.

Funding the Reserve

• The City's annual budget surplus funds, and unencumbered sources of funds contribute to the General Fund Reserve.

Conditions for the Use of Reserves

• Any expenditure requested by the City out of the fiscal annual budget cycle is subject to the approval of City Council. General Fund Reserves are to be used to sustain the City in situations of revenue shortages or unplanned expenditures. It is under the discretion of City Council to determine whether the state of the City warrants the use of General Fund Reserves.

Authority over Reserves

• The Finance Department for the City of Flowery Branch upholds the responsibility to maintain the General Fund Reserves at the level determined by City Council.

Assigning Fund Balance

• City Council retains the authority to assign and amend the General Fund Reserves balance, while the City Finance Department is responsible for administering the fund balance to the General Fund Reserves.

Replenishment of Reserves

• General Fund Reserves are to be replenished annually with unencumbered funds available during the annual budget process.

Excess of Reserves

• If General Fund Reserves should exceed 4.5 months of General Fund Expenditures, they are to be reviewed by both the City Finance Department along with City Council as part of their annual review. The excess reserves will be transferred to the Local Resources Capital Projects Fund.

#### ENTERPRISE FUND RESERVES POLICY

Reserves exist to support the City during unexpected revenue shortage or unplanned, necessary expenditures. This policy is intended to specify targets for the inflows and outflows of reserves in funds other than the General Fund, including the amount of resources to be held in reserves and conditions under which reserves may be used.

Reserve Levels

• The City shall maintain an Enterprise Fund Reserves balance of 6 months of expenditures with the exception of the General Fund.

Funding the Reserve

• Enterprise Fund Reserves, in addition to General Fund Reserves, are funded by the City's annual budget surplus and other unencumbered operating income.

Conditions for Use of Reserves

• Any expenditure made by the City is subject to the approval of City Council. Enterprise Fund Reserves are to be used to sustain the City's Enterprise Fund in the situations of revenue shortages or unplanned expenditures. It is under the discretion of City Council to determine whether the state of the City warrants the use of any reserves.

### Authority over Reserves

• The Finance Department for the City of Flowery Branch upholds the responsibility to maintain the Enterprise Fund Reserves at the level determined by City Council.

### Assigning Fund Balance

• City Council retains the authority to assign and amend the Enterprise Fund Reserves balance, while the City Finance Department is responsible for administering the fund balance to Enterprise Fund Reserves.

### Replenishment of Reserves

• Enterprise Fund Reserves are to be replenished annually though the annual budget surplus. In the event that Enterprise Fund Reserves are used resulting in a balance below the six-month minimum, a plan will be developed to replenish them through the annual budget process.

### Excess of Reserves

• If Enterprise Fund Reserves should exceed six months of expenditures for all funds except for the General Fund, they are to be reviewed by both the City Finance Department along with City Council as part of their annual review. If there is a capital project in place to which the excess reserves may go to, then the reserves shall be transferred to the Capital Projects Fund. If no such capital project exists, the excess reserves shall remain in the Enterprise Funds Reserves until one such project arises.

### LONG-TERM PLANNING & FORECASTING POLICY

A thriving community requires a long-term perspective because financial challenges are often created over many years and can take more than a year to solve. A long-term financial plan and budget allows the City of Flowery Branch to remain mindful of its long-term financial health. Therefore, the purpose of this policy is to give the City the best chance of a thriving community now and for future generations.

#### Length of the Forecast

• The City of Flowery Branch will forecast revenues, expenses and financial position at least five years into the future. The length of the forecast should be longer if five years is not enough to address issues that are a threat to the financial health of the City.

#### Frequency of Forecasting

• The long-term financial forecast shall be updated at least twice a year. It will be updated before the budget process to inform decision-makers of the City's financial position going into budget discussions. It will also be updated after the budget has been created to show decision-makers how the City's financial path has changed as a result of decisions made.

## Assumptions and Analysis

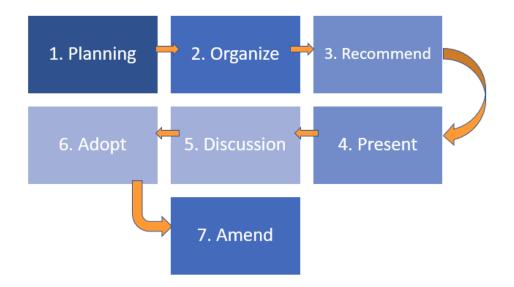
• City staff will prepare a forecast that is based on assumptions that best reflect the status quo condition of the City. The forecast will not assume any major changes in policy where such change is speculative. Other assumptions behind the forecast will be made clear. This includes assumed growth rates in revenues and expenses. It also includes assumptions about forces that impact revenues and expenses. Examples might include changes in population, property values, etc.

#### Long-Term Financial Plan

• The goal of the City of Flowery Branch is for the forecast to be balanced over the time period of the forecast. Therefore, the City shall maintain a long-term financial plan that includes a statement of how it will achieve and/or maintain balance over a multiyear period.

## **Budget Process and Timeline**

The City of Flowery Branch Budget serves as a policy document, financial plan, operation guide and communication device. Each of these elements of the document help to describe what we have done, what we plan to do, and how we will accomplish our objectives.



- 1. Departments submit requests for operations and capital items.
- 2. The City Manager and Finance Director organize and prioritize the submission for the Mayor and Council's consideration and recommendation.
- 3. The City Manager and Finance Director present the proposed budget to the City Council.
- 4. The Council holds non-quorum meetings during the planning process to discuss any changes or concerns.
- 5. The City Council holds public hearing(s) to discuss and review the proposed budget.
- 6. The Mayor and City Council vote to adopt the final budget.
- 7. If needed, amendments are brought to the Council for approval.

#### Dec 8, 2021

Distribute capital projects budget worksheets to departments for preparation and review

#### Jan 11, 2022

Capital Budget Review and Updates with Department Directors

#### Jan 31, 2022

- 1. Preparation of revenue anticipations and department budget templates.
- 2. Meeting with City Manager to review the budget process
- 3. Distribution of departmental budget worksheets to departments
- 4. Capital projects budget worksheets due from departments

#### Feb 8, 2022

Review of departmental requests by Finance and City Manager

#### Feb 10, 2022

Department budget meetings kick-off

#### Feb 18, 2022

Departmental budget worksheets due from departments

#### Feb 22, 2022

Planning for Council Retreat in March 2021

#### Mar 19, 2022

Council Retreat for Goals and Budget Planning

#### Apr 12, 2022

Review proposed budget with City Manager, Mayor, and Council in non-quorum meetings

#### Apr 14, 2022

Review proposed budget with City Manager, Mayor, and Council in non-quorum meetings

#### May 3, 2022

Provide proposed budget to Mayor and City Council to review

•	May 10, 2022
	Second review of budget with Mayor and Council in non-quorum meetings
•	May 11, 2022
	Second review of budget with Mayor and Council in non-quorum meetings
•	May 17, 2022
	Send out all legal notices and advertisements
•	May 26, 2022
	1st Public Hearing at 9am
•	Jun 23, 2022
	1. Final Public Hearing 2. Vote for Adoption
•	Jul 1, 2022
	Start of New Fiscal Year

The budget process takes several months to complete. However, monitoring of the budget continues throughout the year to ensure revenue and expenditures are as expected.



## Georgia Law on Local Government Budget

#### 36-81-2. Definitions

(1) "Budget" means a plan of financial operation embodying an estimate of proposed expenditures during a budget period and the proposed means of financing them.

(2) "Budget officer" means that local government official charged with budget preparation and administration for the local government. The official title of the local government budget officer shall be as provided by local law, charter, ordinance, or appropriate resolution of the governing authority.

(3) "Budget ordinance," "ordinance," or "resolution" means that governmental action which appropriates revenues and fund balances for specified purposes, functions, or activities for a budget period.

(4) "Budget period," means the period for which a budget is proposed or a budget ordinance or resolution is adopted.

(5) "Capital projects fund" means a fund used to account for financial resources to be used for the acquisition or construction of major capital facilities other than those financed by resources from proprietary type activities which are accounted for in enterprise funds or those financed with funds held by the local government in a trustee capacity.

(6) "Debt service fund" means a fund used to account for the accumulation of resources for and the payment of general long-term debt principal and interest.

(7) "Enterprise fund" means a fund used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing authority is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges or where the governing authority has decided that periodic determination of revenues earned, expenses incurred, or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. For purposes of this paragraph, the term "costs" means expenses, including depreciation.

(8) "Fiduciary fund" means those trust and agency funds used to account for assets held by a local government in a trustee capacity or as an agent for individuals, private organizations, other governmental units, or other funds.

(9) "Fiscal Year" means the period for which a budget is proposed or a budget ordinance or resolution is adopted for the local government's general fund, each special revenue fund, if any, and each debt service fund, if any.

(10) "Fund" means a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which is segregated for the purpose of carrying on specific activities or attaining certain objectives in accordance with special regulation, restrictions, or limitations.

(11) "General fund" means the fund used to account for all financial resources except those required to be accounted for in another fund.

(12) "Governing authority" means that official or group of officials responsible for governance of the unit of local government.

(13) "Internal service fund" means a fund used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the governmental unit or to other governmental units on a cost reimbursement basis.

(14) "Legal level of control" means the lowest level of budgetary detail at which a local government's management or budget officer may not reassign resources without approval of the governing authority. The legal level of control shall be, at a minimum, expenditures for each department for each fund for which a budget is required. This does not preclude the governing authority of a local government form establishing a legal level of control at a more detailed level of budgetary control than the minimum required legal level of control.

(15) "Special Revenue Fund" means a fund used to account for the proceeds of specific revenue sources, other than those for major capital projects or those held by the government in a trustee capacity, that are legally restricted to expenditure for specified purposes.

(16) "Unit of local government," "unit," or "local government" means a municipality, county, consolidated citycounty government, or other political subdivision of the state. Such terms do not include any local school district or board of education. For purposes of this paragraph, "county" includes any county officer who is paid in whole or in part on a salary basis and over whom the county governing authority exercises budgetary authority.

# 36-81-3. Establishment of fiscal year; requirement of annual balanced budget; adoption of budget ordinances or resolutions generally; budget amendments; uniform chart of accounts.

(a) The governing authority shall establish by ordinance, local law, or appropriate resolution a fiscal year for the operations of the local government.

(1) Each unit of local government shall adopt and operate under an annual balanced budget for the general fund, each special revenue fund, and each debt service fund in use by the local government. The annual balanced budget shall be adopted by ordinance or resolution and administered in accordance with this article.

(2) Each unit of local government shall adopt and operate under a project-length balanced budget for each capital projects fund in use by the government. The project-length balanced budget shall be adopted by ordinance or resolution in the year that the project initially begins and shall be administered in accordance with this article. The project length balanced budget shall appropriate total expenditures for the duration of the capital project.

(3) A budget ordinance or resolution is balanced when the sum of estimated revenues and appropriated fund balances is equal to appropriations.

(4) Nothing contained in this Code section shall preclude a local government other than those specifically identified in paragraphs (1) and (2) of this subsection including enterprise funds, internal service funds, and fiduciary funds.

(b) For each fiscal year beginning on or after January 1, 1982, each unit of local government shall adopt and utilize and budget ordinance or resolution as provided in this article.

(c) Nothing contained in this Code section shall preclude a local Government from amending its budget so as to adapt to changing governmental needs during the budget period. Amendments shall be made as follows, unless otherwise provided by charter or local law:

(1) Any increase in appropriation at the legal level of control of the local government, whether accomplished through a change Commissioners of Georgia and the Georgia in anticipated revenues in any fund or through a transfer of appropriations among departments, shall require the approval of the governing authority. Such amendment shall be adopted by ordinance or resolution.

(2) Transfers of appropriations within any fund below the local Government's legal level of control shall require only the approval of the budget officer.

(3) The governing authority of a local government may amend the legal Level of control to establish a more detailed level of budgetary control at any time during the budget period. Said amendment shall be adopted by ordinance or resolution.

(d) The Department of Community Affairs, in cooperation with the Association County Municipal Association, shall develop local government uniform charts of accounts. The uniform charts of accounts, including any subsequent revisions thereto, shall require approval of the state auditor prior to final adoption by the Department of Community Affairs. All units of local government shall adopt and use such initial uniform charts of accounts within 18 months following adoption of the uniform charts of accounts by the Department of Community Affairs. The department shall adopt the initial local government uniform charts of accounts no later than December 31, 1998. The department shall be authorized to grant a waiver delaying adoption of the initial uniform charts of accounts for a period of time not to exceed two years upon a clear demonstration that conversion of the accounting system of the requesting local government, within the time period specified in this subsection, would be unduly burdensome.

(e) The department's implementation of subsection (e) of this Code section shall be subject to Chapter 13 of Title 50, the "Georgia Administrative Procedure Act."

# 36-81-4. Appointment of budget officer; performance of duties by Governing authority in absence of appointment; utilization of executive budget.

(a) Unless provided to the contrary by local charter or local Act, each local government may appoint a budget officer to serve at the will of the governing authority.

(b) In those units of local government in which there is no budget officer, the governing authority shall perform all duties of the budget officer as set forth in Code Section 36-81-5. Nothing in this Code section shall preclude the utilization of an executive budget, under which an elected or appointed official, authorized by charter or local law and acting as the chief executive of the governmental unit, exercises the initial budgetary policymaking function while another individual, designated as provided in this Code section as budget officer, exercises the administrative functions of budgetary preparation and control.

# 36-81-5. Preparation of proposed budget; submission to governing authority; public review of proposed budget; notice and conduct of budget hearing.

(a) By the date established by each governing authority, in such Manner and form as may be necessary to affect this article, and consistent with the local government's accounting system, the budget officer shall prepare a proposed budget for the local government for the ensuing budget period.

(b) The proposed budget shall, at a minimum, be an estimate of the financial requirements at the legal level of control for each fund requiring a budget for the appropriate budget period and shall be in such form and detail, with such supporting information and justifications, as may be prescribed by the budget officer or the governing authority. The budget document, at a minimum, shall provide, for the appropriate budget period, a statement of the amount budgeted for anticipated revenues by source and the amount budgeted for expenditures at the legal level of control. In accordance with the minimum required legal level of control, the budget document shall, at a minimum provide a statement of the amount budgeted for expenditures by department for each fund for which a budget is required. This does not preclude the governing authority of local government from preparing a budget document or establishing a legal level of control at a more detailed level of budgetary control than the minimum required legal level of control.

(c) On the date established by each governing authority, the proposed budget shall be submitted to the governing authority for that body's review prior to enactment of the budget ordinance or resolution.

(d) On the day that the proposed budget is submitted to the governing authority for consideration, a copy of the budget shall be placed in a public location which is convenient to the residents of the unit of local government. The governing authority shall make every effort to provide convenient access to the residents

during reasonable business hours so as to accord every opportunity to the public to review the budget prior to adoption by the governing authority. A copy of the budget shall also be made available, upon request, the news media.

(e) A statement advising the residents of the local unit of government of the availability of the proposed budget shall be published in a newspaper of general circulation within the jurisdiction of the governing authority. The notice shall be published during the week in which the proposed budget is submitted to the governing authority. In addition, the statement shall also advise the residents that a public hearing will be held at which time any persons wishing to be heard on the budget may appear. The statement shall be a prominently displayed advertisement or news article and shall not be placed in that section of the newspaper where legal notices appear.

(f) At least on week prior the meeting of the governing authority at which adoption of the budget ordinance or resolution will be considered, the governing authority shall conduct a public hearing, at which time any persons wishing to be heard on the budget may appear.

(g) (1) The governing authority shall give notice of the time and place of the budget hearing required by subsection (f) of this Code section at least one week before the budget hearing is held. The notice shall be published in a newspaper of general circulation within the jurisdiction of the governing authority. The statement shall be a prominently displayed advertisement or news article and shall not be placed in that section of the newspaper where legal notices appear.

(2) The notice required by paragraph (1) of this subsection may be included in the statement published pursuant to subsection (e) of this Code section in lieu of separate publication of the notice.

(h) Nothing in this Code section shall be deemed to preclude the conduct of further budget hearings if the governing body deems such hearings necessary and complies with the requirements of subsection (e) of this Code section.

#### 36-81-6. Adoption of budget ordinance or resolution; form of budget.

(a) On date after the conclusion of the hearing required in subsection (f) of Code Section 36-81-5, the governing authority shall adopt a budget ordinance or resolution making appropriations in such sums as the governing authority may deem sufficient, whether greater or less than the sums presented in the proposed budget. The budget ordinance or resolution shall be adopted at a public meeting which shall be advertised in accordance with the procedures set forth in subsection (e) of Code Section 36-81-5 at least one week prior to the meeting.

(b) The budget may be prepared in any form that the governing authority deems most efficient in enabling it to make the fiscal policy decisions embodied in budget, but such budget shall be subject to the provisions of this article.



# **BUDGET OVERVIEW**

# **Executive Summary**

Throughout fiscal year 2023, the City of Flowery Branch will continue working on city improvements through capital projects, strategic planning, and making sound financial decisions. During the Fall of FY2023, the City Mayor, Council members, City Manager, and Department Directors will meet for a strategic planning session with an outside consultant. This process will allow the City to put the short and long term goals in a living document for reference while making decisions. It will provide citizens and staff with clear directions for the City and what path must be taken to achieve the established goals.

# **Strategic Planning**

A strategic plan is an important document that defines our mission, values, and goals. It will allow for monitoring and tracking to ensure the goals and objectives are met within the defined timeframe. Each department currently has goals established for fiscal year 2023 as noted in their department summary pages. The overall strategic plan will be for the entire City and the individual department goals will directly tie to the mission and values that are established.

There are several processes that can take place in developing a strategic plan. Below are questions that are discussed during a strategic planning session. These questions provide a group discussion to discuss ideas and visions for the City of Flowery Branch. The process is a continuous cycle to monitor for internal or external factors that could impact the goals. Change is inevitable and the goals or methods to achieve the goals may need to be adjusted at times.



# **Strategic Planning Questions**



## **Short-term Factors**

There are several short-term factors that influence decisions made during the development of the annual budget. Those factors include the following:

- 1. Salary increases for all employees in the amount of \$3.45, plus 2% to adjust pay scales due to increases in the cost of living and market competitiveness.
- 2. New positions were added to the Police Department, Planning and Development, and Finance to meet the needs of our growing City.
- 3. Price inflations for gasoline, diesel, and other products required an increase in those correlating accounts for FY2023.
- 4. Growth within the City results in an additional need for building community engagement between the Police Department and the citizens. A new Community Relations Officer position was one of the new positions added to focus on this initiative.
- 5. Tax Digest indicates 13.77% increase in property tax revenue due to growth and reassessments.
- 6. Debt payments influence decisions to ensure there is sufficient funding to cover these payments and all other needed expenditures.



# In all planning, you make a list and you set priorities.

# Alan Lakein

# **Priorities & Issues**

The priorities of the City play an important role in the budget process as it helps focus the attention on the greatest needs of our community. There continues to be a lot of growth in Flowery Branch requiring the infrastructure to remain one of our top priorities. Our roadways, water, wastewater and school systems must be able to accommodate the growth that is projected. These are some areas that the Mayor, Council, City Manager, and Department Directors focus on during the annual retreat to discuss the new fiscal year's budget.

SPLOST VIII funds will continue through FY2026, focusing on projects related to the roads, streets, bridges, and sidewalks. Local Resources Funds will assist in paying for annual road maintenance and paving. These projects will span over several years to adjust for the expected growth.

To address the water and wastewater challenges, system analysis has been completed and a financial plan developed. This plan will allow the City to make necessary improvements with a minimum impact on the customer's utility rates. The challenges cannot be addressed in one year. Therefore, this is a long-term priority that will take several years to fully complete.

Another priority included is a plan to replace and upgrade the IT equipment for the City staff. This is a new priority for the year. Updates and upgrades are required to maintain quality systems, protect from ransomware and other system attacks. This plan will also occur over several years and will continue on a rotation to ensure no system is out of date and puts the City at risk.

Providing information to citizens is another new priority being addressed throughout FY2023. This will be accomplished through developing a new and improved website for the City of Flowery Branch. The new site will provide citizens with events, upcoming news, a payment portal, navigation to locate information quickly, and additional Council-related information. This initiative will be to enhance citizen education and engagement.

In summary, our strategic priorities fall into the following categories:

- 1. Community Engagement and Interaction
- 2. Internal Operations
- 3. Infrastructure
- 4. Leisure Services

On the following pages, you will find the Vision, Mission, and Values for the City of Flowery Branch. Also included are our key priorities and some of the department's goals and objectives related to the priorities. The full list of goals, objectives, and measures for each department can be found within the Departments section.

# **VISION**

The City of Flowery Branch seeks to deliver exemplary service and have sustainable growth while maintaining the charming feel of our city.

# MISSION

The mission of the City of Flowery Branch is to practice good stewardship while helping those in the community have a safe, healthy environment to work, live, and play.

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# VALUES

- ♦ Trust
- Accountability
- Integrity
- Professionalism
- Excellence in Customer Service

ranc

- Respect
- Sustainability
- Stewardship



## **Community Engagement and Interaction**

#### **Key Factors**

The City of Flowery Branch continues to seek improvements in community engagement and interaction. The voices of those in our community are important to the success and growth the city has experienced and will continue to experience. Improving how the city communicates with the community is a vital part of our strategic plan. Funding has been allocated for activities such as a new website, relocating the Planning Department and the Downtown Director to Main Street, photography and videoography, and increasing the presence of the city on social media platforms.

Along with improving communication, the city will continue working to improve interactions and relationships with community members. This will be accomplished through hosting events and other community relations opportunities. For example, in July there is a back to school block party where our police department hands out school supplies. This was a wonderful opportunity to meet many of the police officers and other employees while attending.

#### **Key Objectives**

- Implement the new City of Flowery Branch website. This new website will allow citizens and visitors to remain up to date on current events within the City, find information more effectively, determine what services are available, and use online forms and applications.
- Advance use of leading-edge technology to improve services for the public and response capabilities from city government.
- Restructure the Police Departments
  organizational chart. Implement changes to
  better our service to the community and
  operate with increased efficiency within the
  department.

#### **Key Measures**

Measure	FY2021	FY2022	FY2023
Community Relations Positions	1	1	2
Measure	FY2020	FY2021	FY2022
Customers Utilizing Online	4495	9438	12,302
Payments	1155	5 100	,





# **Internal Operations**

#### **Key Factors**

With the growth that our city has been experiencing over the past several years, there has been an increased need in the number of employees required to continue providing services to the community. As with any growth, it requires a look at several functions of the city. Our internal operations are an area that we consistently monitor for improvements and inefficiencies. It is a key factor in our strategic plan to ensure separation of duties, policies and procedures, and processes are correct. Not only are the internal operations important, but also continuous focus on building relationships with other governmental entities as well as our community partners is vital to the success of our city.

#### Key Objectives

- To enhance long-range planning and foster beneficial intergovernmental relations.
- Develop processes to efficiently reduce the number of outstanding cases that result in a warrant being served.
- Develop and implement succession planning and a career ladder in the Finance Department.

#### **Key Measures**

Measure	FY2021	FY2022	FY2023
# of Approved Positions	49	58	64
Measure	FY2020	FY2021	FY2022
# of Warrants Issued	5	11	19

#### Infrastructure



#### **Key Factors**

As the City of Flowery Branch continues to bring in new businesses and homes, our infrastructure will experience strain. An annual road paving and maintenance program has been established to address the concern of more vehicles on our roadways. SPLOST and Local Resources funds will continue to be utilized for this project. Along with the roadways, our water and sewer plant is aging and unable to continue to provide the needed gallons our city will be demanding. A project is underway to build a new plant that will handle the increased needs. This project will begin in FY2023.

#### **Key Objectives**

- Organize and perform preventative maintenance of equipment and its appurtenant accessories on a regular basis. This will allow all equipment to be used at a moment's notice, ensuring road work, water leaks, storm drains and other utility repairs are completed efficiently to maintain the city's infrastructure.
- $\circ~$  Complete the purchase and installation of Well House #4 and #5 and begin operations.
- Complete the installation of the new elevated water tank and begin operating to better serve and meet the growing needs of our community.

#### **Key Measures**

Measure	FY2020	FY2021	FY2022
Pavement Repairs	110	82	94
Work Orders Completed	1928	1675	1288
Average Daily Consumption (gallons)	241,061	284,777	340,288

\*The number of work orders completed has continued to decline as preventative maintenance continues to increase within the city with the annual road paving and maintenance plan.

# **Leisure Services**



#### **Key Factors**

Leisure services offered within the City of Flowery Branch continue to be an important focus. This includes our Farmers Markets, block parties, event space rentals, parks, and more. Having a variety of options increases the opportunities for residents to enjoy their city, support local businesses, and entice tourists to visit our beautiful city.

#### **Key Objectives**

- Create two additional events for Downtown. An antique event in the fall (planning to begin in FY2023) and an Art Walk in the Park event in the spring.
- Obtain and install additional art pieces within the city limits.

#### **Key Measures**

Measure	FY2020	FY2021	FY2022
Event Rentals	N/A	N/A	41
Downtown Events	6	1	7

\*Event Rentals began in October of 2021 \*Farmers Market occurs weekly during specific months, but is counted as one event. The City of Flowery Branch took over the market in April of 2021. \*FY2021 decrease due to COVID-19

## **Personnel Changes**

The FY2023 budget includes 64 approved positions. Six new positions were added in the FY2023 General Fund Operating Budget. There were no new positions added to the Water/Wastewater Operating Budget for FY2023. The new positions include 1 for the Finance Department, 3 for the Police Department, and 2 for the Planning Department.

# **Historic View of Positions Summary**

#### CITY OF FLOWERY BRANCH, GEORGIA

	LAST TEN FISCAL YEARS									
	Approved FY2023	Approved FY2022	Approved FY2021	Approved FY2020	Approved FY2019	Approved FY2018	Approved FY2017	Approved FY2016	Approved FY2015	Approved FY2014
Function										
Legislative	6	6	6	6	6	6	6	6	6	6
Adminstration	2	2	2	2	2	2	2	2	2	2
Finance	4	3	2	2	2	2	2	2	2	2
Judicial	2	2	2	2	2	2	2	2	2	2
Public Safety	21	18	16	16	16	14	14	13	13	13
Public Works* Planning and	10	10	8	8	8	8	7	7	7	7
Community Development	5	3	3	3	3	3	3	3	3	3
Tourism	1	1								
Water and Sewer*	13	13	10	10	7	7	7	7	7	7

49

46

44

43

42

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42

# FULL-TIME EQUIVALENT CITY GOVERNMENT EMPLOYEES BY FUNCTION

\* Employees in the Public Works Department and Water and Sewer Department are split between both departments based on job allocation.

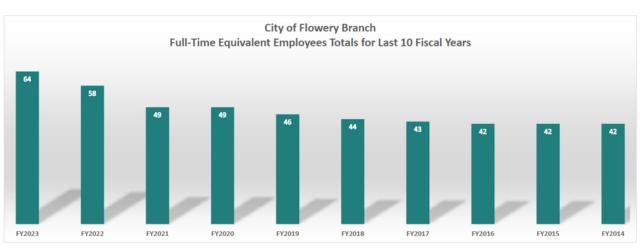
49

NOTE: No new positions added for FY2021

64

58

Total



# **Chart View of Positions Summary**

\*\* Six (6) new general fund positions were approved in FY2023

## **New Positions for FY2023**

Finance Department: Grant Administrator/Staff Accountant

Police Department: Community Relations Officer, State Certifications Officer, Local/Federal Task Force Officer

Planning and Development: Planner I, Building Inspector

# **Five Year Financial Forecast**

The FY 2023 - 2027 forecast projects combined operating revenues and expenditures to grow from \$19,331,304 to \$21,757,553 at a 3% growth each year. The percentage of growth for revenue and expenditures is calculated based on historical projections and current inflation trends.

Fund	FY2023 Adopted	FY2024 Forecasted	FY2025 Forecasted	FY2026 Forecasted	FY2027 Forecasted
General Fund	\$7,139,034	\$7,353,205	\$7,573,801	\$7,801,015	\$8,035,046
Special Revenue Funds American Rescue Plan Act Fund Grants Fund Hotel Motel Fund Tax Allocation District Fund	\$3,108,858 \$- \$210,000 \$5,687,550	\$3,202,124 \$- \$216,300 \$5,858,177	\$3,298,187 \$- \$222,789 \$6,033,922	\$3,397,133 \$- \$229,473 \$6,214,939	\$3,499,047 \$- \$236,357 \$6,401,388
Capital Projects Fund Local Reources Fund SPLOST Fund	\$3,185,862 \$1,097,102	\$3,281,438 \$1,130,015	\$3,379,881 \$1,163,916	\$3,481,277 \$1,198,833	\$3,585,716 \$1,234,798
Water Wastewater Operating Fund	\$3,185,862	\$3,281,438	\$3,379,881	\$3,481,277	\$3,585,716
Water Wastewater Capital Projects Fund	\$14,043,815	\$14,465,129	\$14,899,083	\$15,346,056	\$15,806,438

The Capital Projects are currently projected to decrease from \$23,693,355 to \$10,000. This plan includes all current and planned projects, as of the FY2023 budget approval.



# **FUND SUMMARIES**





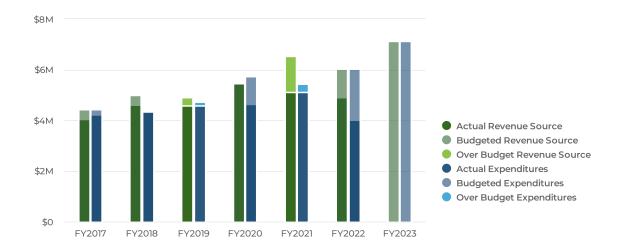
The General Fund is under the classification of Governmental Funds. It is the primary fund utilized by the City of Flowery Branch.

## **General Fund Departments**

The General Fund includes seven (7) departments.

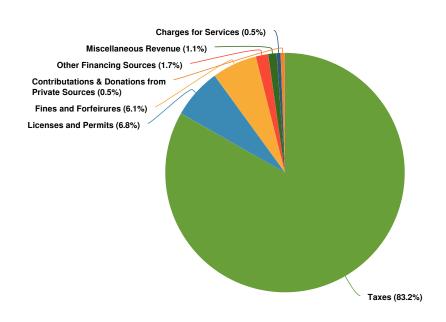


The City of Flowery Branch is projecting \$7.14M of revenue in FY2023, which represents a 17.9% increase over the prior year. Budgeted expenditures are projected to increase by 17.9% or \$1.08M to \$7.14M in FY2023.



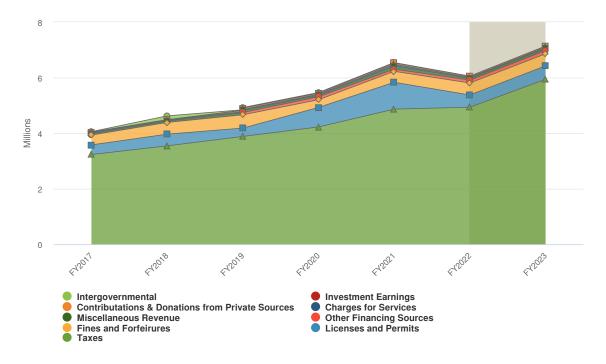
## **General Fund - Revenues by Source**

The City of Flowery Branch has a number or revenue sources. As seen in the below information, taxes provide the City with 83.2% of that revenue.



#### **Projected 2023 Revenues by Source**

Budgeted and Historical 2023 Revenues by Source

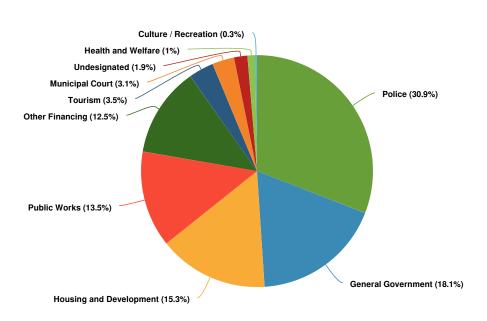


Grey background indicates budgeted figures.

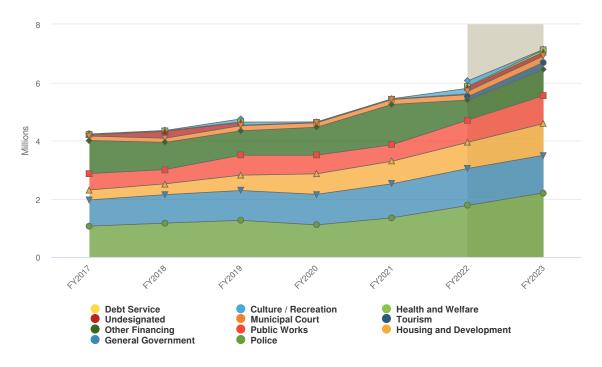
Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Revenue Source				
Taxes	\$4,866,836	\$4,935,883	\$5,942,371	20.4%
Licenses and Permits	\$965,955	\$441,818	\$483,500	9.4%
Intergovernmental	\$603	\$0	\$0	0%
Charges for Services	\$71,296	\$29,496	\$37,270	26.4%
Fines and Forfeirures	\$394,603	\$431,000	\$432,803	0.4%
Investment Earnings	\$11,527	\$7,000	\$4,000	-42.9%
Contributations & Donations from Private Sources	\$42,986	\$36,740	\$37,240	1.4%
Miscellaneous Revenue	\$112,648	\$71,850	\$81,850	13.9%
Other Financing Sources	\$77,642	\$103,000	\$120,000	16.5%
Total Revenue Source:	\$6,544,094	\$6,056,787	\$7,139,034	17.9%

## **General Fund - Expenditures by Function**

Expenditures by function provides the percentage of each department's expenditures within the General Fund. The Police Department has the highest percentage of expenditures at 30.9%. The Police Department is the largest department within the City of Flowery Branch. Due to the size and nature of that department, it is expected for them to have the largest percentage of expenditures.



#### **Budgeted Expenditures by Function**

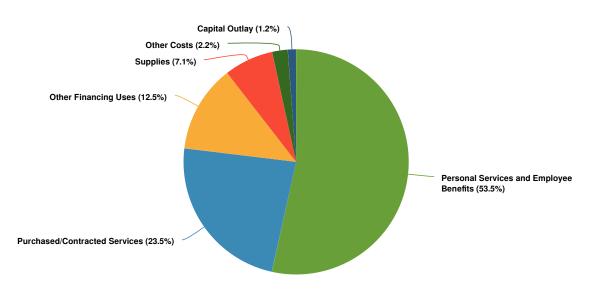


Grey background indicates budgeted figures.

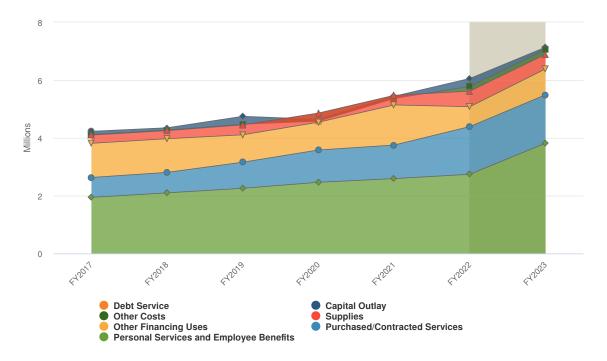
Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expenditures				
Municipal Court	\$168,091	\$186,589	\$217,970	16.8%
Police	\$1,347,314	\$1,771,156	\$2,205,324	24.5%
Undesignated	\$0	\$137,947	\$134,248	-2.7%
General Government	\$1,169,537	\$1,272,500	\$1,290,960	1.5%
Public Works	\$566,599	\$766,046	\$960,472	25.4%
Tourism	\$0	\$118,070	\$249,928	111.7%
Health and Welfare	\$12,347	\$29,400	\$74,400	153.1%
Culture / Recreation	\$15,402	\$189,350	\$19,150	-89.9%
Housing and Development	\$775,611	\$898,875	\$1,090,955	21.4%
Other Financing	\$1,386,857	\$686,854	\$895,627	30.4%
Total Expenditures:	\$5,441,757	\$6,056,787	\$7,139,034	17.9%

# **General Fund - Expenditures by Expense Type**

Expenses are grouped into several categories, as can be seen below. Personal Services and Employee Benefits is by far the largest expense type for the City of Flowery Branch. This category includes items such as salaries, health insurance, income taxes, Social Security, and retirement. The second largest category is Purchased/Contracted Services. This includes payments for services such as the court judge, a court translator, IT services, dues and fees for professional organizational memberships, and many others.



#### **Budgeted Expenditures by Expense Type**

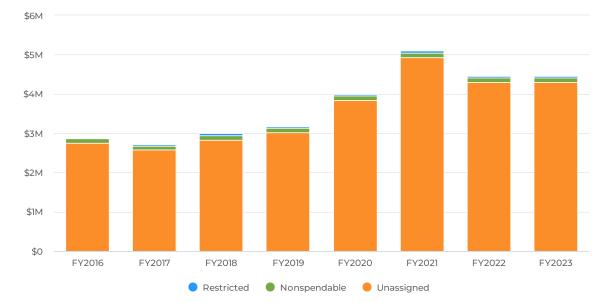


Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$2,590,484.83	\$2,740,817.00	\$3,817,160.00	39.3%
Purchased/Contracted Services	\$1,161,623.68	\$1,652,049.00	\$1,675,359.00	1.4%
Supplies	\$333,465.03	\$539,120.00	\$506,640.00	-6%
Capital Outlay	\$78,824.00	\$275,000.00	\$85,000.00	-69.1%
Other Costs	-\$109,497.32	\$162,947.00	\$159,248.00	-2.3%
Other Financing Uses	\$1,386,857.00	\$686,854.00	\$895,627.00	30.4%
Total Expense Objects:	\$5,441,757.22	\$6,056,787.00	\$7,139,034.00	17.9%

# **Fund Balance**

#### **Fund Balance Projections**



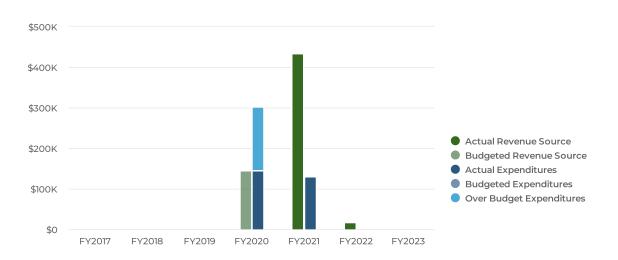
	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Anticipated	Anticipated	
Unassigned	\$4,935,111	\$4,294,010	\$4,294,010	0%
Restricted	\$43,181	\$43,181	\$43,181	0%
Nonspendable	\$118,712	\$118,712	\$118,712	0%
Total Fund Balance:	\$5,097,004	\$4,455,903	\$4,455,903	0%



The Grant Fund is a Special Revenue Fund which falls under the classification of Governmental Funds.

#### Summary

The City of Flowery Branch is projecting no revenue in FY2023, which represents no increase over the prior year. Budgeted expenditures are not projected to increase in FY2023.



At this time, there are no grants awarded to the City of Flowery Branch for FY2023.



The Tax Allocation District Fund is a Special Revenue Fund which falls under the classification of Governmental Funds.

The Tax Allocation District enables designated communities the opportunity to reinvest property tax revenues back into their community. The revenue is must be used on projects to improve those areas. The City of Flowery Branch has established the Old Town and Commercial Gateways as the Tax Allocation District.

Some of the projects that will be completed using the TAD Funds include improvements on Main Street, Pine Street, and Mitchell Street, the Market Pavilion, and Pine Street Park.

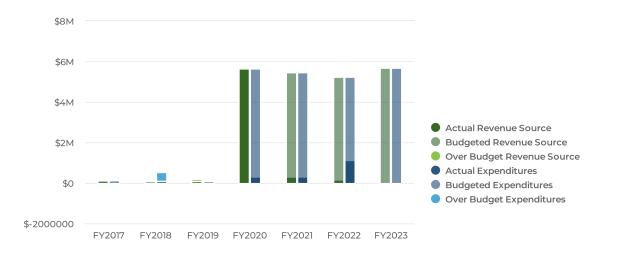
# City of Flowery Branch Ra Allocation District

# **City of Flowery Branch Tax Allocation District**

The brown areas of the map above are the designated Tax Allocation District within the City of Flowery Branch.

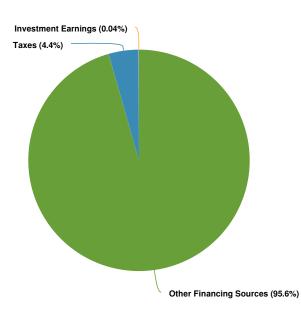
#### **Summary**

The City of Flowery Branch is projecting \$5.69M of revenue in FY2023, which represents a 7.8% increase over the prior year. Budgeted expenditures are projected to increase by 7.8% or \$412.03K to \$5.69M in FY2023.

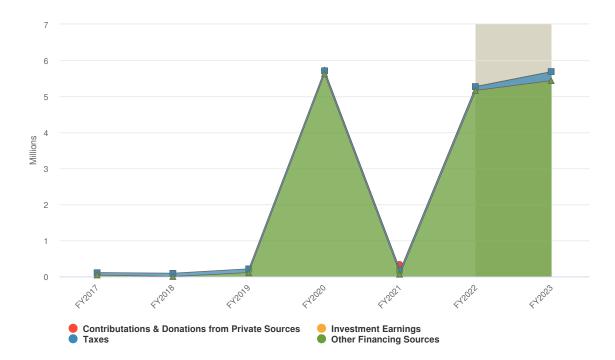


## **Tax Allocation District Fund - Revenues by Source**

#### **Projected 2023 Revenues by Source**



#### Budgeted and Historical 2023 Revenues by Source

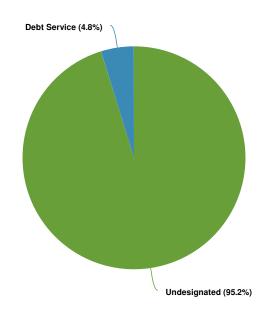


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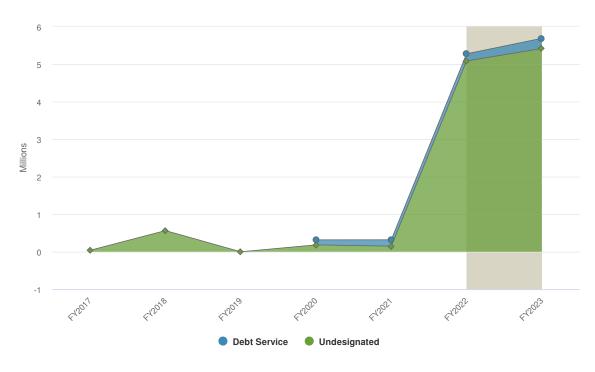
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Tax Allocation District Fund)	FY2022 Approved Budget vs. FY23 Finalized (Tax Allocation District Fund) (% Change)
Revenue Source				
Taxes	\$102,441	\$105,000	\$250,000	138.1%
Investment Earnings	\$5,443	\$5,000	\$2,000	-60%
Contributations & Donations from Private Sources	\$154,000	\$0		N/A
Other Financing Sources	\$68,899	\$5,165,519	\$5,435,550	5.2%
Total Revenue Source:	\$330,783	\$5,275,519	\$5,687,550	<b>7.8</b> %

# **Tax Allocation District Fund - Expenditures by Function**

#### **Budgeted Expenditures by Function**



#### **Budgeted and Historical Expenditures by Function**

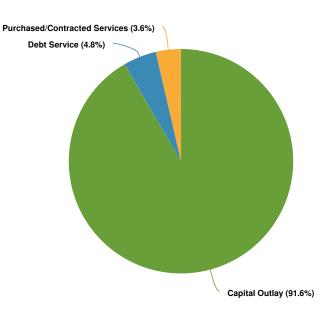


Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Tax Allocation District Fund)	FY2022 Approved Budget vs. FY23 Finalized (Tax Allocation District Fund) (% Change)
Expenditures				
Undesignated	\$148,587	\$5,083,719	\$5,416,000	6.5%
Purchased/Contracted Services	\$29,662	\$0	\$205,000	N/A
Capital Outlay	\$118,925	\$5,083,719	\$5,211,000	2.5%
Debt Service	\$170,825	\$191,800	\$271,550	41.6%
Debt Service	\$170,825	\$191,800	\$271,550	41.6%
Total Expenditures:	\$319,412	\$5,275,519	\$5,687,550	<b>7.8</b> %

# **Tax Allocation District Fund - Expenditures by Expense Type**

#### Budgeted Expenditures by Expense Type



#### Budgeted and Historical Expenditures by Expense Type

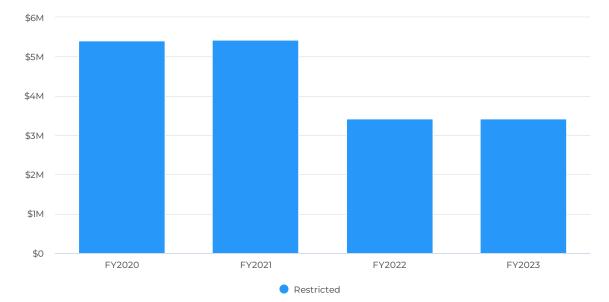


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Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Tax Allocation District Fund)	FY2022 Approved Budget vs. FY23 Finalized (Tax Allocation District Fund) (% Change)
Expense Objects				
Purchased/Contracted Services	\$29,662	\$0	\$205,000	N/A
Capital Outlay	\$118,925	\$5,083,719	\$5,211,000	2.5%
Debt Service	\$170,825	\$191,800	\$271,550	41.6%
Total Expense Objects:	\$319,412	\$5,275,519	\$5,687,550	<b>7.8</b> %

# **Fund Balance**

**Fund Balance Projections** 

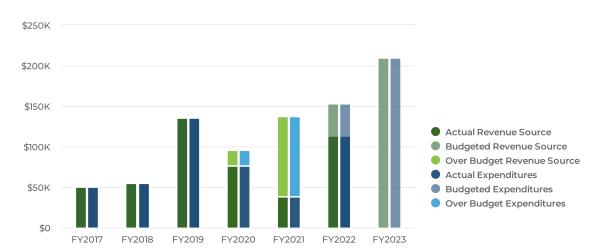


	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Anticipated	Anticipated	
Restricted	\$5,419,163	\$3,427,682	\$3,427,682	0%
Total Fund Balance:	\$5,419,163	\$3,427,682	\$3,427,682	0%



The Hotel Motel Tax Fund is a Special Revenue Fund which falls under the classification of Governmental Funds.

The City of Flowery Branch collects a tax of eight percent (8%) on all hotel and motel lodging within the city limits. The revenues collected are restricted and can only be spent to promote tourism within the city. This may include projects such as wayfinding signage, parks, trails, or recreational facilities.

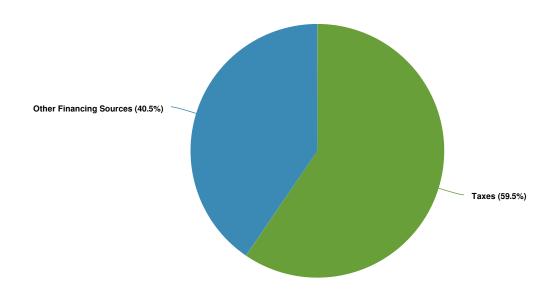


#### **Summary**

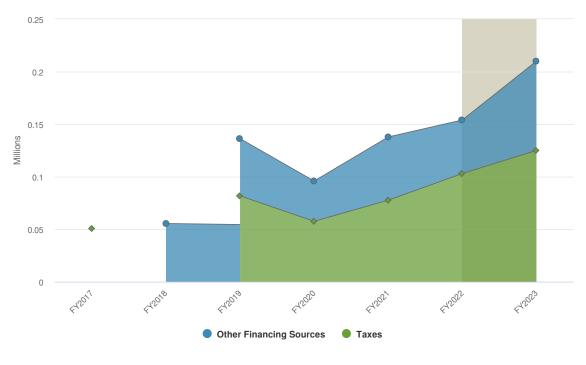
The City of Flowery Branch is projecting \$210K of revenue in FY2023, which represents a 36.4% increase over the prior year. Budgeted expenditures are projected to increase by 36.4% or \$56K to \$210K in FY2023.

#### **Hotel Motel Tax Fund - Revenues by Source**

**Projected 2023 Revenues by Source** 



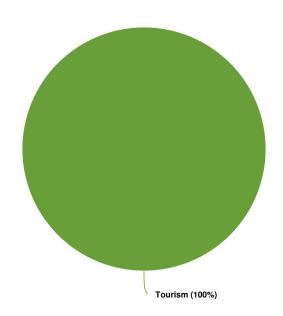
Budgeted and Historical 2023 Revenues by Source



Grey background indicates budgeted figures.

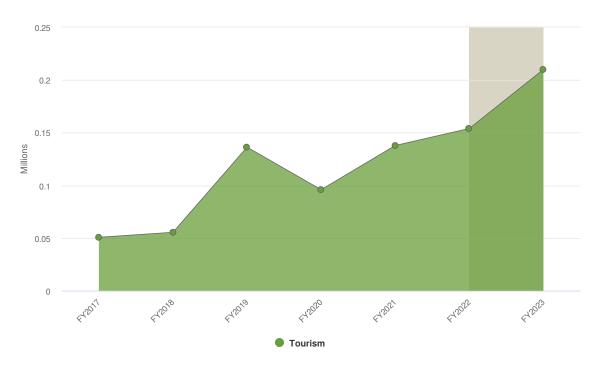
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Hotel Motel Fund)	FY2022 Approved Budget vs. FY23 Finalized (Hotel Motel Fund) (% Change)
Revenue Source				
Taxes	\$77,642	\$103,000	\$125,000	21.4%
Other Financing Sources	\$60,204	\$51,000	\$85,000	66.7%
Total Revenue Source:	\$137,847	\$154,000	\$210,000	36.4%

# **Hotel Motel Tax Fund - Expenditures by Function**



**Budgeted Expenditures by Function** 



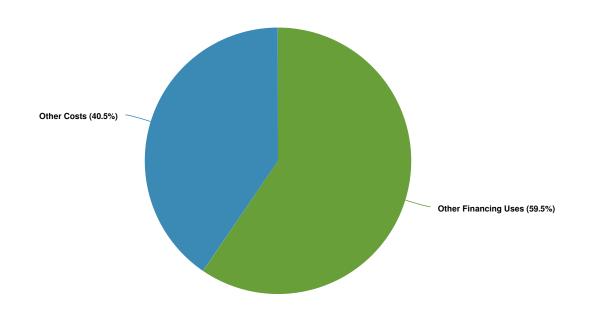


Grey background indicates budgeted figures.

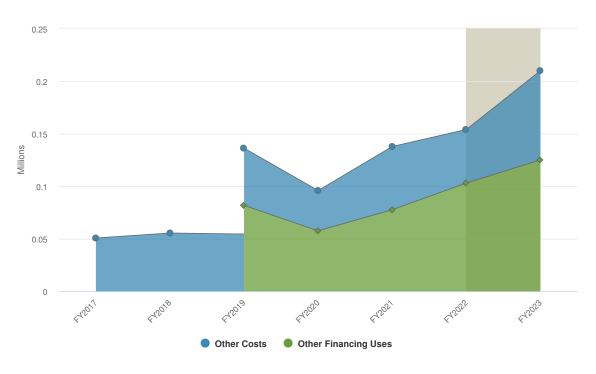
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Hotel Motel Fund)	FY2022 Approved Budget vs. FY23 Finalized (Hotel Motel Fund) (% Change)
Expenditures				
Tourism	\$137,846	\$154,000	\$210,000	36.4%
Total Expenditures:	\$137,846	\$154,000	\$210,000	<b>36.4</b> %

# Hotel Motel Tax Fund - Expenditures by Expense Type

**Budgeted Expenditures by Expense Type** 



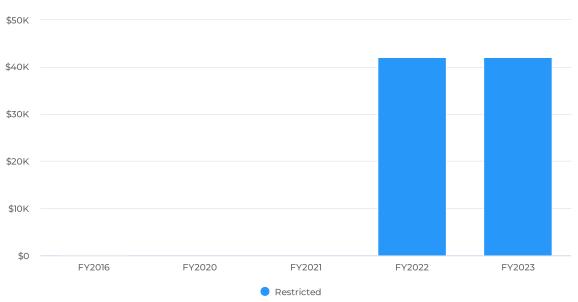
**Budgeted and Historical Expenditures by Expense Type** 



Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Hotel Motel Fund)	FY2022 Approved Budget vs. FY23 Finalized (Hotel Motel Fund) (% Change)
Expense Objects				
Other Costs	\$60,204	\$51,000	\$85,000	66.7%
Other Financing Uses	\$77,642	\$103,000	\$125,000	21.4%
Total Expense Objects:	\$137,846	\$154,000	\$210,000	36.4%

## **Fund Balance**



#### **Fund Balance Projections**

	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Anticipated	Anticipated	
Restricted	\$50	\$42,088	\$42,088	0%
Total Fund Balance:	\$50	\$42,088	\$42,088	0%



The SPLOST Fund is a Capital Project Fund which falls under the classification of Governmental Funds.

#### Special Purpose Local Option Sales Tax (SPLOST)

The Georgia legislature gave counties the option to implement a one-cent Special Purpose Local Option Sales Tax, commonly known as SPLOST, starting in 1985. The sales tax program requires voter approval to approve or renew the one-cent SPLOST Program collected for specified capital improvement projects during a general election. The voters approved a series of SPLOST Programs, and there are currently two active SPLOST Programs (2015 and 2020) in effect. Collections for the two SPLOST Programs vary in terms of length and program focus, see highlights below. Timing of the cost estimates, conditions on the ground, and fluctuations in the economy, among other factors, may alter the final budgets. As additional information is obtained, cost projections and funding resources are updated. Project budgets are established as part of the City's annual approved budget.

2020 SPLOST VIII Highlights (Fund 320)

- Approved by the voters on November 5, 2019.
- Six-year program, 72 months of revenue collections.
- Collections began on July 1, 2020, and will continue through June 30, 2026. Revenue collections are expected to be 6.8 million dollars.
- This program focuses on roads, streets, and bridges (84%), public works facilities and equipment (6%), parks and leisure facilities, land and equipment (6%), and public safety facilities and equipment (4%).

2015 SPLOST VII Highlights (Fund 320)

- Approved by the voters on March 17, 2015.
- Five-year program, 60 months of revenue collections.
- Collections began on July 1, 2015, and continued through June 30, 2020. Revenue collections exceeded 4.2 million dollars.
- This program focused on municipal buildings (38%), roads, streets, and bridges (26%), water and wastewater infrastructure (31%), and public safety facilities and equipment (5%).

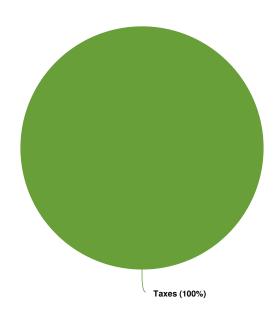
## Summary

The City of Flowery Branch is projecting \$1.1M of revenue in FY2023, which represents a 6.64% decrease over the prior year. Budgeted expenditures are projected to decrease by 6.64% or \$78K in FY2023.



# **SPLOST Capital Projects Fund - Revenues by Source**

**Projected 2023 Revenues by Source** 



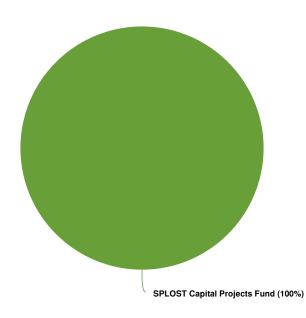
#### Budgeted and Historical 2023 Revenues by Source



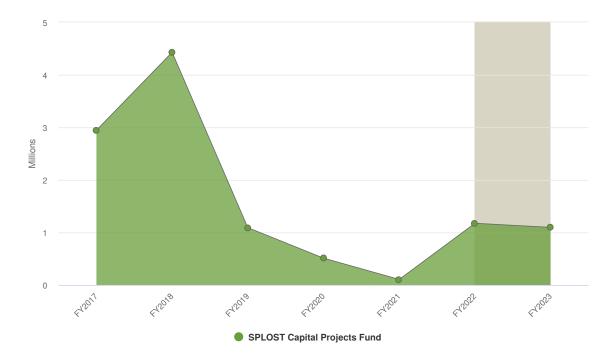
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (SPLOST Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (SPLOST Capital Projects Fund) (% Change)
Revenue Source				
Taxes	\$1,479,816	\$1,175,103	\$1,097,102	-6.6%
Investment Earnings	\$852	\$0	\$0	0%
Total Revenue Source:	\$1,480,667	\$1,175,103	\$1,097,102	<b>-6.6</b> %

# **SPLOST Capital Projects Fund - Expenditures by Fund**

#### 2023 Expenditures by Fund



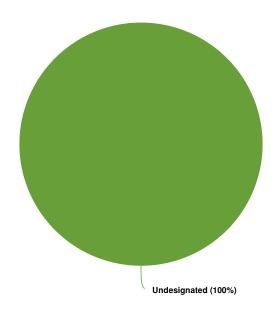




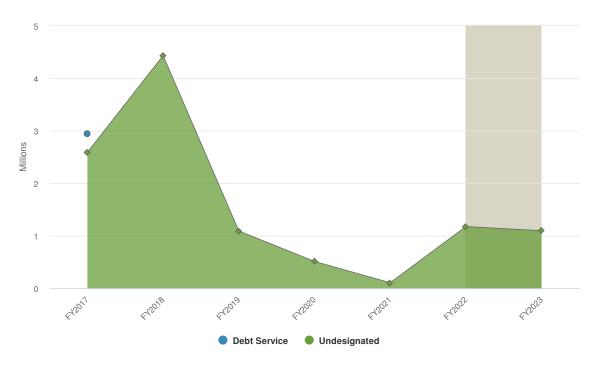
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (SPLOST Capital Projects Fund)	
SPLOST Capital Projects Fund	\$106,242	\$1,175,103	\$1,097,102	-6.6%
Total SPLOST Capital Projects Fund:	\$106,242	\$1,175,103	\$1,097,102	<b>-6.6</b> %

# **SPLOST Capital Projects Fund - Expenditures by Function**

**Budgeted Expenditures by Function** 

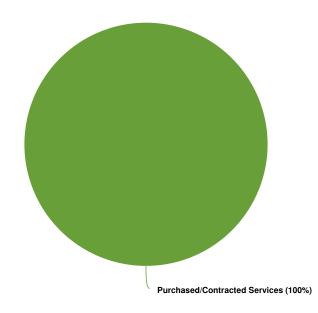


#### **Budgeted and Historical Expenditures by Function**

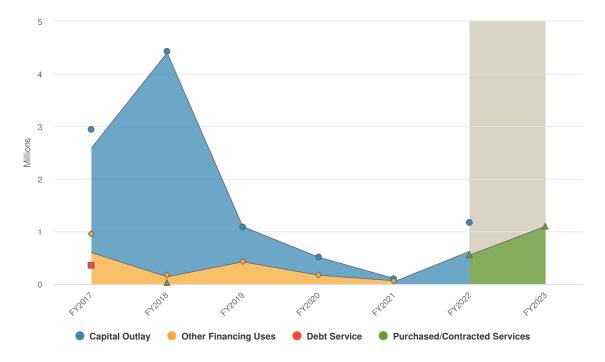


Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (SPLOST Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (SPLOST Capital Projects Fund) (% Change)
Expenditures				
Undesignated	\$106,242	\$1,175,103	\$1,097,102	-6.6%
Total Expenditures:	\$106,242	\$1,175,103	\$1,097,102	- <b>6.6</b> %

# SPLOST Capital Projects Fund - Expenditures by Expense Type



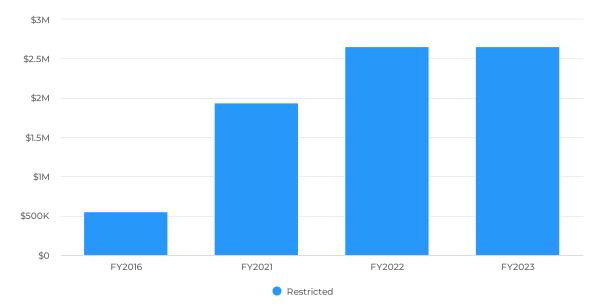
Budgeted Expenditures by Expense Type



Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (SPLOST Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (SPLOST Capital Projects Fund) (% Change)
Expense Objects				
Purchased/Contracted Services	\$0	\$552,103	\$1,097,102	98.7%
Capital Outlay	\$44,749	\$623,000	\$0	-100%
Other Financing Uses	\$61,493	\$0	\$0	0%
Total Expense Objects:	\$106,242	\$1,175,103	\$1,097,102	<b>-6.6</b> %

## **Fund Balance**

#### **Fund Balance Projections**

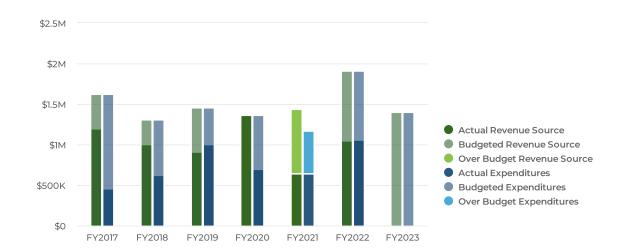


	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Anticipated	Anticipated	
Restricted	\$1,939,717	\$2,660,616	\$2,660,616	0%
Total Fund Balance:	\$1,939,717	\$2,660,616	\$2,660,616	0%



The Local Resources Fund is a Capital Project Fund which falls under the classification of Governmental Funds.

The Local Maintenance Improvements Grant (LMIG) program has been developed in cooperation with ACCG, GMA, and others. The annual LMIG allocation is based on the total centerline road miles for each local road system and each county or city's total population, compared with the unlimited statewide centerline road miles and total statewide population. The LMIG program will allow local governments greater flexibility and quicker project delivery while allowing us to effectively administer the program with a reduced workforce and new funding match requirements. The City has participated in the LMIG program since 2013, collecting up to \$85,000 annually with a required 30% match of grant proceeds received.



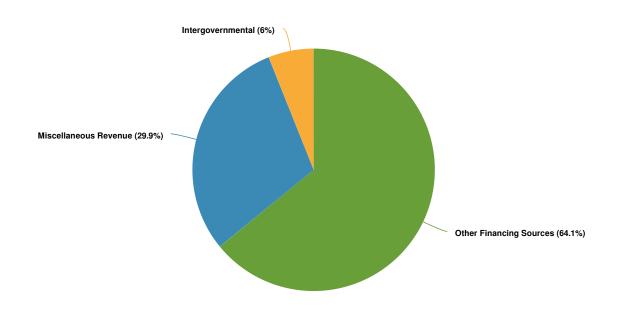
Summary

The City of Flowery Branch is projecting \$1.41M of revenue in FY2023, which represents a 26.6% decrease over the prior year. Budgeted expenditures are projected to decrease by 26.6% or \$511K in FY2023.

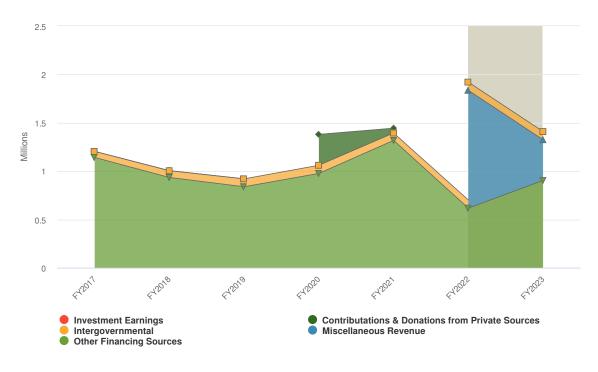
Page 81

# Local Resources Capital Projects Fund - Revenues by Source

**Projected 2023 Revenues by Source** 



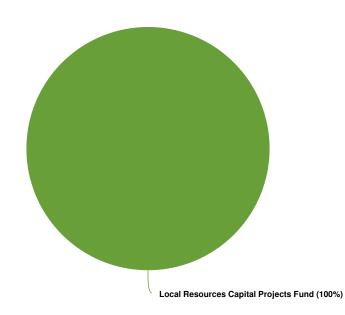
Budgeted and Historical 2023 Revenues by Source



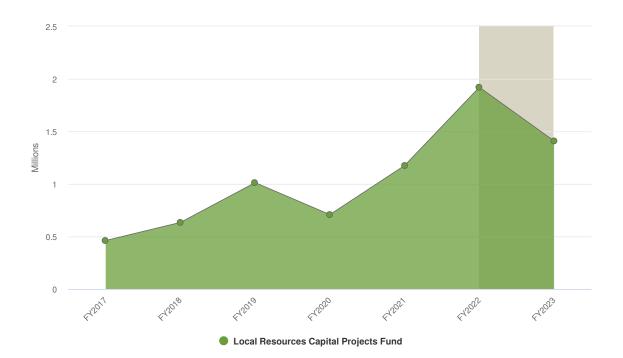
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Local Resources Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Local Resources Capital Projects Fund) (% Change)
Revenue Source				
Intergovernmental	\$76,142	\$85,000	\$85,000	0%
Contributations & Donations from Private Sources	\$50,000	\$0	\$0	0%
Miscellaneous Revenue	\$0	\$1,218,535	\$421,028	-65.4%
Other Financing Sources	\$1,317,958	\$616,854	\$903,250	46.4%
Total Revenue Source:	\$1,444,100	\$1,920,389	\$1,409,278	<b>-26.6</b> %

# Local Resources Capital Projects Fund - Expenditures by Fund

#### 2023 Expenditures by Fund



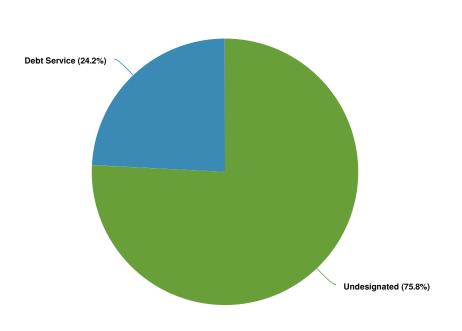




Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Local Resources Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Local Resources Capital Projects Fund) (% Change)
Local Resources Capital Projects Fund	\$1,175,525	\$1,920,389	\$1,409,278	-26.6%
Total Local Resources Capital Projects Fund:	\$1,175,525	\$1,920,389	\$1,409,278	-26.6%

# **Local Resources Capital Projects Fund - Expenditures by Function**



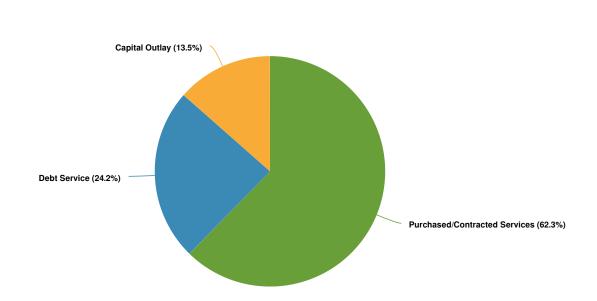
**Budgeted Expenditures by Function** 

**Budgeted and Historical Expenditures by Function** 



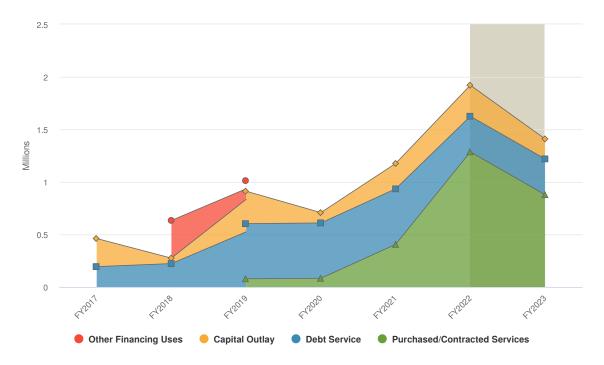
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Local Resources Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Local Resources Capital Projects Fund) (% Change)
Expenditures				
Undesignated	\$647,047	\$1,581,213	\$1,068,252	-32.4%
Debt Service	\$528,478	\$339,176	\$341,026	0.5%
Total Expenditures:	\$1,175,525	\$1,920,389	\$1,409,278	<b>-26.6</b> %

## Local Resources Capital Projects Fund - Expenditures by Expense Type



**Budgeted Expenditures by Expense Type** 

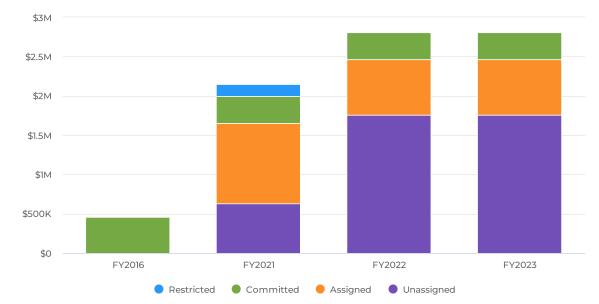
#### Budgeted and Historical Expenditures by Expense Type



Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Local Resources Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Local Resources Capital Projects Fund) (% Change)
Expense Objects				
Purchased/Contracted Services	\$405,587	\$1,285,713	\$878,252	-31.7%
Capital Outlay	\$241,459	\$295,500	\$190,000	-35.7%
Debt Service	\$528,478	\$339,176	\$341,026	0.5%
Total Expense Objects:	\$1,175,525	\$1,920,389	\$1,409,278	- <b>26.6</b> %

## **Fund Balance**

#### **Fund Balance Projections**



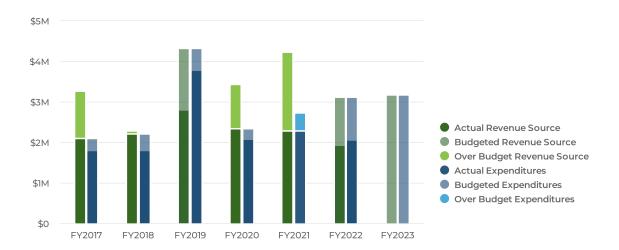
	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Anticipated	Anticipated	
Unassigned	\$632,415	\$1,759,273	\$1,759,273	0%
Assigned	\$1,021,127	\$709,007	\$709,007	0%
Committed	\$339,176	\$339,176	\$339,176	0%
Restricted	\$160,518	\$0	\$0	0%
Total Fund Balance:	\$2,153,236	\$2,807,456	\$2,807,456	0%



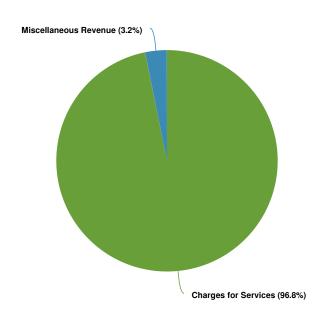
The Water - Wastewater Operating Fund is under the classification of Proprietary Funds.

## **Summary**

The City of Flowery Branch is projecting \$3.19M of revenue in FY2023, which represents a 1.6% increase over the prior year. Budgeted expenditures are projected to increase by 1.6% or \$50.51K to \$3.19M in FY2023.

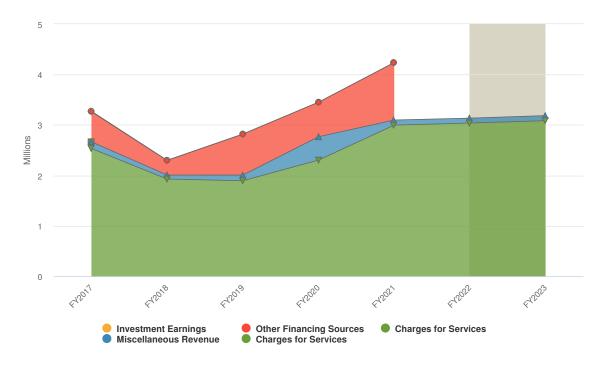


## Water-Wastewater Operating Fund - Revenues by Source



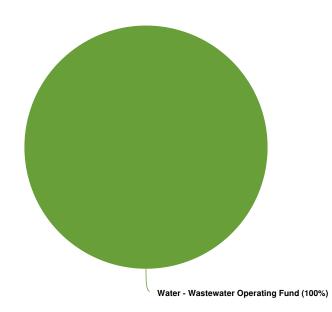
**Projected 2023 Revenues by Source** 

Budgeted and Historical 2023 Revenues by Source



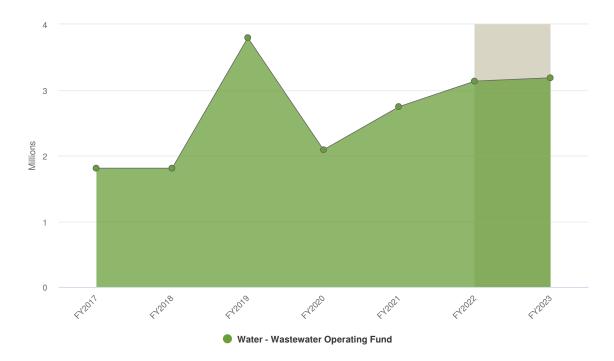
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund)	FY2022 Approved Budget vs. FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund) (% Change)
Revenue Source				
Charges for Services	\$2,996,325	\$3,038,000	\$3,084,512	1.5%
Investment Earnings	\$450	\$0	\$0	0%
Miscellaneous Revenue	\$101,610	\$97,350	\$101,350	4.1%
Other Financing Sources	\$1,139,447	\$0	\$0	0%
Total Revenue Source:	\$4,237,832	\$3,135,350	\$3,185,862	1.6%

# Water-Wastewater Operating Fund - Expenditures by Fund



#### 2023 Expenditures by Fund

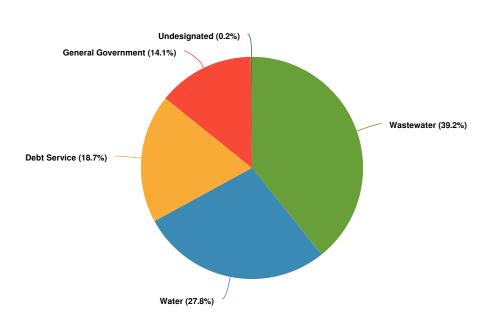




Grey background indicates budgeted figures.

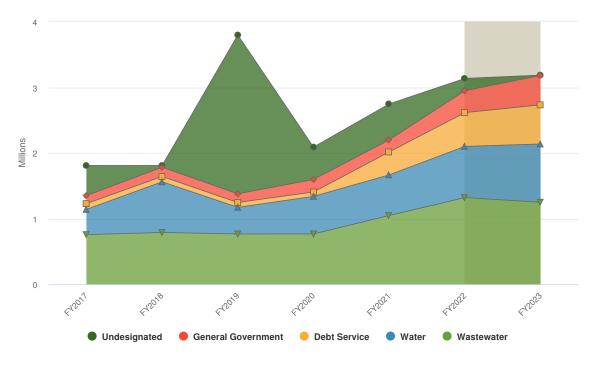
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund)	FY2022 Approved Budget vs. FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund) (% Change)
Water - Wastewater Operating Fund	\$2,747,147	\$3,135,350	\$3,185,862	1.6%
Total Water - Wastewater Operating Fund:	\$2,747,147	\$3,135,350	\$3,185,862	1.6%

# Water-Wastewater Operating Fund - Expenditures by Function



#### **Budgeted Expenditures by Function**

**Budgeted and Historical Expenditures by Function** 



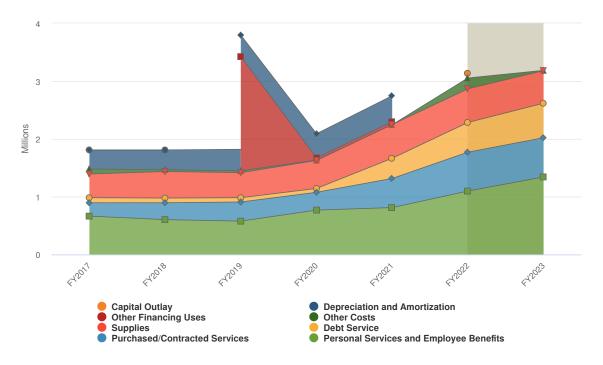
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund)	FY2022 Approved Budget vs. FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund) (% Change)
Expenditures				
Wastewater	\$1,047,087	\$1,320,399	\$1,249,583	-5.4%
Water	\$619,207	\$779,621	\$886,844	13.8%
Undesignated	\$548,019	\$187,488	\$5,061	-97.3%
General Government	\$183,889	\$333,893	\$448,369	34.3%
Debt Service	\$348,945	\$513,949	\$596,005	16%
Total Expenditures:	\$2,747,147	\$3,135,350	\$3,185,862	1.6%

# Water-Wastewater Operating Fund - Expenditures by Expense Type

# Debt Service (18.7%) Purchased/Contracted Services (21.3%)

## Budgeted Expenditures by Expense Type

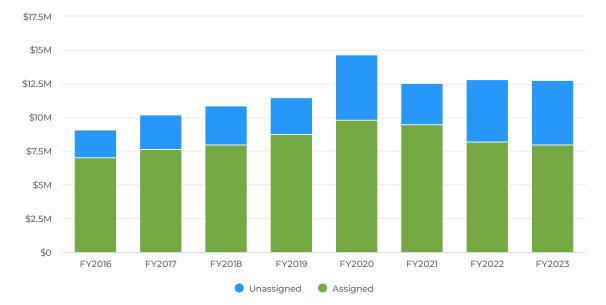




Name	FY2021 Actual	FY2022 Approved Budget	FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund)	FY2022 Approved Budget vs. FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$811,586	\$1,097,293	\$1,341,126	22.2%
Purchased/Contracted Services	\$504,155	\$672,770	\$679,670	1%
Supplies	\$584,071	\$582,700	\$564,000	-3.2%
Capital Outlay	\$0	\$81,150	\$0	-100%
Depreciation and Amortization	\$450,638	\$0	\$0	0%
Other Costs	-\$2,286	\$187,488	\$5,061	-97.3%
Debt Service	\$348,945	\$513,949	\$596,005	16%
Other Financing Uses	\$50,038	\$0	\$0	0%
Total Expense Objects:	\$2,747,147	\$3,135,350	\$3,185,862	1.6%

## **Fund Balance**



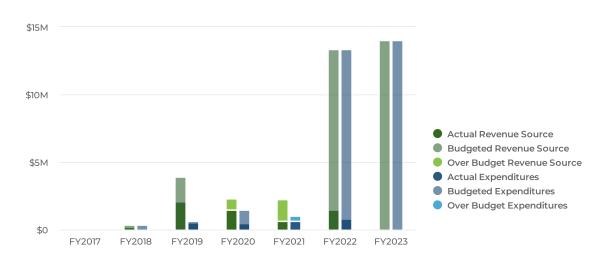


	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Actual	Actual	Actual	Actual	Actual	Anticipated	Anticipated	
Unassigned	\$2,047,773	\$2,576,917	\$2,925,320	\$2,745,471	\$4,808,753	\$3,108,545	\$4,599,231	\$4,812,704	4.6%
Assigned	\$7,047,291	\$7,626,193	\$7,961,367	\$8,726,575	\$9,825,804	\$9,452,052	\$8,209,057	\$7,961,367	-3%
Total Fund Balance:	\$9,095,064	\$10,203,110	\$10,886,687	\$11,472,046	\$14,634,557	\$12,560,597	\$12,808,288	\$12,774,071	<b>-0.3</b> %



The Water-Wastewater Fund is a Capital Fund which falls under the classification of Proprietary Funds.

This fund accounts for the financial resources provided by new water and wastewater development charges within our City limits. This revenue stream is utilized to improve the quality of the water and wastewater system and services to our citizens by funding capital improvements as needed.

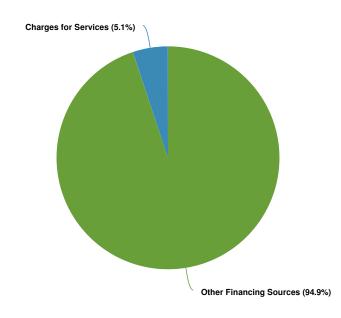


## Summary

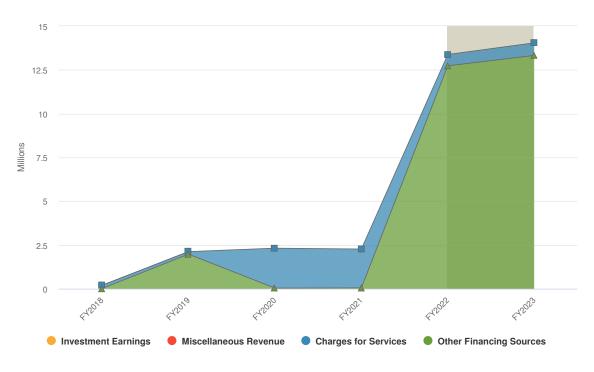
The City of Flowery Branch is projecting \$14.04M of revenue in FY2023, which represents a 5% increase over the prior year. Budgeted expenditures are projected to increase by 5% or \$663.81K to \$14.04M in FY2023.

# Water-Wastewater Capital Projects Fund - Revenues by Source





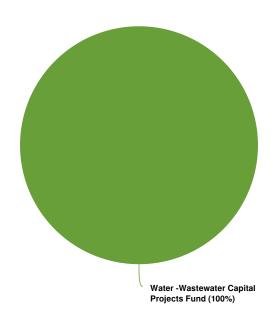
Budgeted and Historical 2023 Revenues by Source



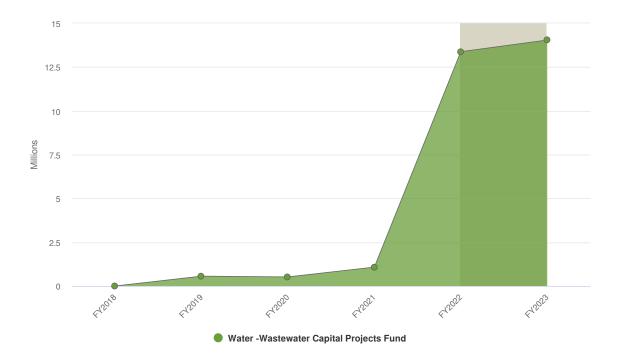
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Water -Wastewater Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Water - Wastewater Capital Projects Fund) (% Change)
Revenue Source				
Charges for Services	\$2,219,783	\$650,000	\$719,048	10.6%
Miscellaneous Revenue	\$3,570	\$0	\$0	0%
Other Financing Sources	\$50,038	\$12,730,001	\$13,324,767	4.7%
Total Revenue Source:	\$2,273,391	\$13,380,001	\$14,043,815	5%

# **Expenditures by Fund**

2023 Expenditures by Fund



#### Budgeted and Historical 2023 Expenditures by Fund

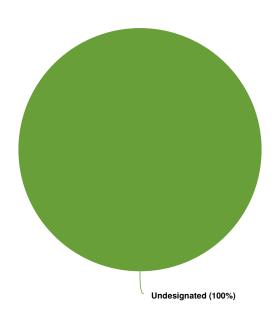


Grey background indicates budgeted figures.

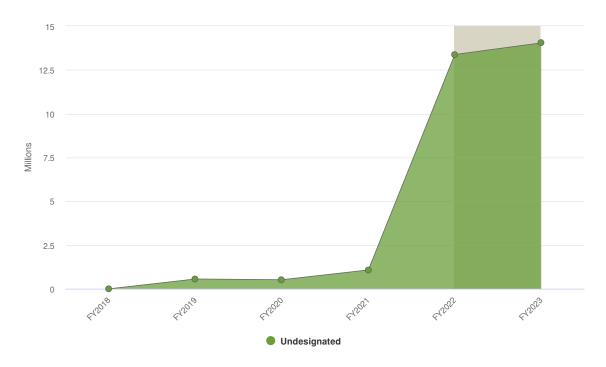
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Water -Wastewater Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Water -Wastewater Capital Projects Fund) (% Change)
Water -Wastewater Capital Projects Fund	\$1,077,954	\$13,380,001	\$14,043,815	5%
Total Water -Wastewater Capital Projects Fund:	\$1,077,954	\$13,380,001	\$14,043,815	5%

## Water-Wastewater Capital Projects Fund - Expenditures by Function

**Budgeted Expenditures by Function** 

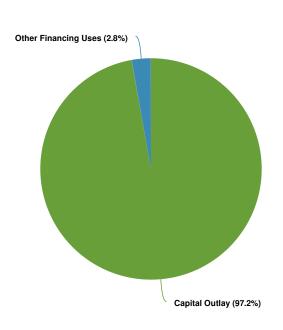


Budgeted and Historical Expenditures by Function



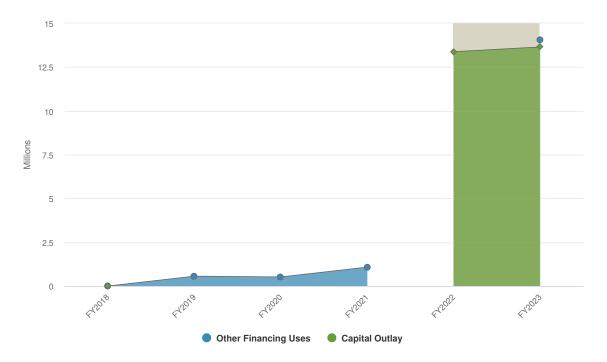
Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Water -Wastewater Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Water - Wastewater Capital Projects Fund) (% Change)	
Expenditures					
Undesignated	\$1,077,954	\$13,380,001	\$14,043,815	5%	
Total Expenditures:	\$1,077,954	\$13,380,001	\$14,043,815	5%	

## Water-Wastewater Capital Projects Fund - Expenditures by Expense Type



**Budgeted Expenditures by Expense Type** 

#### Budgeted and Historical Expenditures by Expense Type

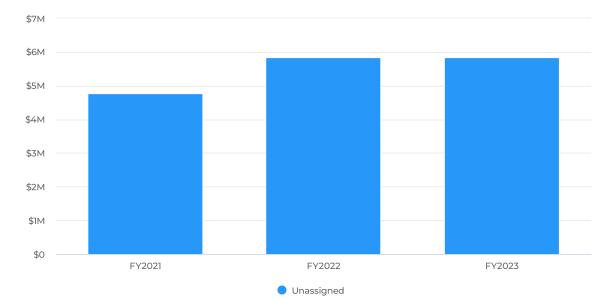


Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 Finalized (Water -Wastewater Capital Projects Fund)	FY2022 Approved Budget vs. FY23 Finalized (Water - Wastewater Capital Projects Fund) (% Change)
Expense Objects				
Capital Outlay	\$0	\$13,380,001	\$13,650,001	2%
Other Financing Uses	\$1,077,954	\$0	\$393,814	N/A
Total Expense Objects:	\$1,077,954	\$13,380,001	\$14,043,815	5%

## **Fund Balance**

**Fund Balance Projections** 



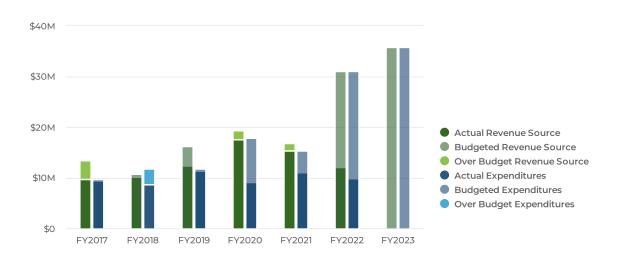
	FY2021	FY2022	FY2023	% Change
Fund Balance	Actual	Anticipated	Anticipated	
Unassigned	\$4,760,081	\$5,840,177	\$5,840,177	0%
Total Fund Balance:	\$4,760,081	\$5,840,177	\$5,840,177	0%



All Appropriated Funds is a summary of the General Fund, Special Revenue Fund, Capital Fund, and the Water-Wastewater Operating Fund.

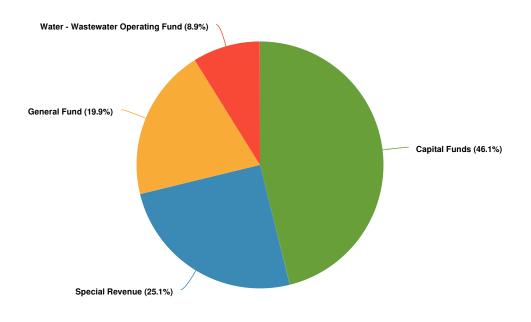
## **Summary**

The City of Flowery Branch is projecting \$35.88M of revenue in FY2023, which represents a 15.4% increase over the prior year. Budgeted expenditures are projected to increase by 15.4% or \$4.78M to \$35.88M in FY2023.

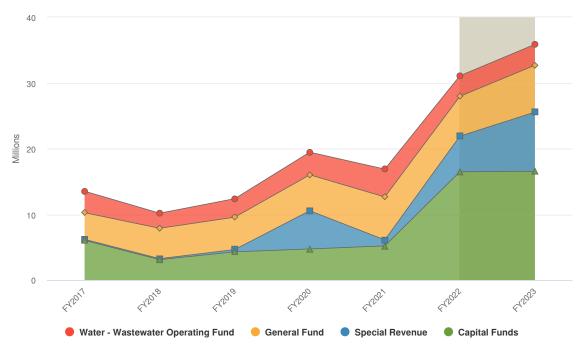


## **All Appropriated Funds - Revenue by Fund**

2023 Revenue by Fund







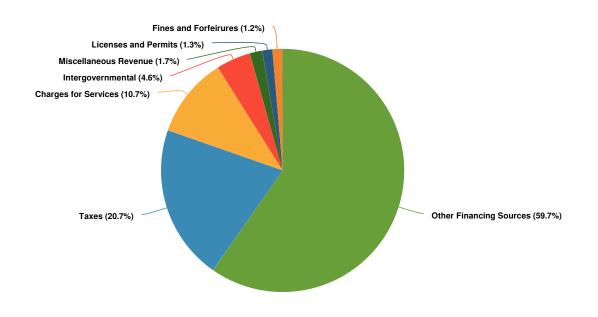
Grey background indicates budgeted figures.

## All Appropriated Funds - Revenue by Fund Budget FY2022 vs FY2023

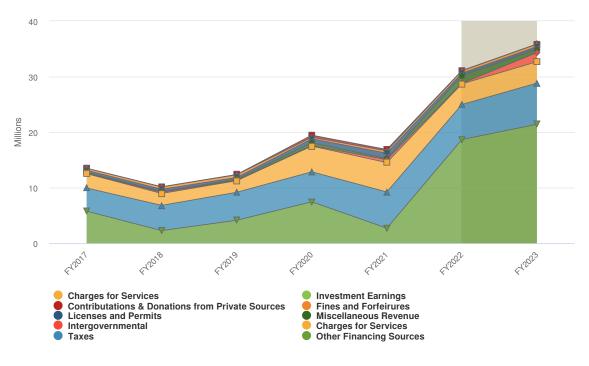
							FY23		FY2022
						Local	SPLOST	FY23 Water	Approved
			FY23 Water	FY23 Tax		Resources	Capital	Wastewater	Budget vs.
	FY2022		Wastewater	Allocation	FY23 Hotel	Capital	Projects	Capital	FY2023
	Approved	FY23 General	Operating	<b>District Fund</b>	Motel Fund	<b>Projects Fund</b>	Fund	<b>Projects Fund</b>	Budgeted
Fund Name	Budget	Fund Budget	Fund Budget	Budget	Budget	Budget	Budget	Budget	(% Change
General Fund	\$6,056,787	\$7,139,034	\$0	\$0	\$0	\$0	\$0	\$0	17.9%
Special Revenue Fund	\$5,429,519	\$0	\$0	\$5,687,550	\$210,000	\$0	\$0	\$0	8.6%
Capital Funds	\$16,475,493	\$0	\$0	\$0	\$0	\$1,409,278	\$1,097,102	\$14,043,815	0.5%
Water/Wastewater									
Operating Fund	\$3,135,350	\$0	\$3,185,862	\$0	\$0	\$0	\$0	\$0	1.6%
Total Funds	\$31,097,149	\$7,139,034	\$3,185,862	\$5,687,550	\$210,000	\$1,409,278	\$1,097,102	\$14,043,815	5.4%

## **All Appropriated Funds - Revenues by Source**

**Projected 2023 Revenues by Source** 



Budgeted and Historical 2023 Revenues by Source

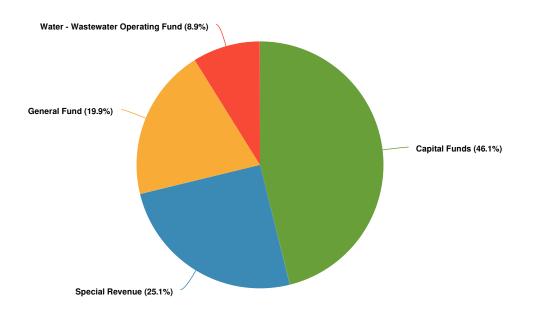


# All Appropriated Funds - Revenue by Source Budget FY2022 vs FY2023

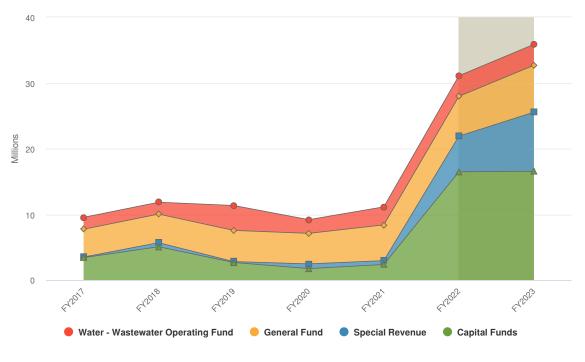
	FY2022		FY23 Water Wastewater	FY23 Tax Allocation	FY23 Hotel	Local Resources Capital	FY23 SPLOST Capital Projects	Capital	Budget vs.
	Approved	FY23 General	Operating	District Fund	Motel Fund	Projects Fund	Fund		FY2023 Budgeted
Revenue Source	Budget	Fund Budget	Fund Budget	Budget	Budget	Budget	Budget	Budget	(% Change)
Taxes	\$6,318,986	\$5,942,371	\$0	\$250,000	\$125,000	\$0	\$1,097,102	\$0	17.3%
Licenses and Permits	\$5,429,519	\$0	\$0	\$5,687,550	\$210,000	\$0	\$0	\$0	8.6%
Intergovernmental	\$16,475,493	\$0	\$0	\$0	\$0	\$1,409,278	\$1,097,102	\$0	-84.8%
Charges for Services	\$3,135,350	\$0	\$3,185,862	\$0	\$0	\$0	\$0	\$719,048	24.5%
Fines and Forfeitures	\$431,000	\$432,803	\$0	\$0	\$0	\$0	\$0	\$0	0.4%
Investment Earnings	\$12,000	\$4,000	\$0	\$2,000	\$0	\$0	\$0	\$0	-50.0%
Contributions &									
Donations from Private Sources	\$36,740	\$37,240	\$0	\$0	\$0	\$0	\$0	\$0	1.4%
Miscellaneous Revenue	\$1,387,735	\$81,850	\$101,350	\$0	\$0	\$421,028	\$0	\$0	-56.5%
Other Financing Sources	\$18,666,374	\$120,000	\$0	\$5,435,550	\$85,000	\$903,250	\$0	\$13,324,767	6.4%
Total Revenue Source	\$31,097,149	\$7,139,034	\$3,185,862	\$5,687,550	\$210,000	\$1,409,278	\$1,097,102	\$14,043,815	5.4%

# All Appropriated Funds - Expenditures by Fund

#### 2023 Expenditures by Fund







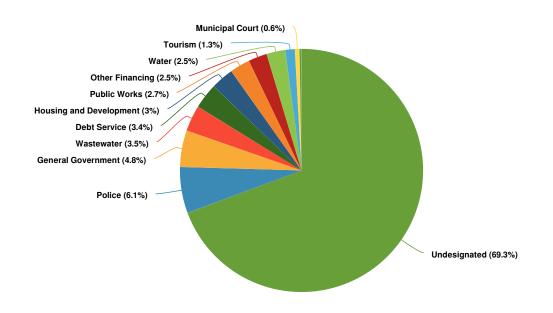
Grey background indicates budgeted figures.

# All Appropriated Funds - Expenditures by Fund Budget FY2022 vs FY2023

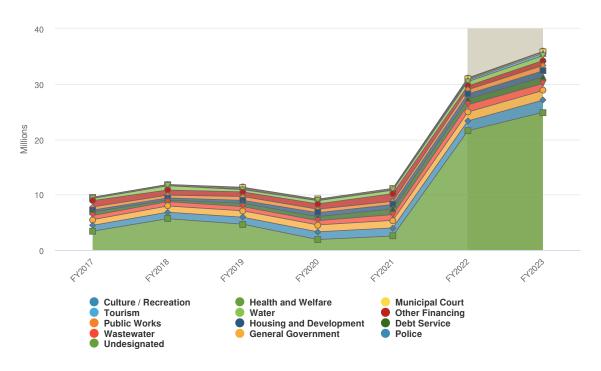
Fund Name General Fund	FY2022 Approved Budget \$6,056,787	FY23 General Fund Budget \$7,139,034	FY23 Water Wastewater Operating Fund Budget \$0	FY23 Tax Allocation District Fund Budget \$0	FY23 Hotel Motel Fund Budget \$0	Local Resources Capital Projects Fund Budget \$0	FY23 SPLOST Capital Projects Fund Budget \$0	FY23 Water Wastewater Capital Projects Fund Budget \$0	FY2022 Approved Budget vs. FY2023 Budgeted (% Change) 17.9%
Special Revenue Fund	\$5,429,519	\$0	\$0	\$5,687,550	\$210,000	\$0	\$0	\$0	8.6%
Capital Fund	\$16,475,493	\$0	\$0	\$0	\$0	\$1,409,278	\$1,097,102	\$14,043,815	0.5%
Water / Wastewater Operating Fund	\$3,135,350	\$0	\$3,185,862	\$0	\$0	\$0	\$0	\$0	1.6%
Total Funds	\$31,097,149	\$7,139,034	\$3,185,862	\$5,687,550	\$210,000	\$1,409,278	\$1,097,102	\$14,043,815	5.4%

# **All Appropriated Funds - Expenditures by Function**

#### **Budgeted Expenditures by Function**



**Budgeted and Historical Expenditures by Function** 

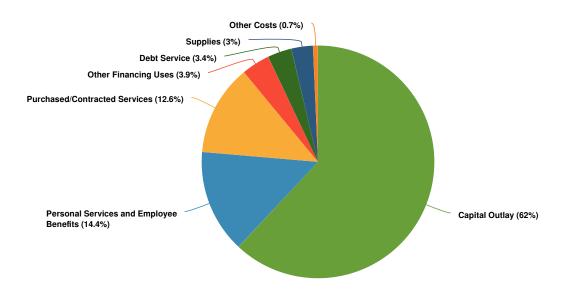


# All Appropriated Funds - Expenditures by Function Budget FY2022 vs FY2023

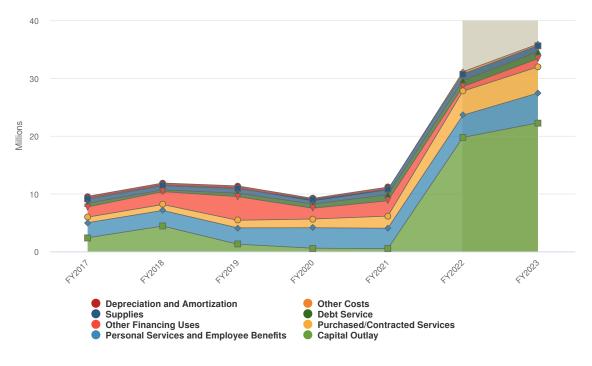
Expenditure Name Wastewater	FY2022 Approved Budget \$1,320,399	FY23 General Fund Budget \$0	FY23 Water Wastewater Operating Fund Budget \$1,249,583	FY23 Tax Allocation District Fund Budget \$0	FY23 Hotel Motel Fund Budget \$0	Local Resources Capital Projects Fund Budget \$0	FY23 SPLOST Capital Projects Fund Budget \$0	Capital	FY2022 Approved Budget vs. FY2023 Budgeted (% Change) -5.4%
Municipal Court	\$186,589	\$217,970	\$0	\$0	\$0	\$0	\$0	\$0	16.8%
Water	\$779,621	\$0	\$886,844	\$0	\$0	\$0	\$0	\$0	13.8%
Police	\$1,771,156	\$2,205,324	\$0	\$0	\$0	\$0	\$0	\$0	24.5%
Undesignated	\$21,545,471	\$134,248	\$5,061	\$5,416,000	\$0	\$1,068,252	\$1,097,102	\$14,043,815	1.0%
General Government	\$1,606,393	\$1,290,960	\$448,369	\$0	\$0	\$0	\$0	\$0	8.3%
Public Works	\$766,046	\$960,472	\$0	\$0	\$0	\$0	\$0	\$0	25.4%
Tourism	\$272,070	\$249,928	\$0	\$0	\$210,000	\$0	\$0	\$0	69.0%
Health and Welfare	\$29,400	\$74,400	\$0	\$0	\$0	\$0	\$0	\$0	153.1%
Culture and Recreation	\$189,350	\$19,150	\$0	\$0	\$0	\$0	\$0	\$0	-89.9%
Housing and Development	\$898,875	\$1,090,955	\$0	\$0	\$0	\$0	\$0	\$0	21.4%
Other Financing	\$686,854	\$895,627	\$0	\$0	\$0	\$0	\$0	\$0	30.4%
Debt Service	\$1,044,925	\$0	\$596,005	\$271,550	\$0	\$341,026	\$0	\$0	15.7%
Total Funds	\$31,097,149	\$7,139,034	\$3,185,862	\$5,687,550	\$210,000	\$1,409,278	\$1,097,102	\$14,043,815	5.4%

# All Appropriated Funds - Expenditures by Expense Type









Grey background indicates budgeted figures.

# All Appropriated Funds - Expenditures by Expense Type Budget FY2022 vs FY2023

Expense Object	FY2022 Approved Budget	FY23 General Fund Budget	FY23 Water Wastewater Operating Fund Budget	FY23 Tax Allocation District Fund Budget	FY23 Hotel Motel Fund Budget	Local Resources Capital Projects Fund Budget	FY23 SPLOST Capital Projects Fund Budget	FY23 Water Wastewater Capital Projects Fund Budget	FY2022 Approved Budget vs. FY2023 Budgeted (% Change)
Personal Services and									
Employee Benefits	\$3,838,110	\$3,817,160	\$1,341,126	\$0	\$0	\$0	\$0	\$0	34.4%
Puchased/Contracted									
Services	\$4,162,635	\$1,675,359	\$679,670	\$205,000	\$0	\$878,252	\$1,097,102	\$0	9.0%
Supplies	\$1,121,820	\$506,640	\$564,000	\$0	\$0	\$0	\$0	\$0	-4.6%
Capital Outlay	\$19,738,370	\$85,000	\$0	\$5,211,000	\$0	\$190,000	\$0	\$13,650,001	-3.1%
Other Costs	\$401,435	\$159,248	\$5,061	\$0	\$85,000	\$0	\$0	\$0	-37.9%
Debt Service	\$1,044,925	\$0	\$596,005	\$271,550	\$0	\$341,026	\$0	\$0	15.7%
Other Financing Uses	\$789,854	\$895,627	\$0	\$0	\$0	\$0	\$0	\$0	13.4%
								4	
Total Revenue Source	\$31,097,149	\$7,139,034	\$3,185,862	\$5,687,550	\$210,000	\$1,409,278	\$1,097,102	\$14,043,815	5.4%

# **FUNDING SOURCES**

### **Taxes Summary**

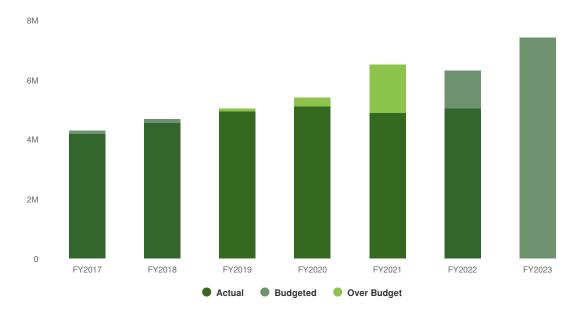
Tax revenue is received from several sources such as:

- Real Property Taxes: this includes real property taxes, which are ad valorem taxes levied on land, buildings, permanent fixtures, and improvements, based on assessing the value of the property.
- Electric Franchise Fees: Franchise fees are implemented as part of a service agreement executed between the City and a utility company that grants the company usage of the City's rights-of-way. The fees are intended to reimburse the City for the use and maintenance of the right-of-way. Traditionally, the fees are also viewed as compensation for the awarding by local governments of exclusive rights to specific public utility companies to provide service in specific areas. The City currently collects:
  - Electric franchise fees from Georgia Power and Jackson EMC. Both of these entities remit payments on an annual basis. The current electric franchise fee rate is 4% of total electricity sales receipts.
  - Gas franchise fees from Southern Gas Company. Their fee rate is formula driven based on total gas sales receipts and is remitted quarterly.
  - Cable/Telephone franchise fees from Charter Cable and BellSouth/AT&T. The fee rate is 3% of total sales receipts. Each entity remits their payments on a quarterly basis.
- TAVT (title ad valorem tax): An ad valorem tax on motor vehicles that became effective March 1, 2013. The TAVT replaces the former motor vehicle "birthday tax" with a one-time tax imposed on the fair market for the vehicle at the time of sale. The Motor Vehicle TAVT is calculated by multiplying the fair market value of the purchased vehicle by the rate set by the Department of Revenue. The current rate is 6.6% of fair market value. The rate may be adjusted by the Department of Revenue, but it is statutorily capped at 9%.
- Local Option Sales Tax: Local Option Sales Tax (LOST) is intended to be used to assist funding services provided, including police and fire protection, streets, roads, parks, and recreational programs. In short, LOST revenues expand the total revenues available to the City to pay for services that would otherwise be paid for out of property taxes. A one percent (1%) sales and use tax is charged within Hall County and collected by the State Revenue Commissioner. The collected funds are distributed to the cities and counties, on a monthly basis, in accordance with the formula in the Certificate of Distribution.
- Excise Taxes Distributors: Excised taxes on alcoholic beverages are levied on the sale, distribution, or consumption of selected goods and services. Included in this category are taxes imposed on the distribution of distilled spirits, malt beverages, and wine. Taxes are also imposed on the sale of distilled spirits by the drink.
- Insurance Premium Tax: Levied on gross direct premiums on life, accident, and sickness insurance policies written on persons residing within the boundaries of the City, and other types of insurance policies written by all companies doing business in the State of Georgia. Insurance Premium Taxes are collected by the Georgia Commissioner of Insurance and distributed to municipalities based on premiums allocated on a population ratio formula (population of Flowery Branch / population of all other municipalities in Georgia). The tax is distributed in a lump sum payment each fall. The current rates are 1% on gross direct premiums for life, accident, and sickness policies, and 2.5% on gross premiums of all other types of insurance. The taxes are distributed from the state to local governments based on current census data. Official census data is updated every ten years. Unless the State changes the tax system, this tax will remain flat until the next official census, only changing slightly due to worth in the industry.

For the General Fund, tax revenue accounts for 83.2% of total revenue. Within the Special Revenue Fund, it accounts for 4.2% and in the Capital Funds it is 6.6%. The revenue projection for FY2023 represents an increase of 17.34% over the FY2022 budgeted revenues and is based on a review of historical actuals and projected total receipts for FY2023 and development growth within our city.



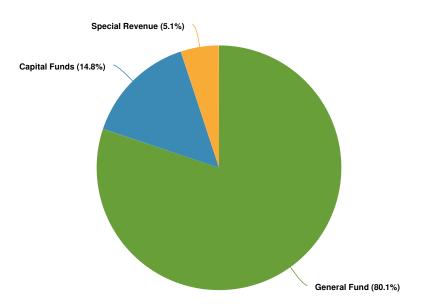
**Taxes Proposed and Historical Budget vs. Actual** 



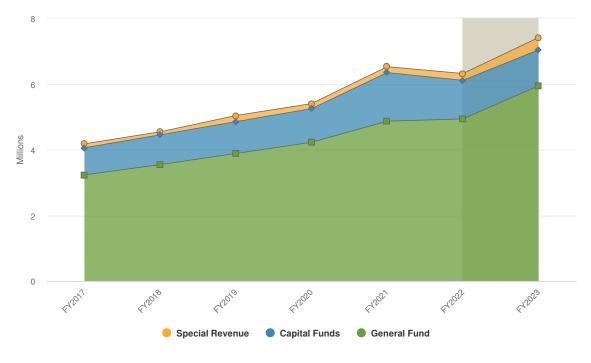
### **Taxes - Revenue by Fund**

Revenue by fund shows how the taxes are split up among the funds once it is received.









Grey background indicates budgeted figures.

# Taxes - Revenue by Fund Budget FY2022 vs FY2023

	FY2022 Approved	FY23 General Fund	FY23 Tax Allocation District	FY23 Hotel	FY23 Local Resources Capital	FY23 SPLOST Capital Projects	FY2022 Approved Budget vs. FY2023 Budgeted
Fund Name	Budget	Budget	Fund	<b>Motel Fund</b>	Projects Fund	Fund	(% Change)
General Fund	\$4,935,883	\$5,942,371	\$0	\$0	\$0	\$0	<b>20</b> %
Special Revenue Fund	\$208,000	\$0	\$250,000	\$125,000	\$0	\$0	80%
Capital Funds	\$1,175,103	\$0	\$0	\$0	\$0	\$1,097,102	-7%
Total Revenue Source	\$6,318,986	\$5,942,371	\$250,000	\$125,000	\$0	\$1,097,102	17%

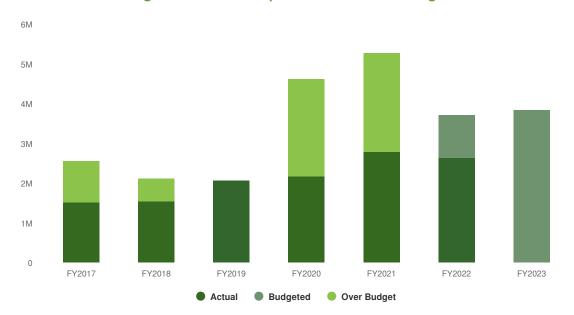
## **Charges for Services Summary**

Charges for services include items such as:

- Requesting an accident report
- Request for alcohol permits
- Sewer charges
- Water charges
- Meter fees

For the General Fund, charges for service revenue account for 0.52% of total revenue. Within the Capital Fund, it accounts for 4.3% and in the Water/Wastewater Operating Fund it is 96.8%.

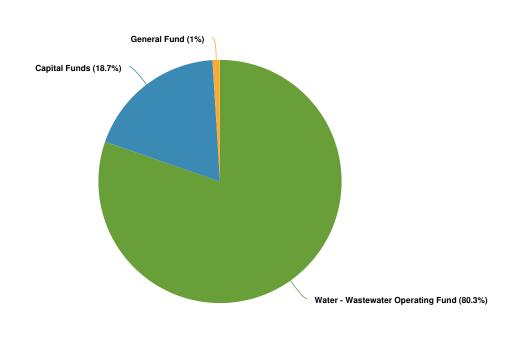




Charges for Services Proposed and Historical Budget vs. Actual

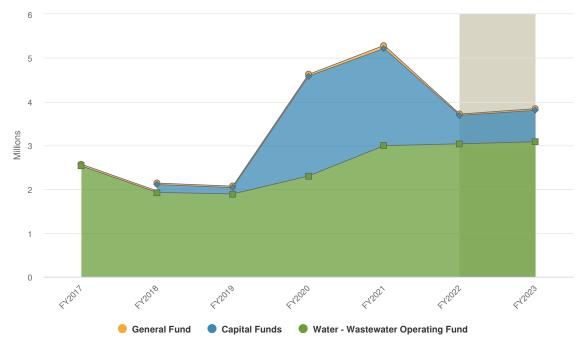
# **Charges for Services - Revenue by Fund**

Revenue by fund shows how the charges for services revenue is split up among the funds once it is received.



#### 2023 Revenue by Fund

Budgeted and Historical 2023 Revenue by Fund



# Charges for Services - Revenue by Fund Budget FY2022 vs FY2023

						FY2022
				FY23	FY23 Water	Approved
		FY23	FY23 Water	SPLOST	Wastewater	Budget vs.
	FY2022	General	Wastewater	Capital	Capital	FY2023
	Approved	Fund	Operating	Projects	Projects	Budgeted
Fund Name	Budget	Budget	Fund Budget	Fund	Fund	(% Change)
General Fund	\$29,496	\$37,270	\$0	\$0	\$0	<b>26</b> %
	4474 444	4.0		40	474.0.040	
Capital Funds	\$650,000	\$0	\$0	\$0	\$719,048	11%
Water/Wastewater						
Operating Fund	\$3,038,000	\$0	\$3,084,512	\$0	\$0	2%
						1
Total Revenue Source	\$3,717,496	\$37,270	\$3,084,512	\$0	\$719,048	3%

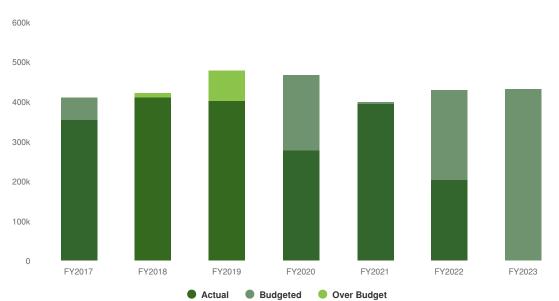
## **Fines and Forfeitures Summary**

Fines and forfeitures include items such as:

- Court fines
- Probation fines

For the General Fund, fines and forfeiture revenue account for 6.1% of total revenue.

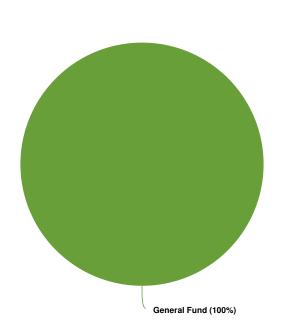




#### Fines and Forfeitures Proposed and Historical Budget vs. Actual

# Fines and Forfeitures - Revenue by Fund

All of the revenue received from fines and forfeitures is placed in the General Fund. It is not split among other funds like some other revenue sources.



2023 Revenue by Fund

#### Budgeted and Historical 2023 Revenue by Fund



Name	Account ID	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY2023 Budgeted (% Change)
General Fund					
Fines and Forfeirures		\$394,603	\$431,000	\$432,803	0.4%
Total General Fund:		\$394,603	\$431,000	\$432,803	0.4%

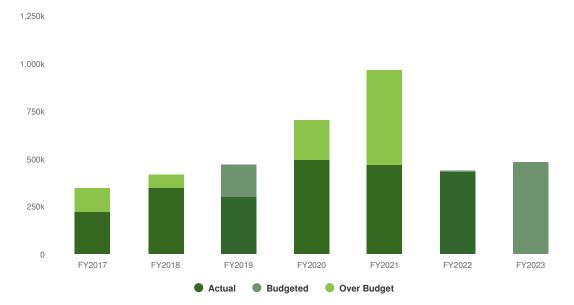
# **Licenses and Permits Summary**

Licenses and permits include items such as:

- Alcohol license
- Building permits
- Vendor fees
- Yard sale permits
- Sign permits

For the General Fund, licenses and permits revenue account for 6.8% of total revenue.

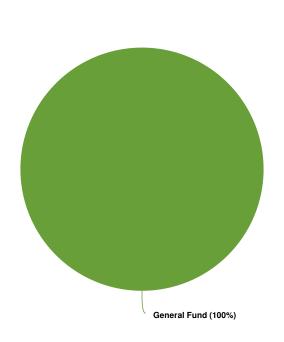




#### Licenses and Permits Proposed and Historical Budget vs. Actual

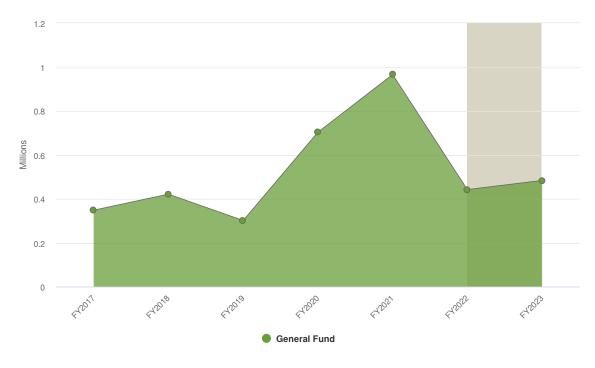
# **Licenses and Permits - Revenue by Fund**

All revenue received for licenses and permits is placed into the General Fund. It is not split between funds like some of the other revenue sources.



2023 Revenue by Fund

#### Budgeted and Historical 2023 Revenue by Fund



Name	Account ID	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY2023 Budgeted (% Change)
General Fund					
Licenses and Permits		\$965,955	\$441,818	\$483,500	9.4%
Total General Fund:		\$965,955	\$441,818	\$483,500	<b>9.4</b> %

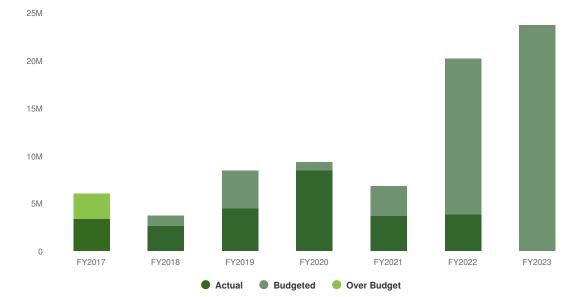
### **Other Summary**

Other revenue includes items such as:

- Rent
- Surplus from equipment sales
- Hotel/Motel funds

For the General Fund, other revenue accounts for 3.4% of total revenue. Within the Special Revenue Fund, it accounts for 95.8%, in the Capital Fund, it accounts for 89.1% and in the Water/Wastewater Operating Fund it is 3.2%.

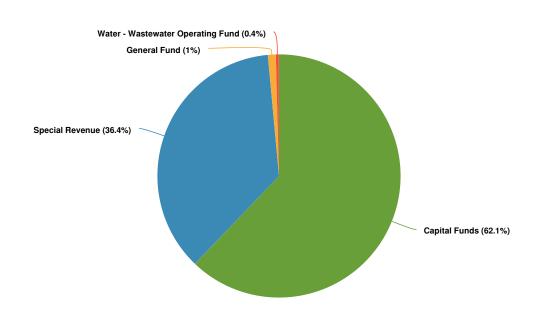




#### Other Proposed and Historical Budget vs. Actual

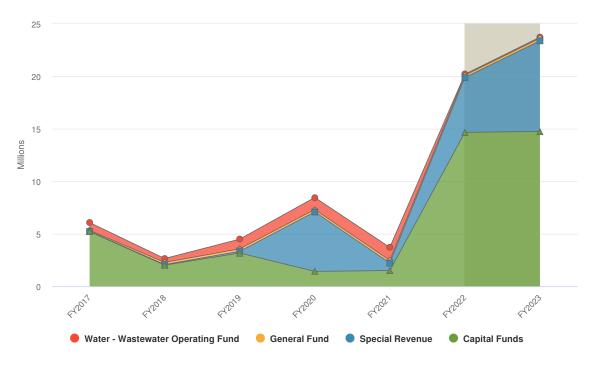
### **Other - Revenue by Fund**

Revenue by fund shows how the other revenue is split up among the funds once it is received.



2023 Revenue by Fund

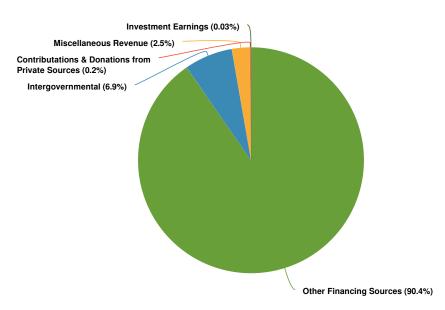
**Budgeted and Historical 2023 Revenue by Fund** 



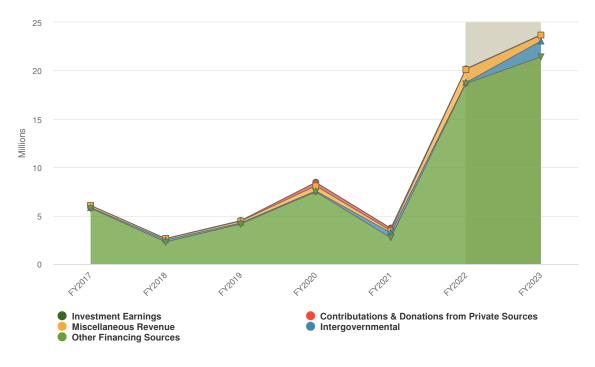
# Other - Revenue by Fund Budget FY2022 vs FY2023

Fund Name General Fund	FY2022 Approved Budget \$218,590	FY23 General Fund Budget \$243,090	FY23 Water Wastewater Operating Fund Budget \$0	FY23 Tax Allocation District Fund \$0	FY23 Hotel Motel Fund \$0	FY23 Local Resources Capital Projects Fund <b>\$0</b>	FY23 SPLOST Capital Projects Fund \$0	FY23 Water- Wastewater Capital Projects Fund <b>\$0</b>	FY2022 Approved Budget vs. FY2023 Budgeted (% Change) 11%
Special Revenue Fund	\$5,221,519	\$0	\$0	\$5,437,550	\$85,000	\$0	\$0	\$0	6%
Capital Funds	\$14,650,390	\$0	\$0	\$0	\$0	\$1,409,278	\$0	\$13,324,767	1%
Water/Wastewater Operating Fund	\$97,350	\$0	\$101,350	\$0	\$0	\$ <b>0</b>	\$0	\$0	4%
Total Revenue Source	\$20,187,849	\$243,090	\$101,350	\$5,437,550	\$85,000	\$1,409,278	\$0	\$13,324,767	2%

### **Other - Revenues by Source**



**Projected 2023 Revenues by Source** 



Grey background indicates budgeted figures.

# Other - Revenue by Source Budget FY2022 vs FY2023

Revenue Source	FY2022 Approved Budget	FY23 General Fund Budget	FY23 Water Wastewater Operating Fund Budget	FY23 Tax Allocation District Fund	FY23 Hotel Motel Fund	FY23 Local Resources Capital Projects Fund	FY23 SPLOST Capital Projects Fund	FY23 Water- Wastewater Capital Projects Fund	FY2022 Approved Budget vs. FY2023 Budgeted (% Change)
Total Intergovernmental	\$85,000	\$0	\$0	\$0	\$0	\$85,000	\$0	\$0	0%
Total Investment									
Earnings	\$12,000	\$4,000	\$0	\$2,000		\$0	\$0	\$0	-50%
Total Contributions & Donations from Private Sources	\$36,740	\$37,240	<b>\$0</b>	\$0	\$0	\$0	\$0	\$0	1%
Total Miscellaneous	6007 705	404 050	6404 050	40	40	<i></i>	40	40	
Revenue	\$387,735	\$81,850	\$101,350	\$0	\$0	\$421,028	<b>\$0</b>	\$0	56%
Total Other Financing Sources	\$18,666,374	\$120,000	\$0	\$5,435,550	\$85,000	\$903,250	\$0	\$13,324,767	6%
Total Revenue Source	\$20,187,849	\$243,090	\$101,350	\$5,437,550	\$85,000	\$1,409,278	\$0	\$13,324,767	2%

# **Revenue Administration**

The City levies, collects, and records certain taxes, license fees, permit fees, intergovernmental revenues, charges for service, investment income, fines and forfeitures, and other miscellaneous revenues and financing sources. This policy provides direction in the application, acceptance and administration of revenues the City receives.

#### **Diversification and Stability**

All revenues have characteristics in terms of stability, growth, sensitivity to inflation or business cycle effects, and impact on the tax and ratepayers. A diversity of revenue sources can improve a city's ability to handle fluctuations in revenues and potentially help to better distribute the cost of providing services.

The City shall strive to maintain a diversified and stable revenue structure to shelter it from short-term fluctuations in any primary revenue sources. When possible, the revenue mix shall combine elastic and inelastic revenue sources to minimize the effect of economic downturns.

The City has a diversified revenue base such that it is not dependent upon property taxes. If a millage rate is established, the City will work to maintain its diversified base.

#### **Conservative Revenue Estimates**

As part of the annual budget process, an objective analytical process will estimate revenues realistically and prudently. The City will estimate revenues of a volatile nature conservatively.

#### User Based Fees and Charges (Exchange Revenue)

The level of user fee cost recovery should consider the community-wide versus special service nature of the program or activity. The use of general-purpose revenues is appropriate for community-wide services, while user fees are appropriate for services that are of special benefit to easily identified individuals or groups.

The City will strive to keep a simple revenue system that will result in a decrease of compliance costs for the taxpayer or service recipient and a corresponding decrease in avoidance to pay.

The City's revenue system will strive to maintain equity in its structure. That is, the City will seek to minimize or eliminate all forms for subsidization between entities, funds, services, utilities, and customers. However, it is recognized that public policy decisions may lead to subsidies in certain circumstances (e.g., senior citizen partial tax abatement).

Fees will be reviewed and updated on an ongoing basis to ensure that they keep pace with changes in the cost-of-living as well as changes in methods or levels of service delivery.

For services associated with a user fee or charge, a fee shall offset the costs of that service, where possible. Costs of services include direct and indirect costs such as operating and maintenance costs, administrative costs, and charges for the use of capital (eg., depreciation and debt service).

#### Alternative Revenue Sources

The City shall seek alternative funding sources whenever possible to reduce the required revenue from nonexhcange transaction (e.g., property taxes). Such alternative sources include private and public grants, federal or state assistance, and public and private contributions.

#### **Revenue Collection**

The City will follow an aggressive policy of collecting revenues, consistent with state and federal laws. This policy includes charging of penalties and interest, revoking city licenses, and providing for the transferring and assignment of tax executions.

#### **Rates and Charges**

The City Council shall approve all revenue rates, charges, and processes in association with receipted funds that are deposited by the City in conjunction with the annually adopted budget.

# DEPARTMENTS

# **General Government**



General Government accounts for recording expenditures of central staff performing general management functions for the government.

The City Manager is responsible for directing the day to day activities of the City. It is our mission to provide the best possible service to the residents of the City of Flowery Branch at the least possible cost to the taxpayers. The City Manager oversees all departments, staff, and operations. Her responsibilities include:

- Submitting Flowery Branch's Annual Operating & Capital Budget;
- Keeping the Council apprised of the City's Financial and Operational Status;
- Providing Reports and Recommendations to the City Council;
- Ensuring all City Ordinances, Policies and Resolutions are Implemented and Enforced;
- and Hiring Department Directors.

The City of Flowery Branch's government structure consists of a Mayor and five Council Members. The City Council shall exercise the legislative functions of the City, and may pass any ordinance or resolution they deem best for the government of the City in the manner set forth in this Chapter; provided that same is not in conflict with the Charter of the City, the Constitution or laws of the State of Georgia, or the Constitution or laws of the United States.

The Mayor shall be the chief elected officer of the city and, as such shall have the following powers and duties:

- To preside at all meetings of the city council and be recognized as the official head and spokesperson of the city for service of process and ceremonial purposes;
- To vote on matters before the city council only in case of a tie, or if his or her vote is necessary to constitute a sufficient number to transact business;
- To sign, for and on behalf of the city, all contracts, ordinances, instruments, and other documents authorized by the city council and which are required to be in writing, unless otherwise directed or authorized by the city council; and
- To fulfill such other duties as authorized by the city council.

The City Clerk has the responsibility for many functions that combine to provide citizens with an effective and efficient local government. The City Clerk is responsible for keeping a journal of the proceedings of the City Council, maintaining in a safe place all records and documents pertaining to the affairs of the City and performing such other duties as may be required by law or as the Council may direct such as the following: Records Management; Council Meetings (Agenda's, Minutes, Contracts, Resolutions, Ordinances, and Proclamations); Assists with Administrative Duties for the Mayor and Council; Open Records Requests and Training; Municipal Elections; City Calendar, Codification of Code of Ordinances; Assist with Website Management; and Council Policy Manual. Other duties include human resources functions, alcoholic beverage licensing, business licensing, special event permitting.



### **Expenditures Summary**

Expenditures in the General Government budget for FY2023 increased by 13.52%. Some of the increases are a result of the City Manager position being filled after being vacant for a significant amount of time. Additional funds were allocated for salary and benefits, dues and fees, education, and supplies. With a new City Clerk, there were also increases required for education and training, supplies and salary and benefits.

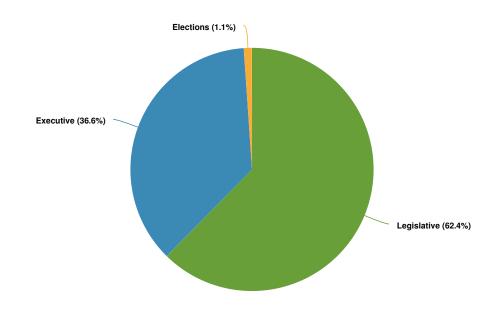


500k 400k 300k 200k 100k 0 FY2017 FY2018 FY2019 FY2020 FY2021 FY2022 FY2023 Actual Budgeted Over Budget

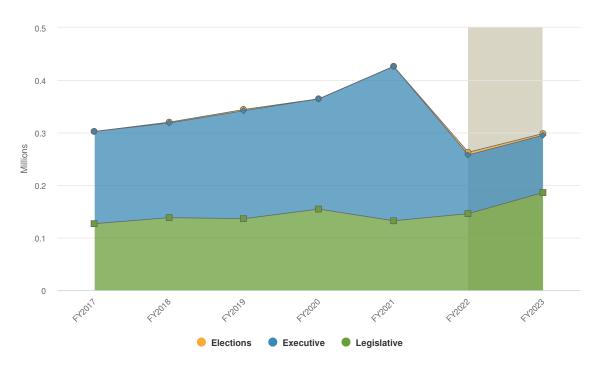
#### General Government Proposed and Historical Budget vs. Actual

# **Expenditures by Function**

**Budgeted Expenditures by Function** 



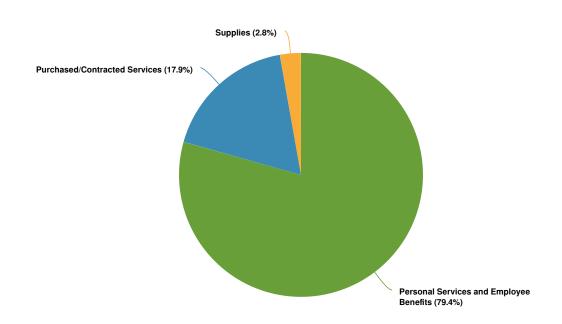
**Budgeted and Historical Expenditures by Function** 



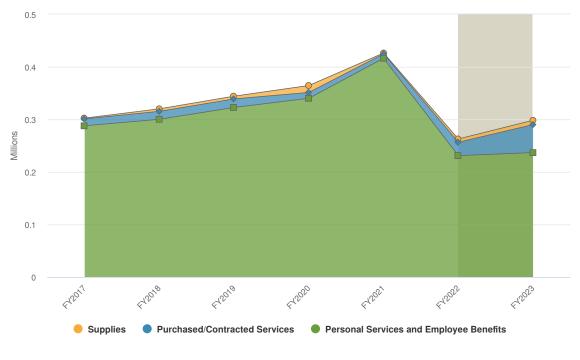
Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expenditures				
General Government				
Legislative				
Council	\$27,005	\$45,836	\$54,504	18.9%
City Clerk	\$105,311	\$100,073	\$131,535	31.4%
Total Legislative:	\$132,316	\$145,909	\$186,039	27.5%
Executive				
Mayor	\$10,074	\$14,339	\$17,489	22%
City Manager	\$283,664	\$97,430	\$91,576	-6%
Total Executive:	\$293,738	\$111,769	\$109,065	-2.4%
Elections				
Elections	\$270	\$5,100	\$3,200	-37.3%
Total Elections:	\$270	\$5,100	\$3,200	-37.3%
Total General Government:	\$426,324	\$262,778	\$298,304	13.5%
Total Expenditures:	\$426,324	\$262,778	\$298,304	13.5%

# **Expenditures by Expense Type**

#### Budgeted Expenditures by Expense Type

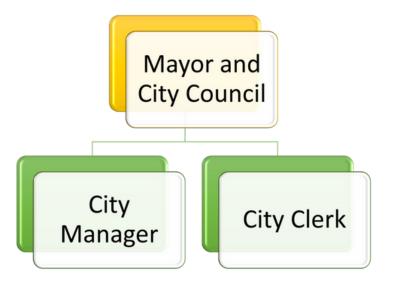






Grey background indicates budgeted figures.

# **General Government Organizational Chart**



# Goal #1

### Aligned with strategic category: Internal Operations

Ensure that all Commissioners and those citizens appointed to represent the county on commissions, boards and authorities have been afforded appropriate training on vision, mission, goals, and duties and responsibilities of their respective positions.



Information

# Goal #2

#### Aligned with strategic category: Internal Operations and Community Engagement and Interaction

Enhance citizen education and engagement, through a wide range of high-tech and high-touch approaches:

- a. Improve access to data and information through expanded and streamlined web and social media presence.
- b. Improve navigation of the website and increase the amount of Council-related information made available through it.
- c. Produce and present, through the Mayor and the City Manager, an annual State of the City report which highlights key data about the City of Flowery Branch along with progress on the Strategic Plan, the Comprehensive Plan, SPLOST projects, and other related issues.

### Goal #3

<u>Aligned with strategic category: Internal Operations</u> and Community Engagement and Interaction

To enhance long-range planning and foster beneficial intergovernmental relations.





<u>Aligned with strategic category: Community</u> <u>Engagement and Interaction</u>

Advance use of leading-edge technology to improve services to the public and response capabilities from city government.





# **Municipal Court**



**Kelsey Cash** Court / Police Administration

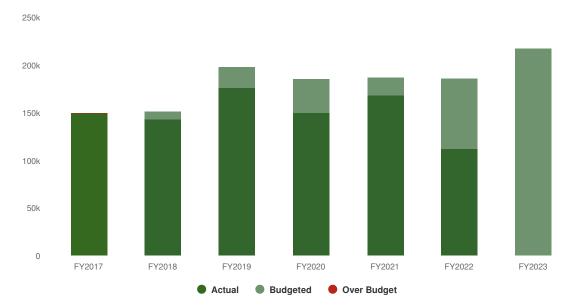
The Municipal Court functions as a liaison for the community with the court system. This department is responsible for the scheduling of court and court proceedings, and processing of fines and probation collections. Court proceedings include city ordinance violations, misdemeanor traffic violations, shoplifting, possession of marijuana offenses, etc.

# **Expenditures Summary**

The Municipal Court department has a 16.82% increase for the FY2023 budget as there were increases in salary and benefits, supplies costs, and required software.

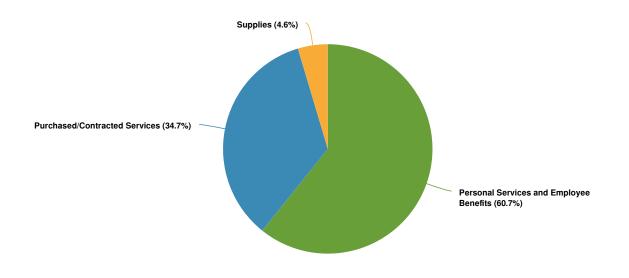


#### **Municipal Court Proposed and Historical Budget vs. Actual**

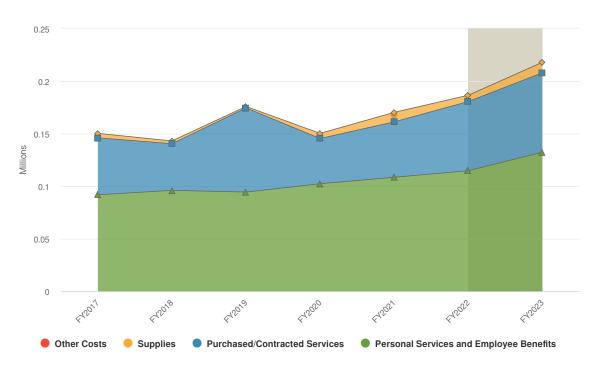


# **Expenditures by Expense Type**

**Budgeted Expenditures by Expense Type** 



**Budgeted and Historical Expenditures by Expense Type** 



Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$108,501	\$114,749	\$132,394	15.4%
Purchased/Contracted Services	\$52,744	\$65,840	\$75,576	14.8%
Supplies	\$9,060	\$6,000	\$10,000	66.7%
Other Costs	-\$2,214	\$0	\$0	0%
Total Expense Objects:	\$168,091	\$186,589	\$217,970	<b>16.8</b> %

# **Municipal Court Organizational Chart**



# Goal #1

<u>Aligned with strategic category: Internal Operations</u>

Work with Solicitor to process through case management system to streamline daily tasks and improve productivity with court dockets and create less room for error.



Goal #2

Aligned with strategic category: Internal Operations

Develop processes to efficiently reduce the number of outstanding cases that result in a warrant being served.





# **Police Department**



**Chris Hulsey** Police Chief

The Flowery Branch Police Department is a 24-hour full-service department that strives to protect and serve the community of Flowery Branch. The police department's mission is to vow to protect and serve the City of Flowery Branch through dedication, professionalism, and community-oriented policing by using active cooperation as well as practical, proven standards of excellence with a positive, progressive attitude.

The Police Department focuses on fostering a strong relationship of trust and teamwork between the department and the community which they serve. This type of connection is accomplished through community outreach and through the implementation of various community-based programs that are conducted and maintained by the Community Relations Officer. Current functions include:

- Help neighborhoods within our City establish and maintain Neighborhood Watch Programs
- Attend HOA Board Meetings to address citizen concerns and disseminate pertinent information
- Establish and strengthen relationships with our businesses to enhance communication and crime deterrence
- Assist with local festivals and events
- Explorer Post: To offer young adults an opportunity to explore the Criminal Justice System through training, practical experiences, competition, and other activities. Additionally, the Post promotes personal growth through character development, respect for the rule of law, physical fitness, good citizenship, and patriotism.
- K9 Program to assist officers during patrol and investigations
- Community Outreach: providing tours of the Police Department, Shop with a Cop, Traffic Safety Events, High School Internships, and more.



## **Expenditures Summary**

The budgeted expenditures for FY2023 increased by 24.51% from FY2022. This is in part due to the addition of three new positions for the Police Department. Those positions include a State Certification Manager, Community Relations Officer, and a Local/Federal Task Force Officer.



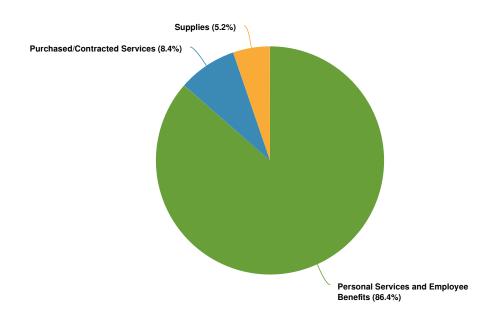
# 2,50k 2,00k 1,50k 1,00k 500k 0 FY217 FY218 FY219 FY220 FY221 FY222 FY223

#### Police Department Proposed and Historical Budget vs. Actual

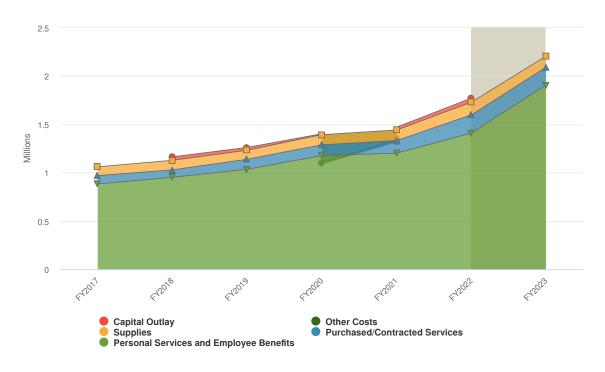


# **Expenditures by Expense Type**

**Budgeted Expenditures by Expense Type** 

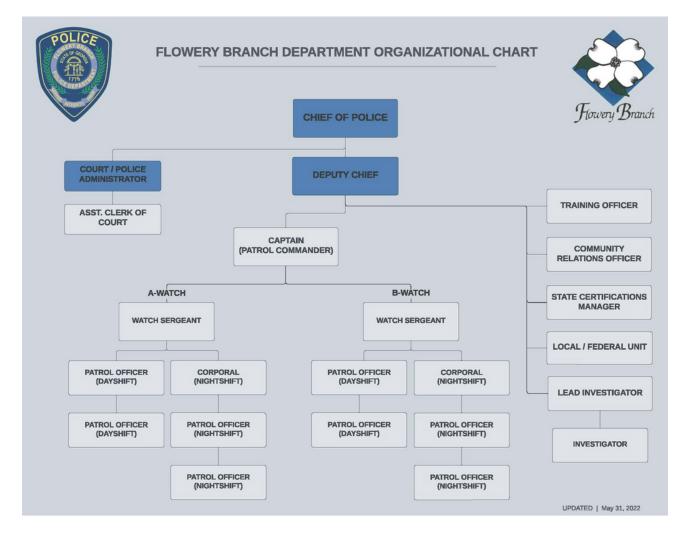


**Budgeted and Historical Expenditures by Expense Type** 



Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$1,200,822	\$1,409,158	\$1,905,884	35.2%
Purchased/Contracted Services	\$130,546	\$187,398	\$184,240	-1.7%
Supplies	\$109,642	\$131,600	\$115,200	-12.5%
Capital Outlay	\$29,531	\$43,000	\$0	-100%
Other Costs	-\$123,227	\$0	\$0	0%
Total Expense Objects:	\$1,347,314	\$1,771,156	\$2,205,324	24.5%

## **Police Department Organizational Chart**



## Goal #1

**Goal #2** 

### Aligned with strategic category: Internal Operations

Enhance the Flock Safety Program by continuing to increase the number of cameras in use within the City limits. The Flock Safety Program provides the City with cameras installed in various areas to assist in protecting our citizens, employees, and tourists. The benefits the cameras offer include the following:

- Reduce crime up to 70%
- License plate readings
- 24/7 monitoring, which includes sound

The benefits the City has already experienced:

- Rescued a kidnapping victim
- Arrests made for open warrants and stolen tags
- Solved open investigations

### Aligned with strategic category: Internal Operations

Continue the officer training program. All new officers must complete initial training requirements and current officers must complete annual training to maintain POST Certification per the State of Georgia. The benefits of having the training program are as follows:

- To establish efficiency and effectiveness in the departmental tasks through better trained, more professional personnel.
- To provide in house training. No longer sending our officers to other agencies for training.
- To provide refresher training for our officers during shift briefings.
- To provide no less than 40 hours of training for each officer in this department annually.

## Aligned with strategic category: Community Engagement and Interaction

Restructure the department's organizational chart. Implement changes to better our service to the community and operate with increased efficiency within the department.









## Finance



Matthew Hamby Finance Director

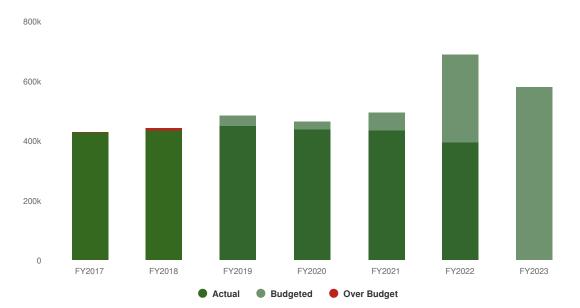
The Finance Department is responsible for all financial operations, budgeting reporting, compliance, payroll processing, and coordinating and preparing for the annual audit.

The Finance Department's mission is to provide exceptional quality services while focusing on integrity and transparency in all service and financial reporting areas. The Finance Department's commitment is to be dedicated, responsible, and responsive team players who provide superior services both internally to all legislative, administration and departments; and eternally to all citizens and stakeholders.

## **Expenditures Summary**

The Finance Department reduced expenditures by 15.79% for the FY2023 buget. Areas that were decreased include, but are not limited to, purchased and contracted services, supplies, and legal fees. Many of these areas were able to be reduced based on new contracts and/or agreements that are in place.

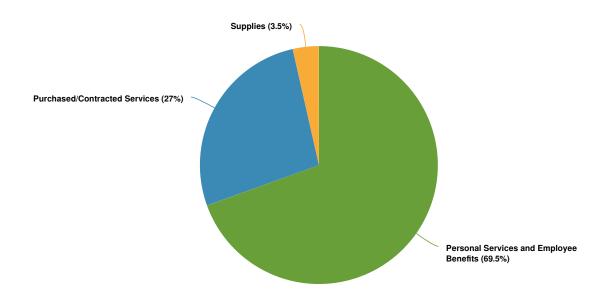




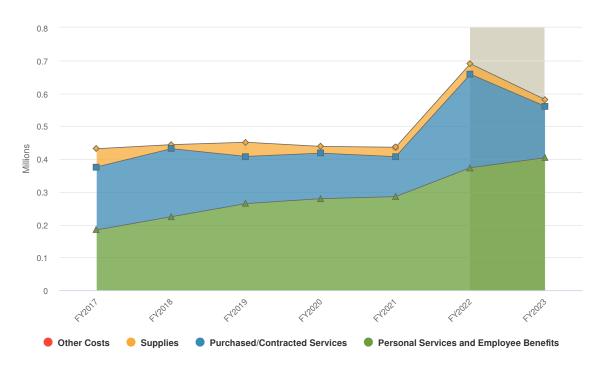
### Finance Proposed and Historical Budget vs. Actual

## **Expenditures by Expense Type**

**Budgeted Expenditures by Expense Type** 



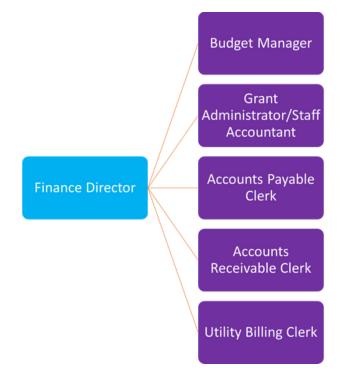
**Budgeted and Historical Expenditures by Expense Type** 



Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$285,236	\$373,282	\$403,736	8.2%
Purchased/Contracted Services	\$121,814	\$284,820	\$156,820	-44.9%
Supplies	\$28,621	\$31,920	\$20,500	-35.8%
Other Costs	-\$650	\$0	\$0	0%
Total Expense Objects:	\$435,020	\$690,022	\$581,056	-15.8%

## **Finance Organizational Chart**





### Aligned with strategic category: Internal Operations

Explore the capabilities of the Tyler Technologies Financial software and implement the necessary modules.



### Aligned with strategic category: Internal Operations

Continue to formalize the purchasing process and utilize approval routing in the financial software.



## Goal #3

Aligned with strategic category: Internal Operations

Develop and implement succession planning and a career ladder in the Finance Department.



## **Public Works**



**Bill Whidden** Public Works Director

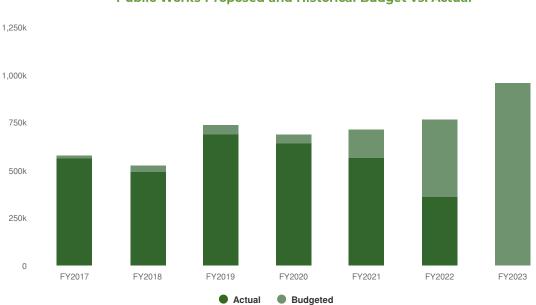
The Flowery Branch Public Works Department consists of a total of 10 full-time employees. The director, 6 crew members, 2 corrections officers and 1 superintendent. The Public Works Department's responsibilities include routine maintenance and inspection of right of way, including roadways, sidewalks, storm water, and general landscaping. This includes roadside mowing, minor road patching, tree trimming, and tree removal. The roadside mowing and citywide brush pick-up is performed by two prison work crews that consist of 1 to 5 prisoners per day and are overseen by two corrections officers/guards. Public Works is also responsible for the street lighting system, parks, and municipal buildings. Staff respond to emergencies such as street flooding, downed trees in the public right of way, and traffic sign concerns. There are approximately 28 miles of streets that are maintained, including pavement markings, curb and gutter maintenance, pavement reconstruction, crack sealing, bituminous patching and parkway maintenance.

Additionally, this department is responsible for the care, maintenance, and operations of the city water distribution system, the collection of wastewater by distribution of drinking water, collection of sanitary sewer and collection of stormwater, and repair of all water and sewer lines throughout the City. Public Works is committed to providing high quality and responsive services and pleasant and safe conditions along our roads for our residents, business owners, and visitors to our City.

## **Expenditures Summary**

The FY2023 budget for the Public Works department is 25.38% higher than FY2022. Most of this is related to the increases in salary and benefits and legal fees for the upcoming projects within the City.



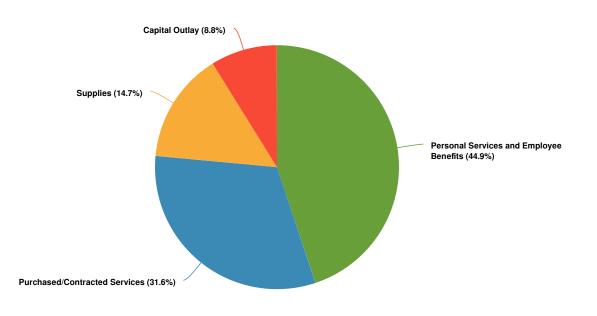


### Public Works Proposed and Historical Budget vs. Actual

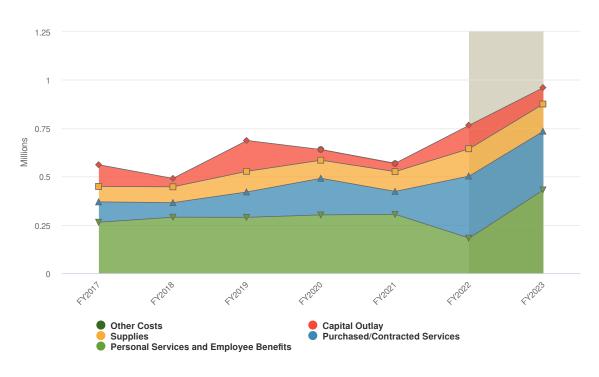


## **Expenditures by Expense Type**

**Budgeted Expenditures by Expense Type** 



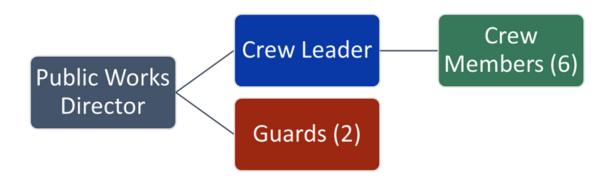
### Budgeted and Historical Expenditures by Expense Type



Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$304,988	\$181,835	\$431,261	137.2%
Purchased/Contracted Services	\$118,374	\$321,011	\$303,411	-5.5%
Supplies	\$102,461	\$141,200	\$140,800	-0.3%
Capital Outlay	\$43,079	\$122,000	\$85,000	-30.3%
Other Costs	-\$2,303	\$0	\$0	0%
Total Expense Objects:	\$566,599	\$766,046	\$960,472	25.4%

## **Public Works Organizational Chart**



## Goal #1

### <u>Aligned with strategic category: Infrastructure</u>

Organize and perform preventative maintenance of equipment and its appurtenant accessories on a regular basis. So that equipment can be readily obtained and used at a moment's notice. This will ensure road work, water leaks, storm drains, and other utility repairs are completed efficiently to maintain the city's infrastructure.

Examples: generators, lights, electrical cords, augers, bits and springs; welders, rods and safety shields; skid steer, buckets and forks; etc.



## Goal #2

### Aligned with strategic category: Internal Operations

Change the mindset of employees from being reactive to expanding conditions to being pro-active to fix, repair, stop and/or eliminate events from occurring in the future. Have employees cross trained so they are familiar with surroundings and proficient with tools, equipment, and safety protocols for specific task.



## **Planning and Community Development**



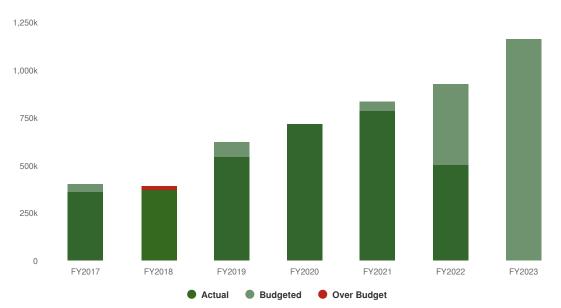
Rich Atkinson Director of Planning and Community Development

The Planning and Community Development Department is responsible for working with the citizens of Flowery Branch, the development community and the elected officials, while managing current and long-range planning, land development, building construction, and code compliance. The department is responsible for current and future planning, zoning, building permits, site development, plan review, building and site inspections, as well as code enforcement.

## **Expenditures Summary**

The increase of 25.54% for the Planning and Community Development department budget is related to the two new positions that were approved for FY2023. These are a Planner I and an additional Building Inspector. Areas such as supplies and code enforcement expenses were reduced for the new fiscal year.

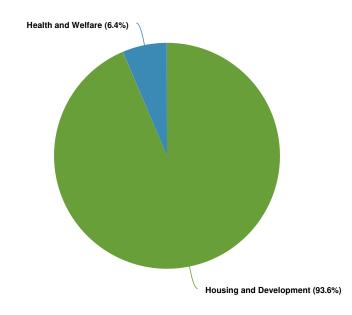




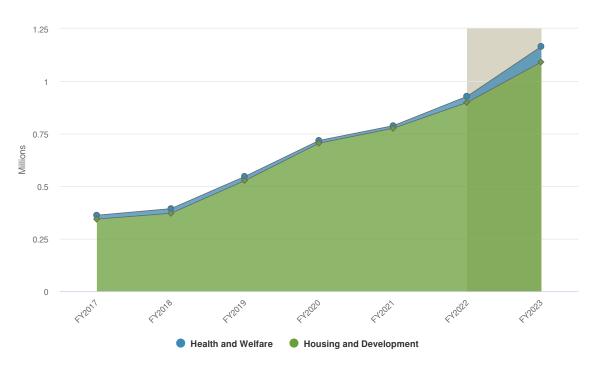
### Planning and Development Proposed and Historical Budget vs. Actual

## **Expenditures by Function**

**Budgeted Expenditures by Function** 



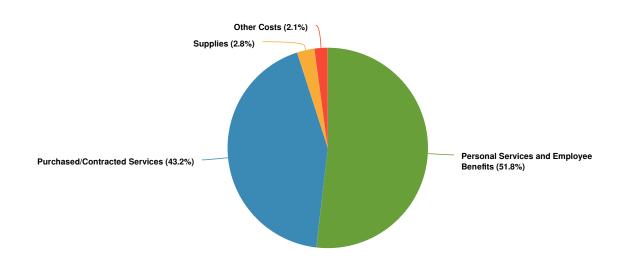
**Budgeted and Historical Expenditures by Function** 



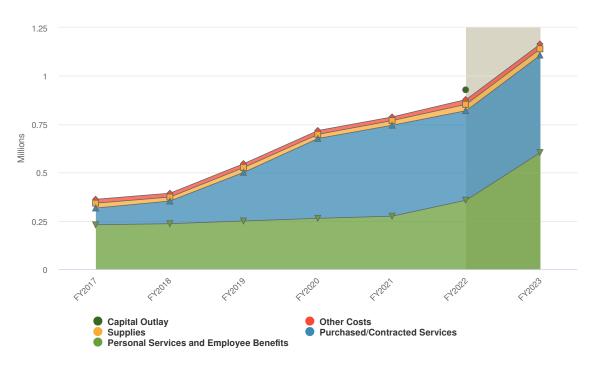
Grey background indicates budgeted figures.

## **Expenditures by Expense Type**

**Budgeted Expenditures by Expense Type** 



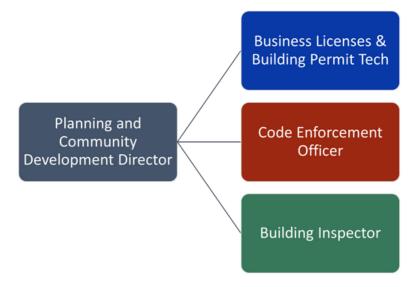
**Budgeted and Historical Expenditures by Expense Type** 



Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$274,636	\$357,525	\$603,855	68.9%
Purchased/Contracted Services	\$470,283	\$462,900	\$503,950	8.9%
Supplies	\$24,141	\$32,850	\$32,550	-0.9%
Capital Outlay	\$0	\$50,000	\$0	-100%
Other Costs	\$18,898	\$25,000	\$25,000	0%
Total Expense Objects:	\$787,957	\$928,275	\$1,165,355	25.5%

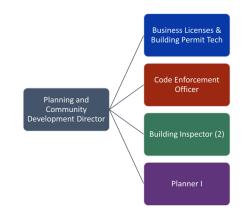
# **Planning and Development Organizational Chart**



## Goal #1

### Aligned with strategic category: Internal Operations

Fill vacancies and expand the Planning and Community Development (PCD) personnel to include a full-time planner and an additional building/site inspector. Additional positions will help PCD keep up with the demands placed on the department from the massive influx of new residents and development.



## Goal #2

### <u>Aligned with strategic category: Internal Operations</u> and Community Engagement and Interaction

Relocate the PCD Department to its former home on Main Street. PCD, along with the Downtown Events Coordinator and the addition of a front office person from LLCVB, will help provide a City presence in downtown and allow staff to better assist the residents and business owners of the new and improved downtown - which has always been the focus for the successful redevelopment of Old Town specifically, and the linchpin for the general overall development of the entirety of Flowery Branch.



## **Culture and Recreation**



Renee Carden Downtown Events/Public Information Officer

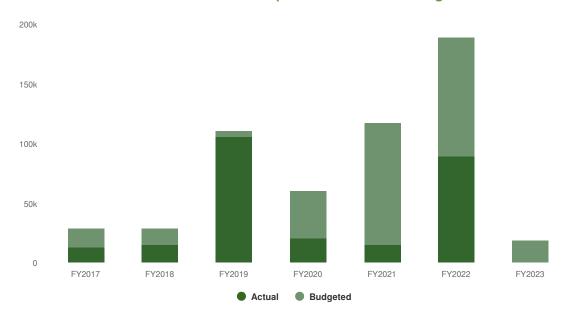
Culture and Recreation accounts for expenditures for all cultural and recreational activities maintained for the benefit of residents and visitors. The Tourism Department is devoted to this effort and has assistance from other departments such as administration, public works, and police.

This department is responsible for supplies and decorations related to hosting events throughout the year which include Block Parties, Farmer's Markets, Christmas Event, and more.

## **Expenditures Summary**

Many of the line items that were in the Culture and Recreation Department in FY2022 were moved to the Tourism Department. This resulted in a large decrease in the Culture and Recreation budget for FY2023. Items include porta john rentals, concert expensed, Christmas decorating, and supplies and materials.

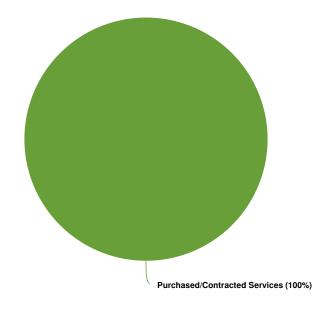




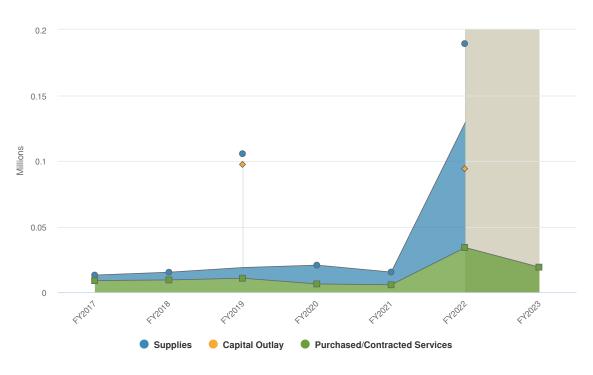
### Culture and Recreation Proposed and Historical Budget vs. Actual

## **Expenditures by Expense Type**

**Budgeted Expenditures by Expense Type** 



Budgeted and Historical Expenditures by Expense Type



Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 General Fund Budget (General Fund)	FY2022 Approved Budget vs. FY23 General Fund Budget (General Fund) (% Change)
Expense Objects				
Purchased/Contracted Services	\$5,712	\$34,100	\$19,150	-43.8%
Supplies	\$9,690	\$95,250	\$0	-100%
Capital Outlay	\$0	\$60,000	\$0	-100%
Total Expense Objects:	\$15,402	\$189,350	\$19,150	-89.9%

## Goal #1

Aligned with strategic category: Leisure Services

Obtain and install additional art pieces within the City.



## Water / Wastewater



Jimmy Dean Water / Wastewater Director

The Water / Wastewater Department accounts for the operations of the water distribution system, providing water and sewer services to residential and commercial customers. The safe and reliable production of drinking water, free of harmful bacteria and other pollutants, is our top priority. Strict drinking water standards control all aspects of treatment for our public water supplies (treatment, storage, and distribution) to ensure the delivery of safe water to consumers. Our goal is to meet or exceed all standards.

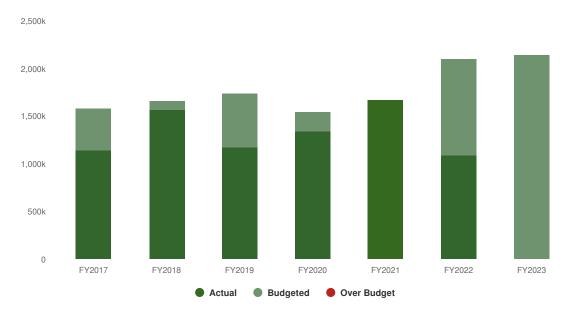
Our wastewater operators, working at the Water Reclamation Facility, operate the plant with the objectives of providing the best possible treatment of waste to protect the receiving waters, downstream users, and neighbors. Delivery methods for the best possible treatment include:

- Removing debris from the wastewater and thereby safeguarding the receiving waters;
- Meeting the strict government permit requirements;
- Minimizing odors to avoid nuisance complaints;
- Minimizing costs;
- Minimizing energy consumption;
- Maintaining an effective preventive maintenance program;
- And maintenance of the collection and transportation system to the treatment plant.

## **Expenditures Summary**

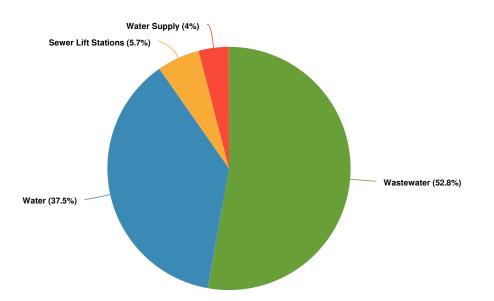
The expenditures for the Water/Wastewater Department had minor changes resulting in a 1.73% increase for FY2023. Some increases include salary and benefits, sludge disposal, communications/cell phones, and water services for the lift stations.





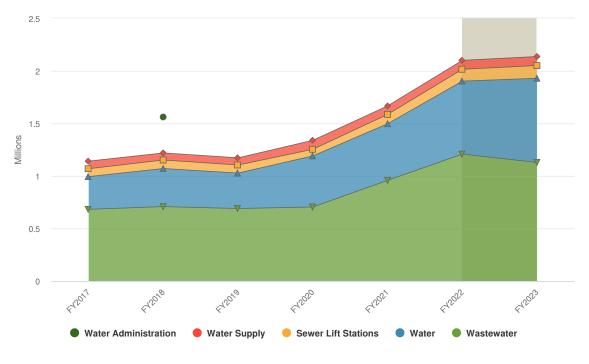
### Water / Wastewater Proposed and Historical Budget vs. Actual

# **Expenditures by Function**



**Budgeted Expenditures by Function** 

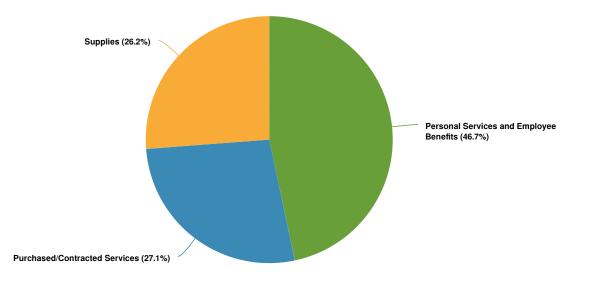




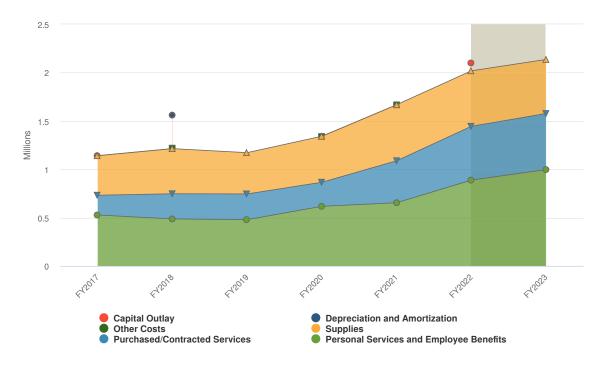
Grey background indicates budgeted figures.

# **Expenditures by Expense Type**

Budgeted Expenditures by Expense Type

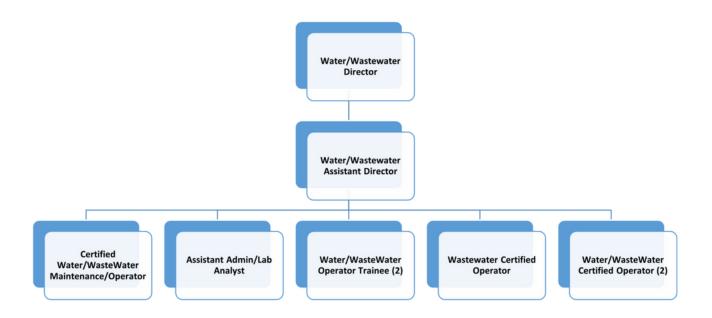


### **Budgeted and Historical Expenditures by Expense Type**



Grey background indicates budgeted figures.

Name	FY2021 Actual	FY2022 Approved Budget	FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund)	FY2022 Approved Budget vs. FY23 Water/Wastewater Operating Fund Budget (Water - Wastewater Operating Fund) (% Change)
Expense Objects				
Personal Services and Employee Benefits	\$654,085	\$888,000	\$997,257	12.3%
Purchased/Contracted Services	\$434,022	\$556,870	\$579,670	4.1%
Supplies	\$580,085	\$574,000	\$559,500	-2.5%
Capital Outlay	\$0	\$81,150	\$0	-100%
Other Costs	-\$1,898	\$0	\$0	0%
Total Expense Objects:	\$1,666,295	\$2,100,020	\$2,136,427	1.7%



## Goal #1

### <u>Aligned with strategic category: Infrastructure</u>

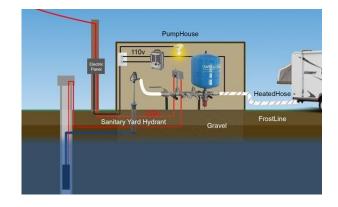
Complete the installation of the new elevated water tank and begin operating to better serve and meet the growing needs of our community.



## Goal #2

### Aligned with strategic category: Infrastructure

Complete the purchase and installation of Well House #4 and #5 and begin operations.



# **CAPITAL IMPROVEMENTS**

## **Capital Improvement Program**

The Capital Improvement Program currently consists of a total of 44 projects. Some of these are long-term projects and will have an impact on the operating budget. During the budget process, this must be considered as once certain projects are complete, they will require ongoing maintenance or increased staffing, which will impact the operating budget.

For example, the Wastewater Treatment Plant expansion will require additional operating costs for more staff, increased supplies and chemicals, and increased costs for water and electricity to operate a larger plant. The operational budget changes may not be funded immediately, as some projects will be completed in phases over time. Analyzing this information and data is an important step in the process of adopting a new budget.

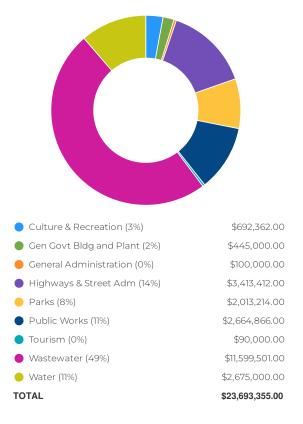
## **Capital Improvements: One-year Plan**

The City of Flowery Branch's capital projects are funded through multiple revenue sources. Below is the list of approved capital projects for FY2023, as well as a breakdown of the funding.

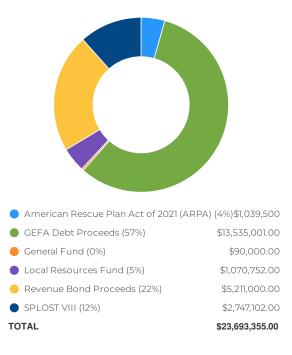


### **29 Capital Improvement Projects**

**Total Funding Requested by Department** 



### **Total Funding Requested by Source**



## Water Requests

### **Itemized Requests for 2023**

### Install Pumps and Well House No. 4 and No. 5

The city is attempting to purchase a piece of property from the State of Georgia that contains two wells. A third well on the property was recently abandoned and plugged. Utilization of these two wells in the future will greatly increase the...

### **Lights Ferry Water Line**

These areas are currently served by 2-inch galvanized water lines. New 6-inch lines will be installed which will provide better water service for the area. This includes higher available pressure and fire protection for the residential and...

### Modify Well Pumps and Well House for Wells No. 1 and No. 3

The City has a long range plan to expand and upgrade the water system. As a part of this plan, the pressures throughout the City will be increased in order to improve the quality of the service. The well pumps in the two existing wells need to be...

### New 250,000 Gallon Elevated Tank Construction

The City's existing 60,000 gallon elevated tank is obsolete. It is both too small and too low. It will be replaced by a 750,000gallon ground tank on the same property where the State-owned wells are located. Water will be pumped into this...

### Purchase Well No. 4 and No. 5

This city is attempting to purchase a piece of property from the State of Georgia that includes two wells. A third well on the property was recently abandoned and plugged. Utilization of these two wells in the future will greatly increase the...

### **Roberts Drive Pump Station Reliability Project (Natural Gas)**

As recent water system outages in Texas and Mississippi have demonstrated, community residents suffer when the water system loses its ability to deliver adequate water at needed pressures. This project will increase the reliability of the...

### Water Distribution System Upgrade

These areas are currently served by 2-inch galvanized water lines. New 6-inch lines will be installed which will provide better water service to the area. This includes higher available pressure and fire protection for the residential and...

Total: \$2,675,000

## \$150,000

### \$700,000

## \$200.000

## \$475,000

\$250.000

\$650,000

\$250,000

## Wastewater Requests

## **Itemized Requests for 2023**

### **Geotechnical for Construction Site Work**

This project is necessary to expand the City's wastewater treatment facility as part of the construction phase. The project is located at the site of the existing wastewater treatment plant.

### Interim Wastewater Plant Improvements

This project consists of interim improvements at the Flowery Branch WRF to maximize capacity at the plant pending installation of a new facility.

### Laboratory Information Management System

This request is to provide funds for a computerized management system for the wastewater laboratory. The plant construction is expected to start in the summer of 2021. Relatively inexpensive laboratory packages are now available which will...

### SCADA System Improvements

The City's existing remote monitoring system is obsolete. It primarily consists of auto dialers that notify a prioritized list of individuals when a problem is detected. There is very little information provided other than there is a problem...

### Wastewater Construction Management Services

The plant is being expanded to treat a future maximum month flow of 2.2 million gallons per day and to meet new effluent standards for discharge to Lake Lanier. The expanded plant will serve Flowery Branch and portions of Oakwood and...

### Wastewater Expansion Construction (Parallel Plant)

The plant is being expanded to treat a future maximum month flow of 2.2 million gallons per day and to meet new effluent standards for discharge to Lake Lanier. The expanded plant will serve Flowery Branch and portions of Oakwood and...

### Wastewater Treatment Plant (2) Blower Rentals

The rental of two blowers to go with the Interim Wastewater Plant Improvements Project

## **Culture & Recreation Requests**

**Itemized Requests for 2023** 

### Old Town Bike-Pedestrian Path

This project is to establish a bike-pedestrian path from the surrounding communities to downtown businesses and parks.

Total: \$692,362



Total: \$11,599,501

### \$692.362

## \$25,000

\$75,000

\$969,900

# \$393,000

\$50.000

\$69,600

# City of Flowery Branch | Budget Book 2023

## **Highways & Street Adm Requests**

### Itemized Requests for 2023

### Annual Road Paving and Sidewalks Program

Maintaining the roads and sidewalks within the community is an essential part of the development of the city. Funding will be provided by Local Resources Funds as well as SPLOST - VIII

### Mitchell Street Improvements (TAD)

**Public Works Requests** 

**Downtown Stormwater Improvements** 

**Gainesville Street Water Line Improvements** 

**Itemized Requests for 2023** 

whole.

travel...

that...

East Main Culvert - VIII

**Lights Ferry Culvert - VIII** 

Old Town (General) Stormwater - VIII

This project is part of the downtown redevelopment projects by providing infrastructure improvements to Mitchell Street to provide additional sidewalks and parking to downtown businesses and parks.

### **Pine Street Improvements**

This project is part of the downtown redevelopment projects by providing infrastructure improvements to Pine Street to provide additional sidewalks and parking to downtown businesses and parks.

Stormwater infrastructure improvements is necessary for all the development within the downtown area to ensure the safety of our community. These improvements will benefit downtown businesses, homeowners, and the community as a

and prevent erosion of the area surrounding it. This protects those that reside in the area as well as those that travel...

allow fire protection to be provided to the new developments between downtown and McEver Road. The City is going to...

Updates/Repairs to the culvert on Lights Ferry to maintain efficient draining within the area. Proper culverts reduce flooding and prevent erosion of the area surrounding it. This protects those that reside in the area as well as those that

Updates/Repairs to the Old Town (General) Stormwater to maintain efficient draining within the area. Proper culverts reduce flooding and prevent erosion of the area surrounding it. This protects those that reside in the area as well as those

### Total: \$3,413,412

### \$550,000

### \$300,000

### \$550,000

### \$550,000

## **/ ...**

\$1,975,354

\$851.126

\$586,932

## Updates/Repairs to the East Main Culvert to maintain efficient draining within the area. Proper culverts reduce flooding

\$714,866

# This area of Gainesville Street is currently served by a 6-inch water line. A new parallel 8-inch line will be installed which will

### Total: \$2,664,866





## **Parks Requests**

### **Itemized Requests for 2023**

### **Downtown Streetscapes/Parks Design Project**

Some of the project's initial ideas include a play area, a pavilion, open lawn space, a community garden and a picnic area. Many trees will be left around the area, there will be a fence installed along with beautiful landscaping.

### Market Pavilion Park and Streetscaping

This project is a vital piece to the downtown redevelopment project. This infrastructure will provide a permanent home for the Flowery Branch Farmers Market and venue for other community events.

### **Pine Street Park & Streetscaping**

To establish usable, park green space through the installation of additional amenities, sidewalks, art or other improvements.

## **Tourism Requests**

**Itemized Requests for 2023** 

### Website for City of Flowery Branch

The current City of Flowery Branch website is becoming outdated in regards to the services and information that can be offered online to the community members. Additional images need to be added, as well as an area to display all current capital...

## **General Administration Requests**

### **Itemized Requests for 2023**

### **IT Equipment Upgrades Annual Program**

The City of Flowery Branch has one server and several computers that are past its minimum life and no longer accepting update patches. This project is to upgrade all expired equipment.

Total: \$100,000

# **Gen Govt Bidg and Plant Requests**

### **Itemized Requests for 2023**

### **Tenant Improvements - Main Street Building**

Funds set a side to help tenants build out the rental space.

### Total: \$445,000

Total: \$90,000

Total: \$2,013,214

# \$1,331,249

\$589,465

\$92,500

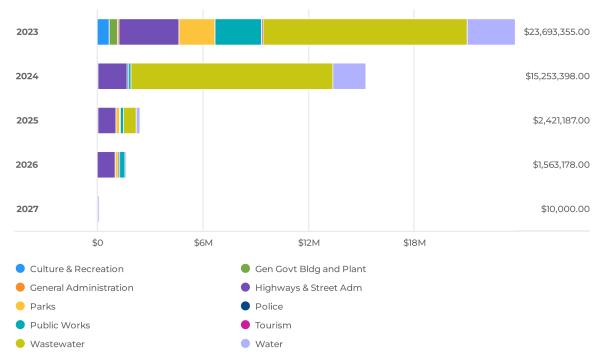
\$90,000

\$100,000

\$445,000

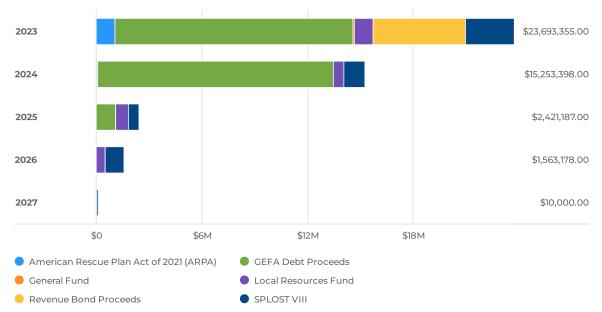
# Total Capital Requested \$42,941,118

### **44 Capital Improvement Projects**

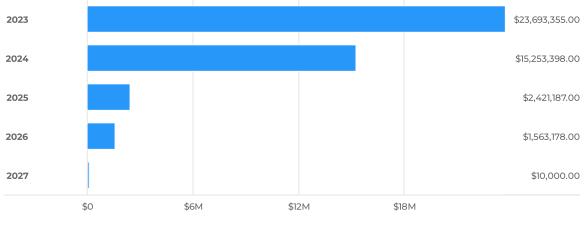


### **Total Funding Requested by Department**

### **Total Funding Requested by Source**



### **Capital Costs Breakdown**



Capital Costs

### **Itemized Requests for 2023-2028**

### Install Pumps and Well House No. 4 and No. 5

The city is attempting to purchase a piece of property from the State of Georgia that contains two wells. A third well on the property was recently abandoned and plugged. Utilization of these two wells in the future will greatly increase the...

### **Lights Ferry Water Line**

These areas are currently served by 2-inch galvanized water lines. New 6-inch lines will be installed which will provide better water service for the area. This includes higher available pressure and fire protection for the residential and...

### Modify Well Pumps and Well House for Wells No. 1 and No. 3

The City has a long range plan to expand and upgrade the water system. As a part of this plan, the pressures throughout the City will be increased in order to improve the quality of the service. The well pumps in the two existing wells need to be...

### New 250,000 Gallon Elevated Tank Construction

The City's existing 60,000 gallon elevated tank is obsolete. It is both too small and too low. It will be replaced by a 750,000gallon ground tank on the same property where the State-owned wells are located. Water will be pumped into this...

### Purchase Well No. 4 and No. 5

This city is attempting to purchase a piece of property from the State of Georgia that includes two wells. A third well on the property was recently abandoned and plugged. Utilization of these two wells in the future will greatly increase the...

### **Roberts Drive Pump Station Reliability Project (Natural Gas)**

As recent water system outages in Texas and Mississippi have demonstrated, community residents suffer when the water system loses its ability to deliver adequate water at needed pressures. This project will increase the reliability of the...

### Water Distribution at Railroad Crossings

The majority of the City's current water supply comes from Well No. 1 and Well No. 3, both located east of the Norfolk Southern Railroad. Water to the west side of the City passes under the railroad through two 6-inch pipes, located on Main...

### Water Distribution System Upgrade

These areas are currently served by 2-inch galvanized water lines. New 6-inch lines will be installed which will provide better water service to the area. This includes higher available pressure and fire protection for the residential and...

### Total: \$4,750,000

## \$250.000

## \$500.000

\$150.000

\$950,000

# \$1,400,000

\$650,000

\$250,000

\$600,000

## Wastewater Requests

### Geotechnical for Construction Site Work

This project is necessary to expand the City's wastewater treatment facility as part of the construction phase. The project is located at the site of the existing wastewater treatment plant.

### Interim Wastewater Plant Improvements

This project consists of interim improvements at the Flowery Branch WRF to maximize capacity at the plant pending installation of a new facility.

### Laboratory Information Management System

This request is to provide funds for a computerized management system for the wastewater laboratory. The plant construction is expected to start in the summer of 2021. Relatively inexpensive laboratory packages are now available which will...

### SCADA System Improvements

The City's existing remote monitoring system is obsolete. It primarily consists of auto dialers that notify a prioritized list of individuals when a problem is detected. There is very little information provided other than there is a problem...

### Wastewater Construction Management Services

The plant is being expanded to treat a future maximum month flow of 2.2 million gallons per day and to meet new effluent standards for discharge to Lake Lanier. The expanded plant will serve Flowery Branch and portions of Oakwood and...

### Wastewater Effluent Discharge Force Main: Phase 2

This project is a replacement of the existing effluent discharge force main that runs from the railroad to a point in the lake near where McEver Road crosses the lake. The existing pipe is only 8-inch in diameter, while the replacement will be...

### Wastewater Expansion Construction (Parallel Plant)

The plant is being expanded to treat a future maximum month flow of 2.2 million gallons per day and to meet new effluent standards for discharge to Lake Lanier. The expanded plant will serve Flowery Branch and portions of Oakwood and...

### Wastewater Pump Station Modification

This request is to provide funds for modifications and improvement to several of the City's wastewater pumping stations. As the City and surrounding areas continue to grow, the capacity of some wastewater pumping stations needs to be...

### Wastewater Treatment Plant (2) Blower Rentals

The rental of two blowers to go with the Interim Wastewater Plant Improvements Project

### Total: \$23.804.102

## **Culture & Recreation Requests**

### Itemized Requests for 2023-2028

### **Old Town Bike-Pedestrian Path**

This project is to establish a bike-pedestrian path from the surrounding communities to downtown businesses and parks.

### Total: \$692,362

City of Flowery Branch | Budget Book 2023

### \$100,000

\$139.200

\$150,000

\$969,900

\$25,000

\$100,000

\$786,000

\$1,500.000

### \$692.362

\$20,034,002

## **Highways & Street Adm Requests**

Annual Road Paving and Sidewalks Program	\$5,683,132
Maintaining the roads and sidewalks within the community is an essential part of the development of the city. will be provided by Local Resources Funds as well as SPLOST - VIII	Funding

### **Mitchell Street Improvements (TAD)**

Itemized Requests for 2023-2028

This project is part of the downtown redevelopment projects by providing infrastructure improvements to Mitchell Street to provide additional sidewalks and parking to downtown businesses and parks.

### **Pine Street Improvements**

This project is part of the downtown redevelopment projects by providing infrastructure improvements to Pine Street to provide additional sidewalks and parking to downtown businesses and parks.

### Total: \$7,121,190

\$851,126

\$586,932

## **Public Works Requests**

### **Itemized Requests for 2023-2028**

### Atlanta Highway Water Line

This area is currently served by a 2-inch water line. A new 6-inch line will be installed which will provide better water service to the area. This includes higher available pressure and fire protection for the residential and commercial...

### **Downtown Stormwater Improvements**

Stormwater infrastructure improvements is necessary for all the development within the downtown area to ensure the safety of our community. These improvements will benefit downtown businesses, homeowners, and the community as a whole.

### East Main Culvert - VIII

Updates/Repairs to the East Main Culvert to maintain efficient draining within the area. Proper culverts reduce flooding and prevent erosion of the area surrounding it. This protects those that reside in the area as well as those that travel...

### **Gainesville Street Water Line Improvements**

This area of Gainesville Street is currently served by a 6-inch water line. A new parallel 8-inch line will be installed which will allow fire protection to be provided to the new developments between downtown and McEver Road. The City is going to...

### Lights Ferry Culvert - VIII

Updates/Repairs to the culvert on Lights Ferry to maintain efficient draining within the area. Proper culverts reduce flooding and prevent erosion of the area surrounding it. This protects those that reside in the area as well as those that travel...

### Old Town (General) Stormwater - VIII

Updates/Repairs to the Old Town (General) Stormwater to maintain efficient draining within the area. Proper culverts reduce flooding and prevent erosion of the area surrounding it. This protects those that reside in the area as well as those that...

### **Public Works Property**

Public Works Property

/ater

\$280,000

## \$714,866

### \$550,000

## \$300,000

### \$550,000

\$550.000

## \$305,384

### Total: \$3,250,250

### **Parks Requests**

Itemized Requests for 2023-2028	
Downtown Streetscapes/Parks Design Project	\$92,500
Some of the project's initial ideas include a play area, a pavilion, open lawn space, a community garden a Many trees will be left around the area, there will be a fence installed along with beautiful landscaping.	and a picnic area.
Market Pavilion Park and Streetscaping	\$1,331,249
This project is a vital piece to the downtown redevelopment project. This infrastructure will provide a pe the Flowery Branch Farmers Market and venue for other community events.	ermanent home for
Park Property and Improvements	\$415,000
Park property and improvements	
Pine Street Park & Streetscaping	\$589,46

To establish usable, park green space through the installation of additional amenities, sidewalks, art or other improvements.

# **Police Requests**

**Itemized Requests for 2023-2028** 

#### **PD Vehicles and Equipment - VIII**

This project will allow the City of Flowery Branch to purchase a police vehicle and other necessary equipment for the police department to ensure the safety of our patrol officers and our community members.

### Total: \$190,000

# **Tourism Requests**

### Itemized Requests for 2023-2028

### Website for City of Flowery Branch

The current City of Flowery Branch website is becoming outdated in regards to the services and information that can be offered online to the community members. Additional images need to be added, as well as an area to display all current capital...

Total: \$90,000



Total: \$2,428,214

\$190,000

\$90,000

# **General Administration Requests**

Itemized	Requests	for 2023-2028	
----------	----------	---------------	--

#### IT Equipment Upgrades Annual Program

The City of Flowery Branch has one server and several computers that are past its minimum life and no longer accepting update patches. This project is to upgrade all expired equipment.

Total: \$170,000

\$170,000

# **Gen Govt Bidg and Plant Requests**

**Itemized Requests for 2023-2028** 

#### **Tenant Improvements - Main Street Building**

Funds set a side to help tenants build out the rental space.

Total: \$445,000

\$445,000







### **Debt Management**

The goal of the City's debt practices is to maintain a sound fiscal position; thereby only utilizing long-term debt to provide resources to finance needed capital improvements, while accumulating adequate resources to repay the debt. In addition, it is the City's goal to maintain and improve its credit rating through strong financial administration. The City acknowledges that failure to meet the demands of growth may inhibit its continued economic viability but also realizes that excess outstanding debt may have detrimental effects on the ability of the City to meet its continuing operational needs.

Issuing debt commits the City's revenues several years into the future and may limit its flexibility to respond to changing service priorities, revenue inflows, or cost structures. Adherence to these debt management practices helps ensure that the City issues and manages its debt prudently to maintain a sound financial position and protect its credit rating.

Credit ratings are the rating agencies' assessment of the City's ability and willingness to repay a debt on a timely basis. Credit ratings are an essential indicator in the credit markets and can influence interest rates a borrower must pay. Each of the rating agencies believes that debt management is a positive factor in evaluating issuers and assigning credit ratings. Therefore, implementing debt management practices will be viewed positively by the rating agencies and could influence the City's credit rating and, ultimately, lower borrowing costs.

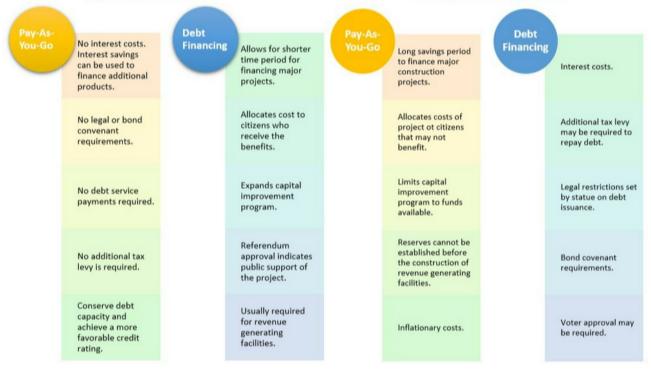
The constitutional debt limit for general obligation tax bonds that may be issued by the City is 10% of the assessed valuation of taxable property within the City. The Georgia Constitution (Article 9, Section 5, Paragraph 1) establishes the maximum debt limits for counties and other political subdivisions of the State. Under the Constitution, certain types of debt issued by a political subdivision, including cities, cannot exceed an amount that is equal to 10 percent of the assessed value of all taxable property located within that particular entity.

As indicated above, the legal debt margin of the City of Flowery Branch beginning in the fiscal year 2022 is \$56,880,742. This amount is based on the 2022 tax digest. The legal debt margin amount is vital in that it represents the net amount of external financing resources that are available to the City through the issuance of general obligation (G.O.) bonds. G.O. bonds are debt instruments issued in the name of the government and whose repayment is guaranteed through a pledge of the full faith and credit of the issuer. This means that when a majority of the voters in the City approve a general obligation bond referendum, they are guaranteeing the purchaser of that bond that they will pay property taxes in an amount that is sufficient to pay the bonds at maturity and the interest earned on the bonds.

The decision to issue debt should be based on several factors. A matrix can be used to highlight the pros and cons of pay-as-you-go versus debt financing.

# **ADVANTAGES**

# DISADVANTAGES



## **Government-wide Debt Overview**

The computation of the legal debt limit is as follows:

2022 Assessed Value	\$ 568,807,423
Debt Limit 10% of Assessed Value	\$ 56,880,742
Less Debt Applicable to Debt Limit Outstanding	\$ 7,589,378
Legal Debt Margin	\$49,291,364

Bonded debt per capita, based on an estimated population of 9,391 is \$808.

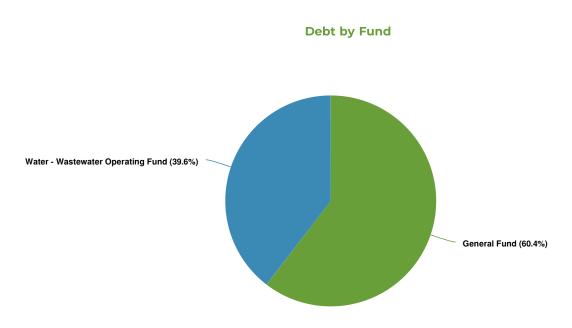
The City currently has two GEFA loans where interest-only payments are currently being made until the lease is paid down.

GEFA DW2020020 - Wastewater Treatment Plant Expansion GEFA CW2020010 - Wastewater Treatment Plant Expansion

The current bond rating for the City of Flowery Branch from Moody's Investment Services is Aa2.



Within the General Fund, it is anticipated to pay \$410,035 in principal and \$199,785 in interest during FY 2023. For the Water - Wastewater Operating Fund, it is anticipated to pay \$363,183 in principal and \$36,198 in interest.

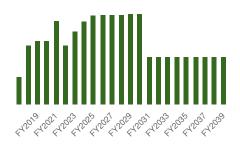


	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
All Funds	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
General Fund	\$493,332	\$609,820	\$688,411	\$739,642	\$744,267	23.6%
Water - Wastewater Operating Fund	\$442,619	\$399,382	\$399,432	\$399,315	\$86,033	-9.8%
Total All Funds:	\$935,951	\$1,009,202	\$1,087,843	\$1,138,957	\$830,300	<b>7.8</b> %



# **General Fund**

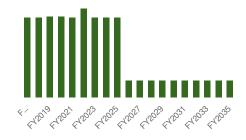
The City Hall & Plaza Revenue Bond and the TAD DOwntown Development Revenue Bond are both in the General Fund.



	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
General Fund	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
General Fund	\$493,332	\$609,820	\$688,411	\$739,642	\$744,267	23.6%
Total General Fund:	\$493,332	\$609,820	\$688,411	\$739,642	\$744,267	23.6%

## Water - Wastewater Operating Fund

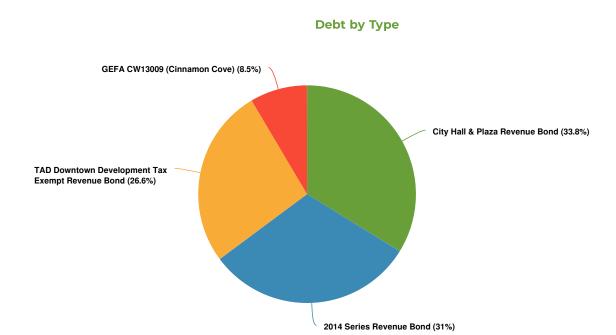
The Water-Wastewater Operating Fund includes the 2014 Series Revenue Bond, the GEFA CW13009 (Cinnamon Cove), the GEFA CW2020010 (Plant Expansion) and the GEFA DE2020020 (Plant Expansion).



	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
Water - Wastewater Operating Fund	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
Water - Wastewater Operating Fund	\$442,619	\$399,382	\$399,432	\$399,315	\$86,033	-9.8%
Total Water - Wastewater Operating Fund:	\$442,619	\$399,382	\$399,432	\$399,315	\$86,033	<b>-9.8</b> %

# **Debt Snapshot**

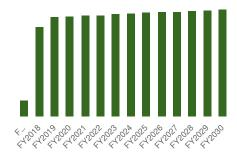




	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
Debt	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
Georgia Transportation Infrastructure Bank (GTIB) Notes Payable	\$0	\$0	\$0	\$0	\$0	0%
City Hall & Plaza Revenue Bond	\$334,538	\$341,026	\$342,917	\$344,848	\$346,823	1.9%
TAD Downtown Development Tax Exempt Revenue Bond	\$158,794	\$268,794	\$345,494	\$394,794	\$397,444	69.3%
2014 Series Revenue Bond	\$354,226	\$313,349	\$313,399	\$313,282	\$0	-11.5%
GEFA CW13009 (Cinnamon Cove)	\$86,033	\$86,033	\$86,033	\$86,033	\$86,033	0%
GEFA CW 2020010 (Plant Expansion)	\$2,349	\$0	\$0	\$0	\$0	-100%
GEFA DW2020020 (Plant Expansion)	\$11	\$0	\$0	\$0	\$0	-100%
Total Debt:	\$935,951	\$1,009,202	\$1,087,843	\$1,138,957	\$830,300	<b>7.8</b> %

# **City Hall & Plaza Revenue Bond**

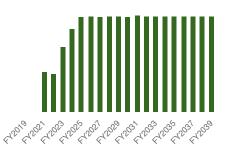
The City Hall & Plaza revenue bond issue was to build a new building for City Hall and the Police Department at 5410 W. Pine Street.



	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
City Hall & Plaza Revenue Bond	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
Principal	\$293,547	\$300,035	\$306,666	\$313,443	\$320,370	2.2%
Interest	\$40,991	\$40,991	\$36,251	\$31,405	\$26,453	0%
Total City Hall & Plaza Revenue Bond:	\$334,538	\$341,026	\$342,917	\$344,848	\$346,823	1.9%

### TAD Downtown Development Tax Exempt Revenue Bond

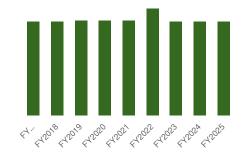
The TAD revenue bond issue is for improvements within the downtown area. This includes projects such as the market pavilion, the Old Town bike-pedestrian path, and streetscaping.



	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
TAD Downtown Development Tax Exempt Revenue Bond	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
Principal	\$0	\$110,000	\$190,000	\$245,000	\$255,000	0%
Interest	\$158,794	\$158,794	\$155,494	\$149,794	\$142,444	0%
Total TAD Downtown Development Tax Exempt Revenue Bond:	\$158,794	\$268,794	\$345,494	\$394,794	\$397,444	<b>69.3</b> %

# **2014 Series Revenue Bond**

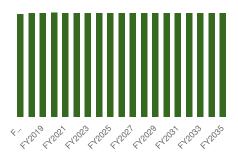
This revenue bond is a Refunded Bond from the 2004 Series Bond for the Water and Wastewater.



	FY2022	FY2023	FY2024	FY2025	% Change
2014 Series Revenue Bond	Actual	Projected	Projected	Projected	FY2022 vs FY2023
Principal	\$285,000	\$292,000	\$299,000	\$306,000	2.5%
Interest	\$69,226	\$21,349	\$14,399	\$7,282	-69.2%
Total 2014 Series Revenue Bond:	\$354,226	\$313,349	\$313,399	\$313,282	-11.5%

# **GEFA CW13009 (Cinnamon Cove)**

GEFA CW13009 (Cinnamon Cove) funds were used for the replacement of the Cinnamon Cove treatment plant project that has since been completed.



	FY2022	FY2023	FY2024	FY2025	FY2026	% Change
GEFA CW13009 (Cinnamon Cove)	Actual	Projected	Projected	Projected	Projected	FY2022 vs FY2023
Principal	\$70,195	\$71,184	\$72,187	\$73,204	\$74,235	1.4%
Interest	\$15,838	\$14,849	\$13,846	\$12,829	\$11,798	-6.2%
Total GEFA CW13009 (Cinnamon Cove):	\$86,033	\$86,033	\$86,033	\$86,033	\$86,033	0%

# **APPENDIX**



## Glossary

**Abatement:** A reduction or elimination of a real or personal property tax, motor vehicle excise, a fee, charge, or special assessment imposed by a governmental unit. Granted only on application of the person seeking the abatement and only by the committing governmental unit.

**Accounting System:** The total structure of records and procedures that identify record, classify, and report information on the financial position and operations of a governmental unit or any of its funds, account groups, and organizational components.

Accrued Interest: The amount of interest that has accumulated on the debt since the date of the last interest payment, and on the sale of a bond, the amount accrued up to but not including the date of delivery (settlement date). (See Interest)

**Amortization:** The gradual repayment of an obligation over time and in accordance with a predetermined payment schedule.

**Appropriation:** A legal authorization from the community's legislative body to expend money and incur obligations for specific public purposes. An appropriation is usually limited in amount and as to the time period within which it may be expended.

**Arbitrage:** As applied to municipal debt, the investment of tax-exempt bonds or note proceeds in higher yielding, taxable securities. Section 103 of the Internal Revenue Service (IRS) Code restricts this practice and requires (beyond certain limits) that earnings be rebated (paid) to the IRS.

**Assessed Valuation:** A value assigned to real estate or other property by a government as the basis for levying taxes.

**Audit:** An examination of a community's financial systems, procedures, and data by a certified public accountant (independent auditor), and a report on the fairness of financial statements and on local compliance with statutes and regulations. The audit serves as a valuable management tool in evaluating the fiscal performance of a community.

**Audit Report:** Prepared by an independent auditor, an audit report includes: (a) a statement of the scope of the audit; (b) explanatory comments as to application of auditing procedures; (c) findings and opinions. It is almost always accompanied by a management letter which contains supplementary comments and recommendations.

**Available Funds:** Balances in the various fund types that represent non-recurring revenue sources. As a matter of sound practice, they are frequently appropriated to meet unforeseen expenses, for capital expenditures or other one-time costs.

**Balance Sheet:** A statement that discloses the assets, liabilities, reserves and equities of a fund or governmental unit at a specified date.

**Betterments (Special Assessments):** Whenever a specific area of a community receives benefit from a public improvement (e.g., water, sewer, sidewalk, etc.), special property taxes may be assessed to reimburse the governmental entity for all or part of the costs it incurred. Each parcel receiving benefit from the improvement is assessed for its proportionate share of the cost of such improvements. The proportionate share may be paid in full or the property owner may request that the assessors apportion the betterment over 20 years. Over the life of the betterment, one year's apportionment along with one year's committed interest computed from October 1 to October 1 is added to the tax bill until the betterment has been paid.

**Bond:** A means to raise money through the issuance of debt. A bond issuer/borrower promises in writing to repay a specified sum of money, alternately referred to as face value, par value or bond principal, to the buyer of the bond on a specified future date (maturity date), together with periodic interest at a specified rate. The term of a bond is always greater than one year. (See Note)

**Bond and Interest Record:** (Bond Register) – The permanent and complete record maintained by a treasurer for each bond issue. It shows the amount of interest and principal coming due each date and all other pertinent information concerning the bond issue.

**Bonds Authorized and Unissued:** Balance of a bond authorization not yet sold. Upon completion or abandonment of a project, any remaining balance of authorized and unissued bonds may not be used for other purposes, but must be rescinded by the community's legislative body to be removed from community's books.

Bond Issue: Generally, the sale of a certain number of bonds at one time by a governmental unit.

**Bond Rating (Municipal):** A credit rating assigned to a municipality to help investors assess the future ability, legal obligation, and willingness of the municipality (bond issuer) to make timely debt service payments. Stated otherwise, a rating helps prospective investors determine the level of risk associated with a given fixed-income investment. Rating agencies, such as Moody's and Standard and Poors, use rating systems, which designate a letter or a combination of letters and numerals where AAA is the highest rating and C1 is a very low rating.

**Budget:** A plan for allocating resources to support particular services, purposes and functions over a specified period of time. (See Performance Budget, Program Budget)

**Capital Assets:** All real and tangible property used in the operation of government, which is not easily converted into cash, and has an initial useful live extending beyond a single financial reporting period. Capital assets include land and land improvements; infrastructure such as roads, bridges, water and sewer lines; easements; buildings and building improvements; vehicles, machinery and equipment. Communities typically define capital assets in terms of a minimum useful life and a minimum initial cost. (See Fixed Assets)

**Capital Budget:** An appropriation or spending plan that uses borrowing or direct outlay for capital or fixed asset improvements. Among other information, a capital budget should identify the method of financing each recommended expenditure, i.e., tax levy or rates, and identify those items that were not recommended. (See Capital Assets, Fixed Assets)

**Cash:** Currency, coin, checks, postal and express money orders and bankers' drafts on hand or on deposit with an official or agent designated as custodian of cash and bank deposits.

**Cash Management:** The process of monitoring the ebb and flow of money in an out of municipal accounts to ensure cash availability to pay bills and to facilitate decisions on the need for short- term borrowing and investment of idle cash.

**Certificate of Deposit (CD):** A bank deposit evidenced by a negotiable or non-negotiable instrument, which provides on its face that the amount of such deposit plus a specified interest payable to a bearer or to any specified person on a certain specified date, at the expiration of a certain specified time, or upon notice in writing.

**Classification of Real Property:** Assessors are required to classify all real property according to use into one of four classes: residential, open space, commercial, and industrial. Having classified its real properties, local officials are permitted to determine locally, within limitations established by statute and the Commissioner of Revenue, what percentage of the tax burden is to be borne by each class of real property and by personal property owners.

**Collective Bargaining:** The process of negotiating workers' wages, hours, benefits, working conditions, etc., between an employer and some or all of its employees, who are represented by a recognized labor union. regarding wages, hours and working conditions.

**Consumer Price Index:** The statistical measure of changes, if any, in the overall price level of consumer goods and services. The index is often called the "cost-of-living index."

**Cost-Benefit Analysis:** A decision-making tool that allows a comparison of options based on the level of benefit derived and the cost to achieve the benefit from different alternatives.

**Debt Burden:** The amount of debt carried by an issuer usually expressed as a measure of value (i.e., debt as a percentage of assessed value, debt per capita, etc.). Sometimes debt burden refers to debt service costs as a percentage of the total annual budget.

**Debt Service:** The repayment cost, usually stated in annual terms and based on an amortization schedule, of the principal and interest on any particular bond issue.

**Encumbrance:** A reservation of funds to cover obligations arising from purchase orders, contracts, or salary commitments that are chargeable to, but not yet paid from, a specific appropriation account.

**Enterprise Funds:** An enterprise fund is a separate accounting and financial reporting mechanism for municipal services for which a fee is charged in exchange for goods or services. It allows a community to demonstrate to the public the portion of total costs of a service that is recovered through user charges and the portion that is subsidized by the tax levy, if any. With an enterprise fund, all costs of service delivery--direct, indirect, and capital costs—are identified. This allows the communities to recover total service costs through user fees if it chooses. Enterprise accounting also enables communities to reserve the "surplus" or net assets unrestricted generated by the operation of the enterprise rather than closing it out to the general fund at year-end. Services that may be treated as enterprises include, but are not limited to, water, sewer, hospital, and airport services.

**Equalized Valuations (EQVs):** The determination of the full and fair cash value of all property in the community that is subject to local taxation.

**Estimated Receipts:** A term that typically refers to anticipated local revenues often based on the previous year's receipts and represent funding sources necessary to support a community's annual budget. (See Local Receipts)

**Exemptions:** A discharge, established by statute, from the obligation to pay all or a portion of a property tax. The exemption is available to particular categories of property or persons upon the timely submission and approval of an application to the assessors. Properties exempt from taxation include hospitals, schools, houses of worship, and cultural institutions. Persons who may qualify for exemptions include disabled veterans, blind individuals, surviving spouses, and seniors.

**Expenditure:** An outlay of money made by municipalities to provide the programs and services within their approved budget.

**Fiduciary Funds:** Repository of money held by a municipality in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and other funds. These include pension (and other employee benefit) trust funds, investment trust funds, private- purpose trust funds, and agency funds.

**Fixed Assets:** Long-lived, assets such as buildings, equipment and land obtained or controlled as a result of past transactions or circumstances.

**Fixed Costs:** Costs that are legally or contractually mandated such as retirement, FICA/Social Security, insurance, debt service costs or interest on loans.

**Float:** The difference between the bank balance for a local government's account and its book balance at the end of the day. The primary factor creating float is clearing time on checks and deposits. Delays in receiving deposit and withdrawal information also influence float.

**Full Faith and Credit:** A pledge of the general taxing powers for the payment of governmental obligations. Bonds carrying such pledges are usually referred to as general obligation or full faith and credit bonds. **Fund:** An accounting entity with a self-balancing set of accounts that are segregated for the purpose of carrying on identified activities or attaining certain objectives in accordance with specific regulations, restrictions, or limitations.

**Fund Accounting:** Organizing financial records into multiple, segregated locations for money. A fund is a distinct entity within the municipal government in which financial resources and activity (assets, liabilities, fund balances, revenues, and expenditures) are accounted for independently in accordance with specific regulations, restrictions or limitations. Examples of funds include the general fund and enterprise funds. Communities whose accounting records are organized according to the Uniform Municipal Accounting System (UMAS) use multiple funds.

**GASB 34:** A major pronouncement of the Governmental Accounting Standards Board that establishes new criteria on the form and content of governmental financial statements. GASB 34 requires a report on overall financial health, not just on individual funds. It requires more complete information on the cost of delivering value estimates on public infrastructure assets, such as bridges, road, sewers, etc. It also requires the presentation of a narrative statement the government's financial performance, trends and prospects for the future.

**GASB 45:** This is another Governmental Accounting Standards Board major pronouncement that each public entity account for and report other postemployment benefits in its accounting statements. Through actuarial analysis, municipalities must identify the true costs of the OPEB earned by employees over their estimated years of actual service.

**General Fund:** The fund used to account for most financial resources and activities governed by the normal appropriation process.

**General Obligation Bonds:** Bonds issued by a municipality for purposes allowed by statute that are backed by the full faith and credit of its taxing authority.

**Governing Body:** A board, committee, commission, or other executive or policymaking bodyof a municipality or school district.

**Indirect Cost:** Costs of a service not reflected in the operating budget of the entity providing the service. An example of an indirect cost of providing water service would be the value of time spent by non-water department employees processing water bills. A determination of these costs is necessary to analyze the total cost of service delivery. The matter of indirect costs arises most often in the context of enterprise funds.

**Interest:** Compensation paid or to be paid for the use of money, including amounts payable at periodic intervals or discounted at the time a loan is made. In the case of municipal bonds, interest payments accrue on a day-to-day basis, but are paid every six months.

**Interest Rate:** The interest payable, expressed as a percentage of the principal available for use during a specified period of time. It is always expressed in annual terms.

**Investments:** Securities and real estate held for the production of income in the form of interest, dividends, rentals or lease payments. The term does not include fixed assets used in governmental operations.

**Line Item Budget:** A budget that separates spending into categories, or greater detail, such as supplies, equipment, maintenance, or salaries, as opposed to a program budget.

Local Aid: Revenue allocated by the state or counties to municipalities and school districts.

Maturity Date: The date that the principal of a bond becomes due and payable in full.

**Municipal(s):** (As used in the bond trade) "Municipal" refers to any state or subordinate governmental unit. "Municipals" (i.e., municipal bonds) include not only the bonds of all political subdivisions, such as cities, towns, school districts, special districts, counties but also bonds of the state and agencies of the state. Note: A short-term loan, typically with a maturity date of a year or less.

**Objects of Expenditures:** A classification of expenditures that is used for coding any department disbursement, such as "personal services," "expenses," or "capital outlay."

**Official Statement:** A document prepared for potential investors that contains information about a prospective bond or note issue and the issuer. The official statement is typically published with the notice of sale. It is sometimes called an offering circular or prospectus.

**Operating Budget:** A plan of proposed expenditures for personnel, supplies, and other expenses for the coming fiscal year.

**Overlapping Debt:** A community's proportionate share of the debt incurred by an overlapping government entity, such as a regional school district, regional transit authority, etc.

**Performance Budget:** A budget that stresses output both in terms of economy and efficiency.

Principal: The face amount of a bond, exclusive of accrued interest.

**Program:** A combination of activities to accomplish an end.

**Program Budget:** A budget that relates expenditures to the programs they fund. The emphasis of a program budget is on output.

**Purchased Services:** The cost of services that are provided by a vendor.

**Refunding of Debt:** Transaction where one bond issue is redeemed and replaced by a new bond issue under conditions generally more favorable to the issuer.

**Reserve Fund:** An amount set aside annually within the budget of a town to provide a funding source for extraordinary or unforeseen expenditures.

**Revaluation:** The assessors of each community are responsible for developing a reasonable and realistic program to achieve the fair cash valuation of property in accordance with constitutional and statutory requirements. The nature and extent of that program will depend on the assessors' analysis and consideration of many factors, including, but not limited to, the status of the existing valuation system, the results of an indepth sales ratio study, and the accuracy of existing property record information.

**Revenue Anticipation Note (RAN):** A short-term loan issued to be paid off by revenues, such as tax collections and state aid. RANs are full faith and credit obligations.

**Revenue Bond:** A bond payable from and secured solely by specific revenues and thereby not a full faith and credit obligation.

**Revolving Fund:** Allows a community to raise revenues from a specific service and use those revenues without appropriation to support the service.

**Sale of Real Estate Fund:** A fund established to account for the proceeds of the sale of municipal real estate other than proceeds acquired through tax title foreclosure.

**Stabilization Fund:** A fund designed to accumulate amounts for capital and other future spending purposes, although it may be appropriated for any lawful purpose.

**Surplus Revenue:** The amount by which cash, accounts receivable, and other assets exceed liabilities and reserves.

**Tax Rate:** The amount of property tax stated in terms of a unit of the municipal tax base; for example, \$14.80 per \$1,000 of assessed valuation of taxable real and personal property.

**Tax Title Foreclosure:** The procedure initiated by a municipality to obtain legal title to real property already in tax title and on which property taxes are overdue.

**Trust Fund:** In general, a fund for money donated or transferred to a municipality with specific instructions on its use. As custodian of trust funds, the treasurer invests and expends such funds as stipulated by trust agreements, as directed by the commissioners of trust funds or by the community's legislative body. Both principal and interest may be used if the trust is established as an expendable trust. For nonexpendable trust funds, only interest (not principal) may be expended as directed.

**Uncollected Funds:** Recently deposited checks included in an account's balance but drawn on other banks and not yet credited by the Federal Reserve Bank or local clearinghouse to the bank cashing the checks. (These funds may not be loaned or used as part of the bank's reserves and they are not available for disbursement.)

**Undesignated Fund Balance:** Monies in the various government funds as of the end of the fiscal year that are neither encumbered nor reserved, and are therefore available for expenditure once certified as part of free cash.

**Unreserved Fund Balance (Surplus Revenue Account):** The amount by which cash, accounts receivable, and other assets exceed liabilities and restricted reserves. It is akin to a "stockholders' equity" account on a corporate balance sheet. It is not, however, available for appropriation in full because a portion of the assets listed as "accounts receivable" may be taxes receivable and uncollected. (See Free Cash)

**Valuation (100 Percent):** The legal requirement that a community's assessed value on property must reflect its market, or full and fair cash value.

